

# City of Overland Park, Kansas

Financial Report  
12.31.2008



# City of Overland Park, Kansas

## Comprehensive Annual Financial Report

Fiscal Year Ended December 31, 2008

### **Mayor**

Carl Gerlach

### **Council President**

Jim Hix

### **City Council**

Terry Happer Scheier

Dave Janson

Paul Lyons

Curt Skoog

Donna Owens

David White

Fred Spears

Terry Goodman

John Skubal

George Kandt

Dan Stock

### **City Manager**

John Nachbar

### **Prepared by Department of Finance**

Kristy Stallings, Deputy City Manager

David M. Scott, Chief Financial Officer

*(This page has been left blank intentionally)*

## Contents

---

### Introductory Section

---

Title page	i
Table of contents	ii - iii
Letter of transmittal	iv - xii
City organizational chart	xiii
Certificate of achievement for excellence in financial reporting	xiv

---

### Financial Section

---

Report of independent auditors	1 – 2
Management's discussion and analysis	3 – 15
Basic financial statements:	
Government-wide financial statements:	
Statement of net assets	16
Statement of activities	17
Fund financial statements:	
Balance sheet – governmental funds	18 – 19
Reconciliation of the balance sheet to the statement of net assets – governmental funds	20
Statement of revenues, expenditures and changes in fund balances – governmental funds	21 – 22
Reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities	23
Statement of revenues, expenditures and changes in fund balances – budget and actual – budgetary basis - major funds:	
General Fund	24 – 25
Transient guest tax - reserve fund	26
Transient guest tax - capital fund	27
Transient guest tax - operating fund	28
Fire service fund	29
One-eighth cent sales tax for street improvements fund	30
Stormwater utility fund	31
Statement of net assets – proprietary funds	32
Combining statement of revenues, expenses and changes in fund net assets – proprietary funds	33
Statement of cash flows – combining proprietary funds	34
Statement of fiduciary net assets – fiduciary funds	35
Statement of changes in fiduciary net assets – fiduciary funds	36
Notes to the basic financial statements	37 – 78
Required supplementary information:	
Schedule of funding progress – Overland Park police department retirement plan	79
Schedule of funding progress and schedule of employer contributions – Overland Park fire department retirement plan	80
Schedule of funding progress and schedule of employer contributions – Overland Park other post-employment benefits trust	81

---

## Contents

---

Combining and individual fund statements and schedules:	
Combining balance sheet – nonmajor governmental funds	82 – 87
Combining statement of revenues, expenditures and changes in fund balances (deficits) – nonmajor governmental funds (deficits)	88 – 93
Schedules of revenues, expenditures and changes in fund balances – budget and actual – nonmajor funds:	
Special street and highway fund	94
Special park and recreation fund	95
Special alcohol control fund	96
Downtown business improvement district fund	97
Debt service fund	98
Combining statement of net assets – internal service funds	99
Combining statement of revenues, expenses and changes in fund net assets – internal service funds	100
Combining statement of cash flows – internal service funds	101
Combining statement of fiduciary net assets – fiduciary funds	102 – 103
Combining statement of changes in fiduciary net assets – fiduciary funds	104 – 105
Combining statement of changes in assets and liabilities – all agency funds	106

---

## Statistical Section

---

Contents	107
Net assets by component	108
Changes in net assets	109 – 111
Fund balances, governmental funds	112
Changes in fund balances, governmental funds	113
Tax revenues by source, governmental funds	114
Assessed value and estimated true value of all taxable property	115
Direct and overlapping property tax rates	116
Principal taxpayers	117
Property tax levies and collections	118
Taxable sales by category	119 – 120
Direct and overlapping sales tax rates	121
Ratios of outstanding debt	122
Personal income	122
Ratios of net general bonded debt outstanding	123
Ratios of general bonded debt outstanding and legal debt margin	124 – 125
Statement of direct and overlapping debt	126
Demographic and economic statistics	127
Principal employers	128
Full-time equivalent City government employees by function/program	129 – 130
Operating indicators by function/program	131
Capital asset statistics by function/program	132
Schedule of industrial development revenue bonds	133 – 134



8500 Santa Fe Drive  
Overland Park, Kansas 66212  
[www.opkansas.org](http://www.opkansas.org)

June 5, 2009

The Honorable Mayor and  
City Council Members  
City of Overland Park  
Overland Park, Kansas 66212

The Finance Department is pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Overland Park, Kansas, for the fiscal year ended December 31, 2008.

The responsibility for accuracy, completeness, and fairness of the data presented, including all disclosures, rests with the City. We believe the report as presented, is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position and the results of the City, on a Government-wide and Fund basis. It is our belief that all disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included. To enhance the reader's understanding of these financial statements, note disclosures have been included as an integral part of this document.

McGladrey & Pullen LLP has issued an unqualified ("clean") opinion on the City of Overland Park's financial statements for the year ended December 31, 2008. The independent auditors' report is located in the beginning of the financial section of the CAFR.

This letter of transmittal is designed to compliment the Management's Discussion and Analysis (MD&A) and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditors' report and provides a narrative introduction, overview and analysis of the basic financial statements.

#### *City of Overland Park Profile*

The City of Overland Park is the second largest city in the State of Kansas. It is located in the northeastern part of Johnson County and is one of 113 incorporated cities existing in the Kansas City metropolitan region. During 2008, the City received the approval from the Johnson County Board of Commissioners to annex an additional 8.5 square miles of land. There are now approximately 73.3 square miles within the corporate boundaries of the City.

The City was incorporated as a first-class city on May 10, 1960, under the provisions of K.S.A. 12-1026h. In November of 1962, the City adopted the Mayor-Council-City Manager form of government. The Mayor is elected by the City-at-large and two council members are elected from each of six wards. All elected officials serve terms of four years, with biannual partisan elections to allow for council members to serve staggered terms. The City

Manager is responsible for the implementation of Governing Body policy and the day-to-day operation of the City.

The financial reporting entity (the government) includes all the funds of the primary government (i.e., the City of Overland Park as legally defined), as well as a component unit. Component units are legally separate entities for which the primary government is financially accountable. The government provides a range of services including: police and fire protection; construction and maintenance of the City's street and highway network; maintaining the structural standards of the community through the planning and enforcement of the City's building code and comprehensive land use plan; and the development and maintenance of the City's parks and recreation programs and facilities.

A blended presented component unit is a separate legal entity and is not part of the primary government's operations. Accordingly, the Overland Park Development Corporation, which financed, constructed and owns a Sheraton Hotel that is part of the Overland Park Convention Center complex is, reported as a blended unit using proprietary fund accounting. Other independent agencies exist for school, sewer and water services. These agencies cannot impose their will on the City, nor is there any financial benefit or burden to the City, or any fiscal dependency on the City by these agencies.

### *Local Economy*

Overland Park is an affluent and growing community within the Kansas City metropolitan area. Recognized for its high quality of life, Overland Park offers exceptional schools, outstanding housing and a dynamic business climate, all of which are driving factors in the continued long-term success of the City's economy. Overland Park's durable economy and high quality of life has continued to earn it national distinction as one of the best places to live; in 2008 it was named as one of the top 10 best places to live in America by *Money Magazine* and also one of the top 20 best places to raise your kids in America by *BusinessWeek*.

The population of the City continues to grow and flourish. At approximately 173,000 residents, Overland Park is the second largest city in the state of Kansas and the largest suburb in the Kansas City area. A commercial hub of the Kansas City metropolitan region, the City's daytime population is estimated at close to 200,000. With a diverse business community, Overland Park remains resilient to economic fluctuations, as evidenced by a low unemployment rate. Overland Park's unemployment in 2008 was 4.9%, which was the same as the State of Kansas rate of 4.9%. The City's assessed valuation for 2008 experienced an increase of 5.5% over 2007 to \$2.8 billion.

During 2008 the City experienced what many other governments and businesses across the nation experienced, a struggling economy. The City's largest annual revenue source is sales tax which is generated from a variety of businesses operating within Overland Park. Sales tax collections from the City's one-cent sales tax resulted in revenue of \$35.2 million in 2008, a 2.3% decrease from 2007.

While the current local economy presents challenges, the City continues to have favorable conditions associated with a growing population and sound financial performance including a low property tax rate, and a stable and diversified economic base. Attesting to the City's

stable economic foundation, sound financial management, as well as positive future financial outlook, Overland Park's bond rating remains at the highest possible level. All three of the nation's top bond rating agencies have given the City "AAA" bond-rating status. The triple-A status is a distinction only shared by a handful of communities in the nation.

### ***2008 Major Initiatives for the Year***

2008 proved to be a challenging year on the economic front. In response to struggling national, state and regional economies, the theme of the year was fiscal constraint and reallocation of resources. However, through redeployment of existing resources, review of user fee recovery rates, and reprioritization of programs, the City was able to continue important investments in City operations and infrastructure during the year, while sustaining existing services, minimizing the financial burden on Overland Park taxpayers, and maintaining a sound financial position.

- ENSURING SUSTAINABLE LONG-TERM FINANCIAL, OPERATIONAL AND CAPITAL IMPROVEMENT PLANS. Additional emphasis was placed on financial issues in 2008 as the City's long-term financial forecast indicated slow revenue growth which would not support previously planned expenditure growth. In order to maintain a balanced revenue and expenditure structure, the City restructured its 2009-2014 financial, operational and infrastructure improvement plans through the reallocation of resources, review of user fees, and reprioritizing of infrastructure investment.

Reallocation of resources allowed the City to maintain a healthy financial structure, while still addressing needed enhancements in governmental services and infrastructure. Beginning in the second quarter of 2008, departments identified opportunities for reallocation and elimination of operational changes and reduction of expenditures which would not negatively affect existing programs and services. Through this process, resources have been redeployed to higher priority areas, while annual operating expenses have been reduced by \$2.1 million and nine vacant full-time positions have been eliminated.

Also in 2008, the City began a systematic review of user fees to determine if current recovery rates were within the City's guidelines and in-line with current market conditions. As a component of the City's five-year financial plan, the Governing Body adopted more aggressive cost recovery structures for specific user fees, which resulted in a projected annual revenue increase of \$1.3M.

The City's five-year Capital Improvement, Maintenance, and Equipment Replacement Programs were reevaluated and resized during 2008 in response to changing economic and development conditions. Planned infrastructure projects and purchase of equipment was reprioritized within the context of the revised financial forecast. Numerous infrastructure improvement projects and equipment purchases were eliminated, rescope or delayed.

Due to adjustments made during 2008, \$67.1 million of planned expenditures have been eliminated from the City's 2009-2014 financial plan, and the City's projected financial position in 2014, the last year of our financial planning period, exceeds established standards.

- **PRESERVING HEALTHY NEIGHBORHOODS AND PROMOTING REDEVELOPMENT.** In 2008, the City's Governing Body continued discussions regarding policy issues related to a large-scale redevelopment. The goal is to establish a framework for identifying and capitalizing on opportunities for redevelopment in older areas of the City.

In 2007 the Governing Body targeted the Metcalf Avenue corridor for an initial focus on addressing redevelopment issues. "Vision Metcalf" created a plan defining the Metcalf corridor as a regional destination and economic engine for the 21st century. This plan includes new multi-use urban residential and commercial development, enhanced landscaping and streetscape design, and future public transportation opportunities. The visioning process concluded in early 2008 after which the final report was presented and the plan was adopted into the City's Master Plan. Staff members have begun working on making aspects of the Vision Metcalf plan a reality through the development of interim design guidelines for the five nodes which comprise the Metcalf Corridor.

In addition, neighborhood preservation priorities led to the addition of an Administrative Support Supervisor in the Neighborhood Conservation Program in 2008. This position provides enhanced program support to the growing number of neighborhood organizations and assists in proactive measures to maintain the viability of aging neighborhoods within the City.

- **PROVIDING EXCELLENT PARKS, RECREATION AND CULTURAL AMENITIES.** The majority of construction of the \$36,000,000 Overland Park Soccer Complex occurred in 2008. This facility includes twelve tournament quality soccer fields with state-of-the-art synthetic turf, lighted fields for night and tournament use, an administrative building with locker rooms and meeting rooms, and concession areas. While not scheduled to open until September of 2009, this facility is already booked to capacity for tournaments and weekend play in 2009, and is currently booked at 80% of capacity for 2010.

Beginning in 2010, it is expected the facility will generate revenues to cover all operational expenditures, while debt service will continue to be funded through Special Park and Recreation Funds and a 3% Transient Guest Tax. The development of the Soccer Complex creates a premier facility, providing recreational opportunities for youths in the Overland Park area while also allowing the City to host regional and national athletic tournaments and events, thus bringing guests to the City to stay in Overland Park hotels and spurring further economic growth.

2008 also marked the first full-year of operation for the new Matt Ross Community Center and the expanded Tomahawk Ridge Community Center. Revenues from these facilities exceeded projections and cost recovery goals. As a result, the City believes by 2010 the Matt Ross Community Center operational costs will be 100% funded by user fees.

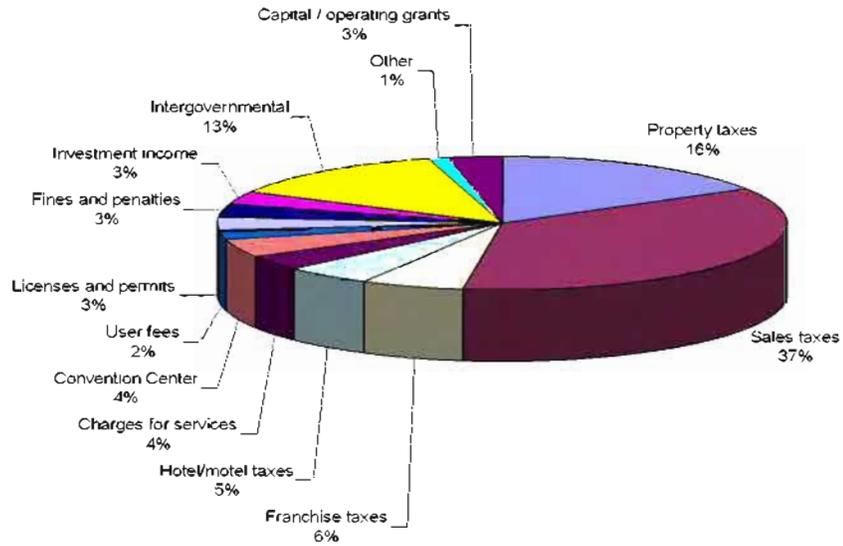
Additional Parks and Recreation enhancements in 2008 include beginning the \$4.3M reconstruction of the Stonegate Swimming Pool, as well as public art installations, park improvements, golf course improvements and greenway linkages improvements.

- PROVIDING QUALITY PUBLIC SAFETY. Enhancements to public safety included the addition of five police officers and one sergeant in the Police Department; two paramedics and a fire prevention inspector in the Fire Department; conversion of a part-time municipal court prosecutor to full-time to handle increased caseload; and conversion of a part-time programmer/analyst in the Information Technology department to support various Public Safety applications addresses expanded service needs in the area of public safety.
  
- PROVIDING QUALITY TRANSPORTATION INFRASTRUCTURE. During 2008, approximately \$85.9 million was spent on Overland Park infrastructure improvement projects related to the traffic system and infrastructure. Projects included:
  - 2008 Residential Street Program
  - Intersection Improvements at:
    - I-435 and Antioch Road Interchange
    - 159th Street and Roe
  - Thoroughfare Improvements at:
    - Antioch Road, 151st Street to 167th Street
    - 119th Street, Rosana Square to US69 Highway
  - Bridge Replacement on 95th Street, near Foster
  - Traffic Signal & OPTCS improvements
  
- MAINTAINING QUALITY INFRASTRUCTURE AND PUBLIC FACILITIES. Infrastructure maintenance needs were addressed through a \$13 million maintenance program in 2008, \$11.2 million of which was dedicated towards maintenance of the City's traffic systems and street infrastructure.

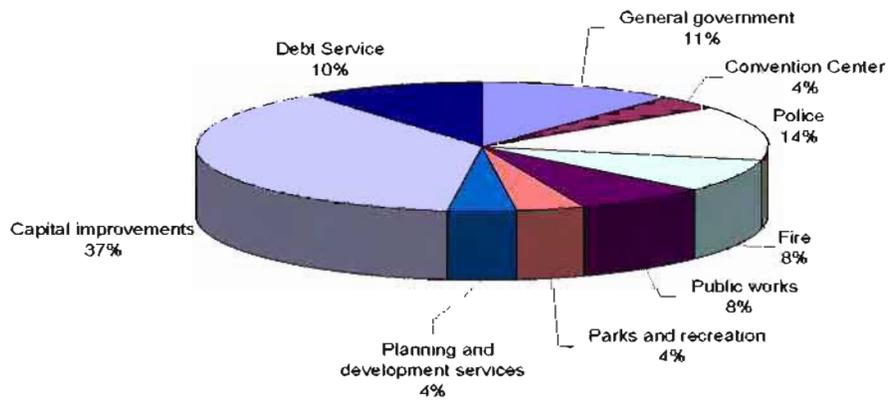
Additional resources were allocated towards maintenance through the addition of a Public Works maintenance worker to meet increasing street maintenance needs. Also added in 2008 was a Facilities Maintenance Building Attendant to assist in maintaining the City's recently expanded square footage of public buildings and facilities.

The following chart depicts the sources and uses of the City's financial resources for 2008:

**Where the Money Comes From**



**Where the Money Goes**



## *Accounting System*

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal controls. Internal accounting controls are designed to provide reasonable assurance regarding 1) the safeguarding of assets against loss from unauthorized use or disposition and 2) the reliability of the financial records for preparing statements and maintaining accountability of assets. The concept of reasonable assurance requires that management personnel make judgments that rely on estimates in the evaluation of the cost benefits derived from such controls. All internal control evaluations occur within that cost-to-benefit framework.

We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of the proper recording of financial transactions.

The City's budget is prepared on the modified accrual basis further adjusted by an encumbrance system of accounting as required by applicable state statutes. The City Manager presents recommendations for the budget to the Mayor and City Council for their review. The budget recommendations set forth the proposed funding level of the City's various operating and public service programs. A series of public meetings are held by City Council committees to review alternative spending proposals. After a public hearing to solicit citizens' comments on the proposals, the City Council adopts the budget. The budget is appropriately controlled through an accounting system to ensure effective fiscal management and accountability.

## *Capital Projects*

Overland Park is a vital and growing city. As a result, the need exists to provide for reliable and appropriate growth. The City also considers it a priority to maintain and improve existing infrastructure. A vital element for managing both of these priorities lies in the development and maintenance of the City's infrastructure through capital improvements. The management of the City's Capital Improvements Program (CIP) is controlled through the use of a long-range plan adopted by the Mayor and City Council. The CIP projects the City's capital improvements needs for a five-year period and is reviewed and updated annually. The management and accounting of this plan is controlled through the use of capital projects funds. The primary sources of financing these improvements include general obligation bonds, City budgeted funds, county funds and revenue from federal and state grants.

### *Financial Principles*

The financial management of the City is performed in accordance with established financial principles. The purpose of these principles is to provide guidelines that allow the City to maintain a sound financial condition. These principles include the following:

1. Pursue a partnership with taxpayers to encourage a greater sharing of public service cost with City government to preserve quality services at an acceptable cost.
2. Provide a balanced municipal revenue structure that is dependable and responsive to economic conditions.
3. Maintain an adequate level of reserve funds to provide for unforeseen needs and fiscal emergencies.
4. Develop and maintain a fiscal planning and budgeting system that anticipates underlying economic change, provides for planned, orderly year-to-year changes to City tax and service levels, and responds to unanticipated events to help avoid municipal service disruptions.
5. Work with taxing entities within City boundaries to develop coordinated tax and service policies.
6. Maintain financial accounting and budgetary practices that provide for full and open disclosure of the City's financial affairs.
7. Avoid providing additional personnel, services or facilities if existing ones can meet the need.
8. Pay the full cost of current services with current revenues and avoid borrowing for operating expenses.
9. Utilize the City's employee work force to obtain the highest level of productivity consistent with essential rights of City employees.
10. Minimize the use of long-term debt to finance the acquisition or modification of fixed assets in order to avoid placing an excessive burden on future City taxpayers.
11. Continually evaluate existing municipal services to determine the need and efficiency of such services.

### *Risk Management*

In an effort to combat the rising cost of insurance premiums, in 1987 the City initiated a limited risk management program for workers' compensation and all other insurable losses not otherwise insured. The City, through its contracted Risk Manager, monitors the insurance market throughout the year to determine the feasibility of obtaining insurance

coverage. Additional information on the City's risk management activity can be found in Note IV. A. of the Notes to the Basic Financial Statements.

### *Awards and Acknowledgements*

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for the CAFR for the fiscal year ended December 31, 2007. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR with contents that conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A certificate is valid for a period of one year. The City has been the recipient of this award since the first award was granted for the CAFR for the year ended December 31, 1976. We believe our 2008 report continues to conform to Certificate of Achievement Program requirements, and we will submit this report to the GFOA to determine its eligibility for another certificate.

In addition, the City also has received a GFOA Award for Distinguished Budget Presentation for its annual appropriated budget dated January 1, 2009. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories including policy documentation, financial planning and organization.

Many persons are responsible for the preparation of this report and for the maintenance of records upon which it is based. Appreciation is expressed to the entire Finance Department who were instrumental in the successful completion of this report. Certain individuals worked many extra hours and exhibited extraordinary effort in ensuring the accuracy and timeliness of this report, and their contribution to this effort is greatly appreciated.

Respectfully submitted,

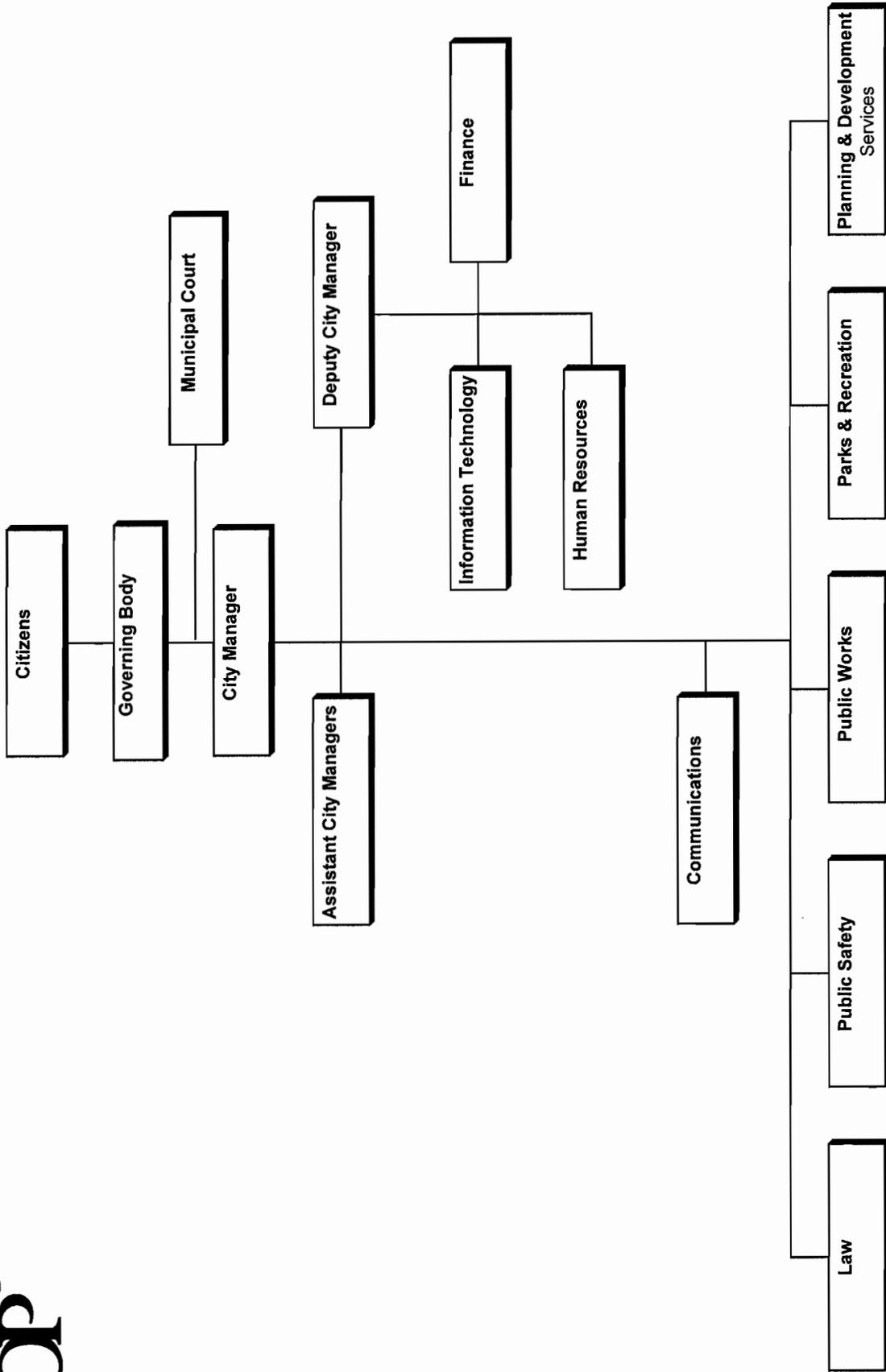
David M. Scott  
Chief Financial Officer

Gena McDonald  
Assistant Chief Financial Officer

*(This page has been left blank intentionally)*



# CITY OF OVERLAND PARK, KANSAS Organizational Chart



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Overland Park  
Kansas

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



A handwritten signature in black ink, appearing to read "M. L. R.", is written above the title.

President

A handwritten signature in black ink, reading "Jeffrey R. Emer", is written above the title.

Executive Director

## Financial Section



# McGladrey & Pullen

Certified Public Accountants

## Independent Auditor's Report

To the Honorable Mayor and  
Members of the City Council  
City of Overland Park, Kansas  
Overland Park, Kansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Overland Park, Kansas, as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the Sheraton Overland Park Hotel and Scoops, Inc. activity which is included within the financial statements of the Overland Park Development Corporation, a major enterprise fund. This activity represents 4 percent and 99 percent, respectively, of the total assets and total revenues of the major enterprise fund and 3 percent and 86 percent, respectively, of the total assets and total revenues of the business-type activities.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Overland Park Development Corporation, a major enterprise fund, were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Overland Park, Kansas, as of December 31, 2008, and the respective changes in financial position and the cash flows where applicable thereof and the respective budgetary comparison for the General and major special revenue funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As stated in Note IV.G., the City restated December 31, 2007 government-wide governmental activities net assets by \$14,683,614 to record construction-in-progress for capital assets constructed during fiscal year 2006.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 28, 2009 on our consideration of the City of Overland Park, Kansas' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and Schedules of Funding Progress and Employer Contributions on pages 3 through 15 and 79 through 81 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Overland Park, Kansas' basic financial statements. The combining and individual nonmajor fund financial statements and other schedules, listed in the table of contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

*McGladrey & Pullen, LLP*

Kansas City, Missouri  
May 28, 2009

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

This section of the report contains an overview and analysis of the City of Overland Park's financial statements for the fiscal year ended December 31, 2008. The information contained here, as well as the information contained in the letter of transmittal, are intended to provide the reader of the financial statements with a well rounded picture of the City's financial condition.

### **Financial Highlights**

- The City's net assets of our governmental activities increased by \$15.4 million (or 1.7 percent) while the net assets of our business-type activities decreased by \$3.5 million (or 12.1%).
- During the year, the City's revenues generated in taxes and other revenues for governmental programs were \$15.1 million more than the \$160.6 million in City's expenses.
- The City's one-cent sales tax revenue collections in 2008 declined 6.3 percent over 2007 collections. This decline reflects a decrease in retail sales of 2.3 percent and \$9.1 million in refunds of compensating sales taxes collected in previous years.
- The convention center generated excess revenues over expenses (fifth consecutive year) in its sixth full year of operations.

### **The Basic Financial Statements**

The basic financial statements of the City include the government-wide financial statements and the fund financial statements. The notes to basic financial statements follow the basic financial statements and are essential for the reader's understanding of the financial statements. Other supplementary information is also included at the end of this report to provide additional information for the reader.

#### **Government-wide Financial Statements**

The government-wide financial statements present the results of the City's operations using the accrual basis of accounting, the basis of accounting used by private-sector businesses. These statements focus on the long-term financial picture of the City as a whole.

The Statement of Net Assets reports all of the City's assets and liabilities. Net assets, the difference between assets and liabilities, are an important measure of the City's overall financial health. Over time, the increases and decreases in net assets can be monitored to determine whether the City's financial position is improving or deteriorating.

The Statement of Activities shows how the net assets have changed during the fiscal year. The unique feature of this statement is how it shows the revenues and expenses related to specific programs and how much of the programs were supported by the general taxes of the City. Since this statement is prepared on the accrual basis of accounting, all revenues and expenses are included regardless of when cash is actually received.

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

Both statements show the operations of the City broken down between governmental activities and business-type activities. Governmental activities are the operations of the City generally supported by taxes, such as public works, police and parks and recreation. Business activities are operations of the City that are intended to recover all or a significant portion of their costs through user fees and charges. Currently, the City's business activities are the golf course operation and Overland Park Development Corporation.

**Fund Financial Statements**

The City uses three types of funds to manage its resources: governmental funds, proprietary funds and fiduciary funds. A fund is a fiscal entity with a set of self-balancing accounts recording financial resources, together with all related liabilities and residual equities and balances, and the changes therein. These accounting entities are separated for the purpose of carrying on specific activities or attaining certain objectives in accordance with regulations, restrictions or limitations.

Governmental fund financial statements are prepared on the modified accrual basis. Under the modified accrual basis, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred, with the exception of long-term debt and other similar items which are recorded when due. The focus, therefore, is on the short-term financial picture of the operations reported, rather than the City as a whole. Most of the City's basic operations are reported in the governmental fund financial statements. The information reported in these statements can be compared to the governmental activities information in the government-wide statements. The reconciliation at the end of the fund financial statements details the relationship between the two types of financial statements.

Proprietary funds fall into two categories: enterprise funds and internal service funds. All proprietary funds are prepared on the accrual basis of accounting. Enterprise funds are used to account for business-type activities. Enterprise fund statements present the same information that is in the government-wide statements for business activities, only in greater detail. Internal service funds are used to account for the cost of operations shared by various functions of the City. The City uses four internal service funds to account for its self-insurance activities: Special Liability Defense Fund, Risk Management Reserve Fund, Workers' Compensation Fund and Medical Imprest Plan Fund. These four funds are combined together into a single column on the proprietary fund statement. A combining statement for these funds can be found in the supplementary information following the notes to the financial statements. In the government-wide statements, the information for these internal service funds is presented as part of the governmental activities information.

Fiduciary funds are used by the City to account for resources held by the City for the benefit of a third party. Because the resources of these funds are not available for the City's operation, they are not presented in the government-wide financial statements. The City's fiduciary funds include the Municipal Employees Pension Plan Fund, the Police Pension Plan Fund, the Overland Park Fire Department Retirement Plan, the Other Post-Employment Benefit Trust, the Tomahawk Cemetery Trust Fund and Marder Camellia Conservatory, which are reported as a private purpose trust since the City has no ownership interest in these trusts. The fiduciary funds are combined into two columns on the fiduciary fund statement. A combining statement can be found in the supplementary information following the notes to basic financial statements.

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

**Notes to Basic Financial Statements**

The notes to basic financial statements are an integral part of the basic financial statements since they contain valuable additional information necessary for gaining a complete understanding of the City's financial statements.

**Other Information**

In addition to the financial statements and the notes described above, required supplementary information regarding the City's funding of its Police Pension Plan and the Overland Park Fire Department Retirement Plan and Other Post-Employment Benefit Trust has been included to give the reader further insight into the City's pension and other postemployment benefit plan results. The combining statements for non-major funds referred to above are included after the required supplementary information on pension plans. Finally, the Statistical Section includes statistical data about the City.

**Analysis of the Government-wide Statements**

**Net Assets**

Combined net assets of the City at December 31 were:

	<b><u>Governmental Activities</u></b>		<b><u>Business-type Activities</u></b>	
	<b><u>2007</u></b>	<b><u>2008</u></b>	<b><u>2007</u></b>	<b><u>2008</u></b>
Current and other assets	\$ 220,841,978	\$168,827,835	\$ 34,808,660	\$35,067,244
Capital assets	933,997,739	1,003,020,040	62,641,890	61,454,249
Total assets	1,154,839,717	1,171,847,875	97,450,550	96,521,493
Long-term liabilities	182,786,011	167,716,007	121,477,050	121,777,975
Other liabilities	71,245,884	73,285,261	4,986,331	7,265,342
Total liabilities	254,031,895	241,001,268	126,463,381	129,043,317
Net assets:				
Invested in capital assets,				
net of related debt	782,151,055	838,954,105	(38,973,273)	(38,348,039)
Restricted for other purposes	9,185,006	7,796,704	11,829,275	10,962,295
Unrestricted	109,471,761	84,095,798	(1,868,833)	(5,136,080)
Total Net Assets, as restated	\$ 900,807,822	930,846,607	\$(29,012,831)	(32,521,824)

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

Governmental Activities

The City ended 2008 with positive net assets. Several of the items fluctuated significantly between 2007 and 2008.

- Current and Other Assets – This category decreased 24 percent from 2007 primarily as a result of a decrease in the balance in cash, cash equivalents and investments as a result of the City expenditures relating to the 2007 \$64.4 million of general obligation bonds, of which approximately 75 percent had been expended during 2008.
- Long-term Liabilities – Outstanding debt decreased 8.4 percent as a result of not issuing any bonds in 2008 and the payment of annual debt service during 2008.
- Other Liabilities – The increase of 5.5 percent in this category is due to an increase in contracts payable for the capital projects, the deferred revenue increasing from property taxes levies in 2008 for 2009 and an increase in the accrued payroll.
- Unrestricted Net Assets – This category decreased by 23 percent due to a reduction in funds available for capital projects.

Business-type Activities

- The City's golf course operations ended 2008 with positive net assets and total net assets decreased 5.1 percent in 2008 compared to 2007 due to a reduction of capital assets net of related debt.
- The Overland Park Development Corporation ended 2008 with negative net assets of \$37,880,456

Statement of Activities

The table below shows the condensed revenues, expenses and the change in net assets for 2007 and 2008.

	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>
Revenues:				
Program revenues:				
Charges for services	\$ 23,884,101	\$24,366,409	\$ 27,484,544	\$ 24,918,573
Operating grants/contributions	8,346,095	7,606,680	---	---
Capital grants/ contributions	19,142,983	20,708,723	---	---
General revenues:				
Property taxes	23,920,260	24,981,393	---	---
Sales taxes	52,089,560	48,833,515	---	---
Other taxes	16,327,574	17,860,555	---	---
Other	33,504,694	<u>31,358,007</u>	1,084,419	<u>369,666</u>
Total revenues	<u>177,215,267</u>	<u>175,715,282</u>	<u>28,568,963</u>	<u>25,288,239</u>

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>
Expenses:				
General government	36,943,654	30,999,814	---	---
Public safety	47,273,509	51,058,659	---	---
Public works	28,790,295	52,708,940	---	---
Parks and recreation	16,442,762	9,250,525	---	---
Planning and development	10,002,078	9,036,680	---	---
OPDC	---	---	28,832,171	25,273,123
Golf course	---	---	3,211,521	3,274,422
Interest on long-term debt	5,783,380	7,555,180	---	---
Total expenses	145,235,678	160,609,798	32,043,692	28,547,545
Revenues over (under) expenses	31,979,589	15,105,484	(3,474,729)	(3,259,306)
Transfers	274,900	249,687	(274,900)	(249,687)
Increase (decrease) in net assets	32,254,489	15,355,171	(3,749,629)	(3,508,993)
Net assets January 1, as restated	868,553,333	915,491,436	(25,263,202)	(29,012,831)
Net assets December 31, as restated	\$900,807,822	\$930,846,607	\$(29,012,831)	\$(32,521,824)

Governmental Activities

Several of the revenue and expense categories fluctuated between 2007 and 2008, as explained below.

- Operating Grants/Contributions – Federal reimbursements decreased for Community Development Block Grant projects and police grants.
- Capital Grants/Contributions – Increase in contributions from developers resulting from subdivision streets built by developers.
- Property Taxes - The 4.4 percent increase in property taxes results from an increase in the assessed valuation. The table below compares the mill levy for 2007 through 2008.

*Mill Levy Rates 2007 – 2008*

	<u>2006 Levy to support 2007 Budget</u>	<u>2007 Levy to support 2008 Budget</u>
General Fund	3.259	3.238
Fire Service Fund	4.657	4.627
Storm Water Utility	0.973	0.967
Total Mill Levy	8.889	8.832

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

The City's assessed valuation experienced a 5.5 percent increase over the previous year, as shown by the following chart. Of this growth, 34.9 percent came from new additions to the real estate portion of the tax roll. The remainder came from reappraisal of existing real estate.

<b>Increases in Assessed Valuation: 2007 to 2008</b>				
	<b>2006 Valuation to Support 2007 Budget</b>	<b>2007 Valuation to Support 2008 Budget</b>	<b>Increase/ (Decrease) Over Prior Year</b>	<b>% Change</b>
Real Estate	\$2,480,313,544	\$2,649,016,352	\$168,702,808	6.8%
Personal	158,052,713	138,221,462	(19,831,251)	(12.5%)
Utilities	72,443,002	71,359,647	(1,083,355)	(1.5%)
<b>Total</b>	<b>\$2,710,809,259</b>	<b>\$2,858,597,461</b>	<b>\$147,788,202</b>	<b>5.5%</b>

- Sales taxes – The 6.3 percent decrease in sales taxes was due to \$9.1 million being refunded to the state of Kansas for compensating use taxes and decrease in retail sales tax collections of 2.3%.
- Other taxes – First full year of a 9 percent Transient Guest Tax rate of which the 3 percent increase in rate will be use for debt service on the City's soccer complex. Franchise tax revenues increased due to weather factors and a new telecommunication service provider.
- Other – Countywide sales taxes decreased due to the refund to the state of Kansas for compensating use taxes and lower interest rates resulted in a decrease of \$695,000 in interest earnings during 2008.
- General Government Expense – This expense category was higher in 2008 due to capitalized expenses for the Matt Ross Community Center in prior years.
- Public Safety Expenses – Expenses were higher in 2008 due to increases in Police Department vehicle and equipment expenses and Fire Department personnel and pension costs.
- Public Works Expenses – This expense category is higher in 2008 due to an increase in infrastructure expenses that were capitalized when compared to 2007.
- Parks & Recreation Expenses – Expenses were lower in 2008 due to the capitalized expenses of the City's soccer complex.
- Planning & Development Services – This expense category was lower in 2008 due to one time related contractual expenses for the Vision Metcalf project in 2007.

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

Business-type Activities

The following categories experienced significant variations between 2007 and 2008:

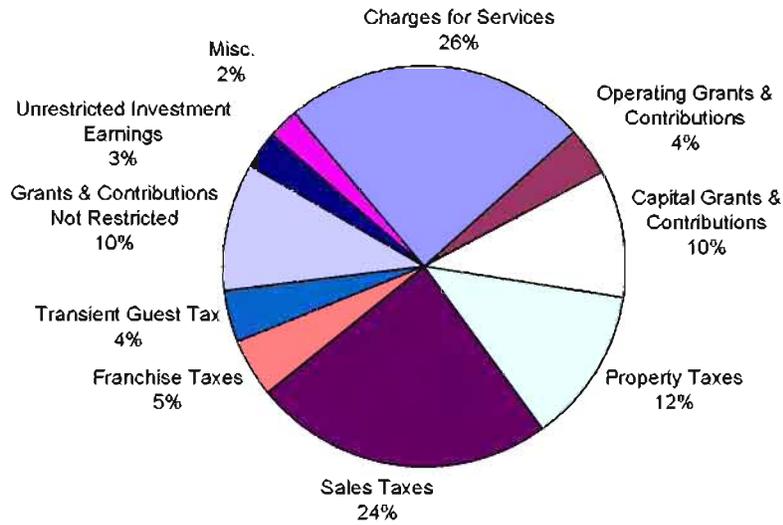
- Charges for Services – Revenues in 2008 decreased due to the result of operations of the Sheraton Hotel in the Overland Park Development Corporation.
- OPDC Expenses – Expenses in 2008 decreased due to the results of operations of the Sheraton Hotel in the Overland Park Development Corporation.

City of Overland Park, Kansas  
Management's Discussion and Analysis  
Year Ended December 31, 2008

---

The following graph depicts the composition of 2008 primary government revenues as presented in the Statement of Activities.

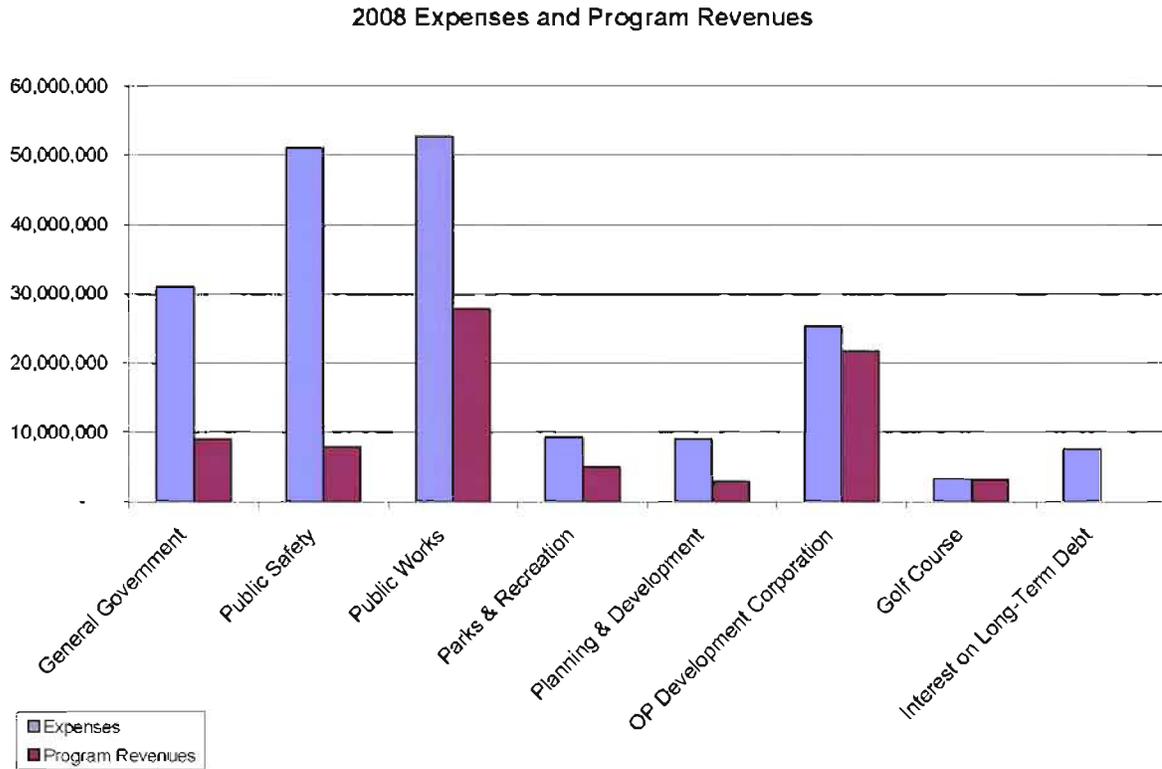
2008 Revenues by Source



City of Overland Park, Kansas  
 Management's Discussion and Analysis  
 Year Ended December 31, 2008

---

The following chart compares the primary government expenses and program revenues.



The total cost of services for 2008 was \$189.1 million; however, \$77.5 million was funded by users directly benefiting from the services or by other organizations through grants and contributions. The remaining \$111.6 million of these services were paid by the City's taxpayers primarily through property taxes and sales taxes.

City of Overland Park, Kansas  
Management's Discussion and Analysis  
Year Ended December 31, 2008

---

**Analysis of the Fund Financial Statements**

Governmental Funds

	<u>Fund Balance at December 31</u>	
	<u>2007</u>	<u>2008</u>
General	\$ 67,491,489	\$52,765,736
Transient Guest Tax-Reserve	2,421,932	2,074,264
Transient Guest Tax-Capital	6,356,203	5,641,451
Transient Guest Tax-Operating	1,095	1,095
Capital Improvements	9,290,074	9,191,420
Fire Service	115,309	8,390
1/8 Cent Sales Tax-Street Improvement	1,616,190	1,549,242
Stormwater Utility	790,545	1,421,187
Street Improvements	26,974,476	237,560
Park Acquisition & Development	30,935,649	14,241,925
Debt Service	100,000	100,000
Total	\$ 146,092,962	\$87,232,270

Overall, the City's major funds experienced a 40.3 percent decrease in fund balance as a result of 2008 operations. The decrease in the General Fund is attributable to \$9.1 million being refunded to the state of Kansas for compensating use taxes, decrease in retail sales tax collections of 2.3%, decrease in excise tax collections and an increase of \$4.2 million in the transfer to the Bond & Interest Fund for debt service requirements.

Transient Guest Tax – Capital Fund decrease due to the elimination of the debt indenture requirements after refunding of the OPDC hotel bond issue.

Stormwater Utility increased \$630,000 due to transfer in of closed out capital improvement stormwater projects and reimbursements received from Johnson County for stormwater monitoring services.

Street Improvement Fund decreased by \$26.7 million due to completion of the following street projects during 2008: 143<sup>rd</sup> Street Antioch to Metcalf; Metcalf 99<sup>th</sup> to I-435; Nall Avenue 143<sup>rd</sup> to 151<sup>st</sup>; 159<sup>th</sup> Street Antioch to Metcalf.

Park Acquisition & Development decreased \$16.7 million due to the construction of the youth soccer complex that is anticipated to be completed in August 2009.

Proprietary Funds

The Internal Service Funds information is included with the Governmental Activities information on the government-wide statements. Any asset, revenue and/or expense fluctuations have been discussed in the Government-wide statement section.

Enterprise fund information for the City's Golf Course Fund and Overland Park Development Corporation Fund is included in the discussion of the Government-wide financial statements.

**City of Overland Park, Kansas**

**Management's Discussion and Analysis  
Year Ended December 31, 2008**

---

**General Fund Budgetary Highlights**

The legally adopted budget for the General Fund was not amended by the City Council during 2008. The budget was amended due to Departments within the City that are allowed to transfer budget between line items and between cost centers within a department. In addition, budget may be transferred out of cost centers to reflect insurance savings, budget cuts, etc. As a result of these budget transfers, the original budget and the final budgets may not be the same in some cost centers.

The following revenue and expenditure categories experienced significant differences between the final budget amount and the actual amount. The explanation of the difference is also included.

<b>Category</b>	<b>Explanation</b>
Sales Tax	A struggling economy during 2008 affected the City's retail sales, which in turn impacted the City's sales tax and compensating use tax revenue. The 2008 budget reflected a growth of 4.0%; however, the City experienced a decline of 2.3% in sales tax from 2007 and had \$9.1 million refunded to the state of Kansas for prior years of overpayment of compensating use taxes.
Franchise Tax	Franchise tax revenues from electric and gas utility companies will vary from year to year based on the weather and there was also a new telecommunication service provider.
Charges for Service	Membership revenue from a new community center in 2008 surpassed budgeted expectations.
Licenses and Permits	Excise taxes were lower than projected as a result of decrease in development activity within the City.
Fines and Penalties	The Municipal Court's case load will vary from year to year based on the level of police enforcement activity.
Use of Money	Interest rates decreased during in 2008 however at the time the 2008 budget was adopted, a conservative estimate of interest income was used because of the difficulty of forecasting interest rates. Consequently, the City's return on its investments was higher than anticipated.
Grant/Contributions Not Restricted	A struggling economy during 2008 affected countywide retail sales, which in turn impacted the City's countywide sales tax and compensating use tax revenue. The 2008 budget reflected a growth of 4.0%; however, the City experienced a decline of 2.3% in sales tax from 2007.
Miscellaneous and Reimbursements	These revenues will vary from year to year. Because of the nature of these revenues, it is difficult to make accurate estimates of the individual sources in order to develop the budgeted amount.
City-wide Contingency	The contingency budget is set aside for unexpected expenditures. Any funds allocated from this budget are transferred to the requesting cost center so there will not be any actual expenditures charged to this category.

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

## **Capital Asset and Debt Administration**

### Capital Assets

The total amount invested in capital assets for the City at December 31, 2008, was \$1,064,474,289 net of accumulated depreciation. This represents an increase of 6.8 percent over the 2007 total, which is attributed to the major additions listed below. The following chart breaks down the City's capital asset balance into the various categories of assets.

	<b>Government Activities</b>		<b>Business-Type Activities</b>	
	<b>2007</b>	<b>2008</b>	<b>2007</b>	<b>2008</b>
Land	\$ 30,667,202	\$ 31,045,631	\$ 1,425,200	\$ 1,425,200
Construction in Progress	190,072,917	200,902,456	-	-
Land Improvements	6,161,468	5,560,430	1,784,681	1,527,777
Building and Improvements - City	73,690,088	91,600,233	2,097,260	2,001,503
Building and Improvements - OPDC	-	-	55,975,737	54,372,742
OPCC Capital Assets	179,088	341,876	-	-
Equipment - City	11,854,846	12,577,426	487,378	342,298
Equipment - OPDC	-	-	871,634	1,784,729
Infrastructure	636,055,744	660,991,988	-	-
	<u>\$ 948,681,353</u>	<u>\$ 1,003,020,040</u>	<u>\$ 62,641,890</u>	<u>\$ 61,454,249</u>

Major additions to capital assets during the year included:

Infrastructure – 2008 streets	\$34,203,999
Infrastructure – 2008 residential street	3,040,808
Infrastructure – 2008 storm drainage	1,143,925
Public Buildings	<u>24,131,678</u>
Total	<u>\$62,520,410</u>

Additional information about the City's capital assets can be found in Note I, Item D and Note III, Item C in the notes to basic financial statements.

### Debt Administration

The outstanding general obligation bonds at December 31, 2008 totaled \$180,285,000 of which \$171,255,549 is considered net direct tax supported debt. This balance represents an 8.3 percent decrease over the 2007 balance. The decrease is due to no new bond issues during 2008 and the bond principal payment of \$16,295,000 in 2008.

For the past 20 years, the City has received a credit rating of Aaa and AAA from Moody's Investors Service, Inc. and Standard and Poor's Corporation, respectively. This represents the highest possible rating available from these two companies. For the eighth year, the City received an AAA rating from Fitch Ratings, the highest rating the company offers.

**City of Overland Park, Kansas**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2008**

---

The ratio of net bonded debt to assessed valuation and the amount of bonded debt per capita provide useful indicators of the City's debt position to citizens, elected officials, City management and investors. This data for the City at the end of the 2008 fiscal year is as follows:

	<b>Total Amount</b>	<b>Ratio of Debt To Assessed Value</b>	<b>Debt Per Capita</b>
Total bonded debt	\$180,285,000	6.31	\$1,040.76

Additional information regarding the City's debt can be found in Note III, Item G.

### Requests for Information

This financial report is intended to give the reader a general overview of the City's finances. Questions about information contained in this report or requests for additional information should be directed to the Chief Financial Officer, 8500 Santa Fe, Overland Park, KS 66212.

*(This page has been left blank intentionally)*

# Basic Financial Statements



**City of Overland Park  
Statement of Net Assets  
December 31, 2008**

	<u>Primary Government</u>		
	<u>Governmental Activities</u>	<u>Business Activities</u>	<u>Total</u>
<b>Assets</b>			
Current assets:			
Cash and cash equivalents and investments	\$ 112,268,250	\$ 3,052,055	\$ 115,320,305
Receivables (net)	850,804	554,834	1,405,638
Sales tax receivable	11,917,665	-	11,917,665
Franchise tax receivable	1,596,954	-	1,596,954
Gas tax receivable	1,110,918	-	1,110,918
Transient guest tax receivable	2,069,338	-	2,069,338
Interest receivable	1,898,151	-	1,898,151
Due from other governments	2,602,873	-	2,602,873
Current property taxes receivable	25,428,929	-	25,428,929
Special assessments	1,623,429	-	1,623,429
Other current assets	525,133	605,167	1,130,300
Noncurrent assets:			
Special assessments	4,106,790	-	4,106,790
Investments restricted for:			
Debt service	-	15,716,999	15,716,999
Workers' compensation	2,706,960	-	2,706,960
Bond Issuance costs	121,641	5,118,758	5,240,399
Capital Assets:			
OPCC capital assets, net of depreciation	341,876	-	341,876
Other capital assets, net of depreciation	770,730,077	60,029,049	830,759,126
Capital assets, net of depreciation	771,071,953	60,029,049	831,101,002
Capital assets (Land & Construction in Progress)	231,948,087	1,425,200	233,373,287
Deferral on refunding	-	10,019,431	10,019,431
Total assets	<u>\$ 1,171,847,875</u>	<u>\$ 96,521,493</u>	<u>\$ 1,268,369,368</u>
<b>Liabilities</b>			
Current liabilities			
Accounts and claims payable	\$ 9,485,619	\$ 1,594,158	\$ 11,079,777
Contracts payable	7,014,401	-	7,014,401
Insurance reserve payable	1,981,565	-	1,981,565
Employee compensated absences	4,777,303	93,985	4,871,289
Payroll withholdings	250,719	-	250,719
Accrued payroll	2,140,178	1,661,914	3,802,092
Accrued interest payable	2,471,117	2,872,975	5,344,092
Unearned revenue	29,674,359	263,873	29,938,232
Bonds payable	15,490,000	645,000	16,135,000
Capital lease obligation	-	133,437	133,437
Noncurrent liabilities:			
Pension obligation & other post-employment benefit	243,571	-	243,571
Bond payable	164,320,000	111,555,000	275,875,000
Bond premium	999,099	2,100,770	3,099,869
Employee compensated absences	2,153,337	58,272	2,211,609
Capital lease obligation	-	142,216	142,216
Deferred lease liability	-	988,612	988,612
Debt service support payable	-	5,326,012	5,326,012
Property management fee payable	-	1,607,093	1,607,093
Total liabilities	<u>\$ 241,001,268</u>	<u>\$ 129,043,317</u>	<u>\$ 370,044,585</u>
<b>Net Assets</b>			
Invested in capital assets, net of related debt	\$ 838,954,105	\$ (38,348,039)	\$ 800,606,066
Restricted for:			
Debt service	2,069,338	10,962,295	13,031,633
Workers' compensation claims	2,081,253	-	2,081,253
Street improvements	3,646,113	-	3,646,113
Unrestricted	84,095,798	(5,136,080)	78,959,718
Total net assets	<u>\$ 930,846,607</u>	<u>\$ (32,521,824)</u>	<u>\$ 898,324,783</u>

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park  
Statement of Activities  
For the Year Ended December 31, 2008**

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total
					Governmental Activities	Business-type Activities	
<b>Primary government:</b>							
Governmental activities:							
General government	\$ 30,999,814	\$ 8,298,492	\$ 696,677	\$ -	\$ (22,004,645)	\$ -	\$ (22,004,645)
Public safety	51,058,659	7,222,235	451,263	223,661	(43,161,500)	-	(43,161,500)
Public works	52,708,940	2,251,968	5,107,305	20,485,062	(24,864,605)	-	(24,864,605)
Parks and recreation	9,250,525	3,937,131	1,105,988	-	(4,207,406)	-	(4,207,406)
Planning and development services	9,036,680	2,656,583	245,447	-	(6,134,650)	-	(6,134,650)
Interest on long-term debt	7,555,180	-	-	-	(7,555,180)	-	(7,555,180)
Total governmental activities	160,609,798	24,366,409	7,606,680	20,708,723	(107,927,986)	-	(107,927,986)
Business-type activities:							
Golf course	3,274,422	3,207,324	-	-	-	(67,098)	(67,098)
OP Development Corporation	25,273,123	21,711,249	-	-	-	(3,561,874)	(3,561,874)
Total business-type activities	28,547,545	24,918,573	-	-	-	(3,628,972)	(3,628,972)
<b>Total primary government</b>	<b>\$ 189,157,343</b>	<b>\$ 49,284,982</b>	<b>\$ 7,606,680</b>	<b>\$ 20,708,723</b>	<b>(107,927,986)</b>	<b>(3,628,972)</b>	<b>(111,556,958)</b>
General revenues:							
Taxes:							
Property taxes, levied for general purpose					24,981,393	-	24,981,393
Sales taxes					48,833,515	-	48,833,515
Franchise taxes					9,662,788	-	9,662,788
Transient guest tax					8,197,767	-	8,197,767
Grants and contributions not restricted to specific programs					20,548,004	-	20,548,004
Unrestricted investment earnings					5,960,755	194,348	6,155,103
Miscellaneous					4,849,248	175,318	5,024,566
Transfers					249,687	(249,687)	-
Total general revenue and transfers					123,283,157	119,979	123,403,136
Change in net assets					15,355,171	(3,508,993)	11,846,178
Net assets-beginning, as restated					915,491,436	(29,012,831)	886,478,605
Net assets-ending					\$ 930,846,607	\$ (32,521,824)	\$ 898,324,783

The accompanying notes are an integral part of the basic financial statements.

*(This page has been left blank intentionally)*

**City of Overland Park  
Balance Sheet  
Governmental Funds  
December 31, 2008**

	General	Transient Guest Tax - Reserve	Transient Guest Tax - Capital	Transient Guest Tax - Operating	Capital Improvements	Fire Service
<b>Assets</b>						
Cash, cash equivalents and investments	\$ 48,436,848	\$ -	\$ 10,573,993	\$ 1,095	\$ 8,754,312	\$ 692,013
Receivables	402,725	-	392,983	-	-	4,200
Sales tax receivable	10,572,403	-	-	-	-	-
Franchise tax receivable	1,596,954	-	-	-	-	-
Gas tax receivable	-	-	-	-	-	-
Transient guest tax receivable	-	2,069,338	-	-	-	-
Interest receivable	476,041	49,585	34,436	-	88,819	7,125
Due from other funds	58,773	-	-	-	348,289	-
Due from other governments	-	-	-	-	-	-
Current property taxes receivable	9,321,834	-	-	-	-	13,323,472
Other current assets	-	-	525,133	-	-	-
Special assessments						
Current	-	-	-	-	-	-
Noncurrent	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 70,865,578</b>	<b>\$ 2,118,923</b>	<b>\$ 11,526,545</b>	<b>\$ 1,095</b>	<b>\$ 9,191,420</b>	<b>\$ 14,026,810</b>
<b>Liabilities and Fund Balances</b>						
<b>Liabilities:</b>						
Accounts payable	\$ 6,907,780	\$ 44,659	\$ 1,743,083	\$ -	\$ -	\$ 83,151
Contracts payable	-	-	-	-	-	-
Payroll withholdings	250,719	-	-	-	-	-
Accrued payroll	1,558,069	-	-	-	-	611,797
Due to other funds	-	-	-	-	-	-
Deferred revenue	9,383,274	-	4,092,011	-	-	13,323,472
<b>Total Liabilities</b>	<b>\$ 18,099,842</b>	<b>\$ 44,659</b>	<b>\$ 5,835,094</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 14,018,420</b>
<b>Fund Balances:</b>						
Reserved for:						
Encumbrances	\$ 1,802,009	\$ 4,926	\$ 49,703	\$ -	\$ -	\$ 8,390
Reserved for:						
Debt service	-	2,069,338	-	-	-	-
Other purposes	-	-	-	-	-	-
Unreserved, designated, reported in:						
General fund	600,000	-	-	-	-	-
Unreserved, reported in:						
General fund	50,363,727	-	-	-	-	-
Special revenue funds	-	-	5,641,748	1,095	9,191,420	-
Capital projects funds	-	-	-	-	-	-
<b>Total fund balances</b>	<b>52,765,736</b>	<b>2,074,264</b>	<b>5,691,451</b>	<b>1,095</b>	<b>9,191,420</b>	<b>8,390</b>
<b>Total liabilities and fund balances</b>	<b>\$ 70,865,578</b>	<b>\$ 2,118,923</b>	<b>\$ 11,526,545</b>	<b>\$ 1,095</b>	<b>\$ 9,191,420</b>	<b>\$ 14,026,810</b>

*The accompanying notes are an integral part of the basic financial statements.*

	One-eighth Cent Sales Tax - Street Improve.	Stormwater Utility	Street Improvement	Park Acquisition & Development	Debt Service	Other Governmental Funds	Total Governmental Funds
\$	1,155,381	\$ 1,471,330	\$ 410,025	\$ 15,260,185	\$ 100,000	\$ 14,992,508	\$ 101,847,690
	-	47,825	-	-	-	-	847,733
	956,474	-	-	-	-	388,788	11,917,665
	-	-	-	-	-	-	1,596,954
	-	-	-	-	-	1,110,918	1,110,918
	-	-	-	-	-	-	2,069,338
	-	16,125	-	1,129,901	-	32,250	1,834,282
	-	-	1,110,236	-	-	-	1,517,298
	-	-	2,536,537	-	-	66,336	2,602,873
	-	2,783,623	-	-	-	-	25,428,929
	-	-	-	-	-	-	525,133
	-	-	-	-	1,623,429	-	1,623,429
	-	-	-	-	4,106,790	-	4,106,790
<b>\$</b>	<b>2,111,855</b>	<b>\$ 4,318,903</b>	<b>\$ 4,056,798</b>	<b>\$ 16,390,086</b>	<b>\$ 5,830,219</b>	<b>\$ 16,590,800</b>	<b>\$ 157,029,032</b>

\$	562,613	\$ 63,225	\$ -	\$ -	\$ -	\$ 13,279	\$ 9,417,790
	-	-	3,819,238	2,148,161	-	1,047,002	7,014,401
	-	-	-	-	-	-	250,719
	-	50,868	-	-	-	-	2,220,734
	-	-	-	-	-	1,517,298	1,517,298
	-	2,783,623	-	-	5,730,219	91,979	35,404,578
<b>\$</b>	<b>562,613</b>	<b>\$ 2,897,716</b>	<b>\$ 3,819,238</b>	<b>\$ 2,148,161</b>	<b>\$ 5,730,219</b>	<b>\$ 2,669,558</b>	<b>\$ 55,825,520</b>

\$	-	\$ 249,802	\$ -	\$ -	\$ -	\$ 1,390	\$ 2,116,220
	-	-	-	-	100,000	-	2,169,338
	-	1,171,385	-	-	-	-	1,171,385
	-	-	-	-	-	-	600,000
	-	-	-	-	-	-	50,363,727
	1,549,242	-	-	-	-	9,724,358	26,107,863
	-	-	237,560	14,241,925	-	4,195,494	18,674,979
	1,549,242	1,421,187	237,560	14,241,925	100,000	13,921,242	101,203,512
<b>\$</b>	<b>2,111,855</b>	<b>\$ 4,318,903</b>	<b>\$ 4,056,798</b>	<b>\$ 16,390,086</b>	<b>\$ 5,830,219</b>	<b>\$ 16,590,800</b>	<b>\$ 157,029,032</b>

**City of Overland Park  
Reconciliation of the Balance Sheet  
to the Statement of Net Assets  
Governmental Funds  
For the Year Ended December 31, 2008**

Fund balances - total governmental funds		\$ 101,203,512
<p>Amounts reported for governmental activities in the statement of net assets are different because:</p>		
<p>Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.</p>		1,003,020,040
<p>Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the governmental funds.</p>		
Governmental bonds payable	\$ (179,810,000)	
Accrued interest payable on long-term debt	(2,471,117)	
Bond issuance costs	121,641	
Bond premium	(999,099)	
Accrued vacation and sick leave payable	(6,850,084)	
Net pension obligation and other postemployment benefit	<u>(243,571)</u>	(190,252,230)
<p>Unearned special assessment tax revenue in governmental funds is not reported on the entity-wide statements.</p>		
Unearned revenue		5,730,219
<p>Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.</p>		
		<u>11,145,066</u>
Net assets of governmental activities		<u><u>\$ 930,846,607</u></u>

*The accompanying notes are an integral part of the basic financial statements.*

*(This page has been left blank intentionally)*

**City of Overland Park**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2008**

	General	Transient Guest Tax - Reserve	Transient Guest Tax - Capital	Transient Guest Tax - Operating	Capital Improvements	Fire Service
<b>Revenues</b>						
Property taxes	\$ 9,155,331	\$ -	\$ -	\$ -	\$ -	\$ 13,091,360
Sales taxes	37,605,100	-	-	-	-	-
Franchise taxes	9,662,788	-	-	-	-	-
Transient guest tax	-	8,197,767	-	-	-	-
Charges for services	3,934,532	-	7,220,152	-	-	2,043,592
Licenses and permits	4,825,313	-	-	-	-	-
Fines and penalties	5,178,643	-	-	-	-	-
Use of money	3,245,209	-	151,448	-	557,550	75,159
Intergovernmental	389,609	-	-	-	-	-
Contributions	1,085,612	-	-	-	-	-
Capital / operating grants	-	128,046	658	-	2,000	-
Grants / contributions not restricted to specific programs	18,550,029	-	-	-	-	1,450,663
Total revenues	93,632,166	8,325,813	7,372,258	-	559,550	16,660,774
<b>Expenditures</b>						
Current:						
General government	19,817,684	587,940	8,254,340	1,900,081	-	-
Public safety	30,631,308	-	-	-	-	18,542,559
Public works	13,725,407	-	-	-	-	-
Parks and recreation	8,713,316	-	-	-	-	-
Planning and development services	8,720,611	-	-	-	-	-
Capital improvements	-	-	-	-	-	-
Principal / Interest on long-term debt	-	-	-	-	-	-
Total expenditures	81,608,326	587,940	8,254,340	1,900,081	-	18,542,559
Excess of revenues over (under) expenditure:	12,023,840	7,737,873	(882,082)	(1,900,081)	559,550	(1,881,785)
<b>Other financing sources (uses)</b>						
Transfers in	2,624,569	-	6,185,460	1,900,081	4,681,864	2,874,418
Transfers out	(29,374,162)	(8,085,541)	(5,968,130)	-	(5,340,068)	(1,099,552)
Total other financing sources (uses)	(26,749,593)	(8,085,541)	217,330	1,900,081	(658,204)	1,774,866
Net change in fund balances	(14,725,753)	(347,668)	(664,752)	-	(98,654)	(106,919)
Fund balances (deficits) at beginning of year	67,491,489	2,421,932	6,356,203	1,095	9,290,074	115,309
Fund balances (deficits) at end of year	\$ 52,765,736	\$ 2,074,264	\$ 5,691,451	\$ 1,095	\$ 9,191,420	\$ 8,390

*The accompanying notes are an integral part of the basic financial statements.*

<b>One-eighth Cent Sales Tax Street Improve.</b>	<b>Stormwater Utility</b>	<b>Street Improvement</b>	<b>Park Acquisition &amp; Development</b>	<b>Debt Service</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ 2,734,702	\$ -	\$ -	\$ -	\$ -	\$ 24,981,393
4,688,415	-	-	-	-	-	42,293,515
-	-	-	-	-	-	9,662,788
-	-	-	-	-	-	8,197,767
-	-	-	-	-	2,599	13,200,875
-	-	-	-	-	80,000	4,905,313
-	-	-	-	-	-	5,178,643
-	-	-	1,088,586	-	38,877	5,156,829
-	-	10,767,715	-	-	6,808,042	17,965,366
-	-	-	-	1,583,733	54,839	2,724,184
-	3,619,563	4,068	50,413	-	4,905,187	8,709,935
-	-	-	135,622	-	-	20,136,314
4,688,415	6,354,265	10,771,783	1,274,621	1,583,733	11,889,544	163,112,922
-	-	-	-	-	1,907,843	32,467,888
-	-	-	-	-	623,558	49,797,425
-	2,777,843	-	-	-	652,307	17,155,557
-	-	-	-	-	163,556	8,876,872
-	-	-	-	-	325,616	9,046,227
-	-	56,245,603	19,487,430	-	10,143,216	85,876,249
-	-	-	-	23,417,013	-	23,417,013
-	2,777,843	56,245,603	19,487,430	23,417,013	13,816,096	226,637,231
4,688,415	3,576,422	(45,473,820)	(18,212,809)	(21,833,280)	(1,926,552)	(63,524,309)
-	218,342	19,477,758	1,564,214	21,833,280	9,325,064	70,685,050
(4,755,363)	(3,164,122)	(740,854)	(45,129)	-	(9,612,442)	(68,185,363)
(4,755,363)	(2,945,780)	18,736,904	1,519,085	21,833,280	(287,378)	2,499,687
(66,948)	630,642	(26,736,916)	(16,693,724)	-	(2,213,930)	(61,024,622)
1,616,190	790,545	26,974,476	30,935,649	100,000	16,135,172	162,228,134
\$ 1,549,242	\$ 1,421,187	\$ 237,560	\$ 14,241,925	\$ 100,000	\$ 13,921,242	\$ 101,203,512

**City of Overland Park  
Reconciliation of the Statement of Revenues,  
Expenditures and Changes in Fund Balances of Governmental Funds  
to the Statement of Activities  
For the Year Ended December 31, 2008**

Net change in fund balances-total governmental funds \$(61,024,622)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital assets contributed	3,040,808	
Expenditures for capital assets	77,286,461	
Less current year depreciation	(25,556,603)	
Less current year disposals (net of depreciation)	<u>(431,979)</u>	54,338,687

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Long-term debt interest expense	(323,167)	
Change in pension obligation and other postemployment benefit	(14,731)	
Change in vacation/sick leave obligation	<u>(333,751)</u>	(671,649)

Some revenues reported in the statement of activities do not provide current financial resources and therefore are not reported as revenues in governmental funds.

Special assessments		721,200
---------------------	--	---------

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which proceeds exceeded payments.

Bond principal		16,185,000
Amortization of bond premium		52,585
Amortization of bond issuance costs		(6,402)
Claims payable		6,540,000

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The net revenue (expense) of all internal service funds is reported with governmental activities.

		<u>(779,628)</u>
--	--	------------------

Change in net assets of governmental activities \$ 15,355,171

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**General Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Property taxes	\$ 9,039,000	\$ 9,039,000	\$ 9,155,331	\$ 116,331
Sales tax	51,259,700	51,259,700	37,605,100	(13,654,600)
Franchise taxes	8,012,000	8,012,000	9,662,788	1,650,788
Charges for services	2,919,400	2,919,400	3,934,532	1,015,132
Licenses and permits	5,637,000	5,637,000	4,825,313	(811,687)
Fines and penalties	5,083,800	5,083,800	5,178,643	94,843
Use of money	2,744,400	2,744,400	3,245,209	500,809
Intergovernmental	264,500	264,500	389,609	125,109
Grants/ Contributions not restricted	23,211,006	23,211,006	18,550,029	(4,660,977)
Miscellaneous Reimb / Contributions	1,044,000	1,044,000	1,085,612	41,612
<b>Total revenues</b>	<b>109,214,806</b>	<b>109,214,806</b>	<b>93,632,166</b>	<b>(15,582,640)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>Finance and Administration</b>				
Mayor and Council	540,123	552,604	544,094	8,510
Economic Development	621,000	621,000	605,244	15,756
City Manager	1,035,845	1,522,849	1,468,433	54,416
Communications	471,444	474,689	436,563	38,126
Information Technology	3,766,010	3,820,316	3,677,810	142,506
Facilities Management	3,631,918	3,541,732	3,689,734	(148,002)
Municipal Court	3,090,524	3,115,155	2,760,549	354,606
Law	1,653,822	1,624,365	1,624,008	357
F B&A Administration	-	-	-	-
Finance and Accounting	1,482,716	1,501,744	1,318,587	183,157
City Clerk	894,890	855,720	771,382	84,338
Human Resources	1,882,501	2,045,610	1,774,071	271,539
Payroll	643,195	644,556	608,303	36,253
City Wide Contingency	5,018,000	5,029,476	-	5,029,476
<b>Total Finance and Administration</b>	<b>24,731,988</b>	<b>25,349,816</b>	<b>19,278,778</b>	<b>6,071,038</b>
<b>Public Safety</b>				
Police Administration	2,930,524	2,936,027	2,850,849	85,178
Tactical Operations	13,664,390	13,403,156	14,537,537	(1,134,381)
Special Services Bureau	8,233,693	7,905,656	7,023,647	882,009
Administrative Bureau	6,922,100	6,937,919	5,313,589	1,624,330
<b>Total Public Safety</b>	<b>31,750,707</b>	<b>31,182,758</b>	<b>29,725,622</b>	<b>1,457,136</b>

(Continued)

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
			Budgetary	Positive/ (Negative)
Public Works				
Public Works Administration	\$ 1,381,568	\$ 1,366,779	\$ 1,256,557	\$ 110,222
Street Engineering & Construction	2,561,616	2,534,989	2,399,784	135,205
Traffic Services	1,605,351	1,531,561	1,386,366	145,195
Traffic Maintenance	3,305,274	3,596,145	3,363,226	232,919
Public Works Maintenance	4,890,814	4,891,355	5,292,164	(400,809)
Total Public Works	13,744,623	13,920,829	13,698,097	222,732
Community Development				
Parks and Recreation Administration	269,881	253,352	262,567	(9,215)
Parks and Forestry	3,173,411	3,095,112	2,970,346	124,766
Arboretum/Botanical Garden	680,323	665,752	601,888	63,864
Leisure Services	1,043,515	1,034,174	913,360	120,814
Community Centers	1,614,162	1,515,477	1,585,779	(70,302)
Farmstead	1,053,177	1,030,656	1,149,498	(118,842)
Aquatics	1,413,263	1,401,400	1,265,559	135,841
Planning and Development	4,589,910	4,792,194	4,532,949	259,245
Building Safety	2,985,406	2,735,389	2,545,575	189,814
Engineering Services	1,746,613	1,720,070	1,713,656	6,414
Total Community Development	18,569,661	18,243,576	17,541,177	702,399
Total expenditures	88,796,979	88,696,979	80,243,674	8,453,305
Revenues over expenditures	20,417,827	20,517,827	13,388,492	(7,129,335)
Other financing sources (uses):				
Transfer (to) from other funds:				
Special Revenue Funds	150,000	150,000	150,000	-
Golf Course Fund	286,000	286,000	286,000	-
Stormwater Utility Fund	-	-	-	-
Debt Service Fund	(17,551,476)	(17,551,476)	(15,688,788)	1,862,688
Insurance Reserve Funds	(100,000)	(100,000)	-	100,000
Medical Imprest Fund	-	-	1,720,256	1,720,256
Capital Projects Funds	(59,629,858)	(59,729,858)	(9,540,868)	50,188,990
Fire Service Fund	(3,951,100)	(3,951,100)	(2,441,193)	1,509,907
Equipment Reserve Fund	(1,247,200)	(1,247,200)	(1,235,000)	12,200
Transient Guest Tax Fund - Cap Fund	(23,387)	(23,387)	-	23,387
Total other financing sources (uses)	(82,067,021)	(82,167,021)	(26,749,593)	55,417,428
Revenues and other financing sources over (under) expenditures and other uses	(61,649,194)	(61,649,194)	(13,361,101)	48,288,093
Fund balances at beginning of year	61,649,194	61,649,194	64,324,828	2,675,634
Fund balances at end of year	\$ -	\$ -	\$ 50,963,727	\$ 50,963,727

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Transient Guest Tax - Reserve Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget Positive/ (Negative)
	Original	Final		
<b>Revenues:</b>				
Use of money	\$ 93,044	\$ 93,044	\$ 128,046	\$ 35,002
Transient Guest Tax	9,510,000	9,510,000	8,197,767	(1,312,233)
Total revenues	9,603,044	9,603,044	8,325,813	(1,277,231)
<b>Expenditures:</b>				
Current:				
General Government	11,553,716	11,553,716	592,866	10,960,850
Total expenditures	11,553,716	11,553,716	592,866	10,960,850
Revenues over expenditures	(1,950,672)	(1,950,672)	7,732,947	9,683,619
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
Special Revenue Funds	(2,661,284)	(2,661,284)	(8,085,541)	(5,424,257)
Total other financing sources (uses)	(2,661,284)	(2,661,284)	(8,085,541)	(5,424,257)
Revenues and other financing sources over (under) expen- ditures and other uses	(4,611,956)	(4,611,956)	(352,594)	4,259,362
Fund balances at beginning of year	4,611,956	4,611,956	2,421,932	(2,190,024)
Fund balances at end of year	\$ -	\$ -	\$ 2,069,338	\$ 2,069,338

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Transient Guest Tax - Capital Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Use of money	\$ 78,019	\$ 78,019	\$ 151,449	\$ 73,430
Charges for services	372,400	372,400	7,220,152	6,847,752
Capital/ Operating grants	-	-	658	658
Total revenues	450,419	450,419	7,372,259	6,921,840
<b>Expenditures:</b>				
Current:				
General Government	315,575	315,575	8,275,714	(7,960,139)
Total expenditures	315,575	315,575	8,275,714	(7,960,139)
Revenues over (under) expenditures	134,844	134,844	(903,455)	(1,038,299)
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
General Fund	2,069,947	2,069,947	-	(2,069,947)
Debt Service Fund	(4,969,525)	(4,969,525)	(5,504,665)	(535,140)
Capital Projects Funds	-	-	(385,000)	(385,000)
Soccer Complex Fund	-	-	(78,465)	(78,465)
Transient Guest Tax Funds	(1,208,513)	(1,208,513)	6,185,460	7,393,973
Total other financing sources (uses)	(4,108,091)	(4,108,091)	217,330	4,325,421
Revenues and other financing sources over (under) expenditures and other uses	(3,973,247)	(3,973,247)	(686,125)	3,287,122
Fund balances at beginning of year	3,973,247	3,973,247	6,327,873	2,354,626
Fund balances at end of year	\$ -	\$ -	\$ 5,641,748	\$ 5,641,748

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Transient Guest Tax - Operating Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Use of money	\$ -	\$ -	\$ -	\$ -
Transient Guest Tax	-	-	-	-
Total revenues	-	-	-	-
<b>Expenditures:</b>				
Current:				
General Government	2,043,000	2,043,000	1,900,081	142,919
Total expenditures	2,043,000	2,043,000	1,900,081	142,919
Revenues over (under) expenditures	(2,043,000)	(2,043,000)	(1,900,081)	142,919
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
Transient Guest Tax Fund	591,337	591,337	1,900,081	1,308,744
Transient Guest Tax Capital Fund	1,231,900	1,231,900	-	(1,231,900)
Total other financing sources (uses)	1,823,237	1,823,237	1,900,081	76,844
Revenues and other financing sources over (under) expen- ditures and other uses	(219,763)	(219,763)	-	219,763
Fund balances at beginning of year	219,763	219,763	1,095	(218,668)
Fund balances at end of year	\$ -	\$ -	\$ 1,095	\$ 1,095

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Fire Service Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Property taxes	\$ 12,830,000	\$ 12,830,000	\$ 13,091,360	\$ 261,360
Charges for services	1,918,105	1,918,105	2,043,592	125,487
Use of money	123,926	123,926	75,159	(48,767)
Grants/ Contributions not restricted	1,526,869	1,526,869	1,450,663	(76,206)
Total revenues	16,398,900	16,398,900	16,660,774	261,874
<b>Expenditures:</b>				
Current:				
Public Safety	19,373,604	19,373,604	18,435,640	937,964
Total expenditures	19,373,604	19,373,604	18,435,640	937,964
Revenues over (under) expenditures	(2,974,704)	(2,974,704)	(1,774,866)	1,199,838
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
General Fund	3,951,100	3,951,100	2,874,418	(1,076,682)
Debt Service Fund	(230,396)	(230,396)	(218,162)	12,234
Equipment Reserve Fund	(589,000)	(589,000)	(589,000)	-
Capital Projects Funds	(157,000)	(157,000)	(292,390)	(135,390)
Total other financing sources (uses)	2,974,704	2,974,704	1,774,866	(1,199,838)
Revenues and other financing sources over (under) expenditures and other uses	-	-	-	-
Fund balances at beginning of year	-	-	-	-
Fund balances at end of year	\$ -	\$ -	\$ -	\$ -

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**One-eighth Cent Sales Tax for Street Improvements Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget Positive/ (Negative)
	Original	Final		
<b>Revenues:</b>				
Sales Tax	\$ 6,407,463	\$ 6,407,463	\$ 4,688,416	\$ (1,719,047)
Use of money	59,647	59,647	-	(59,647)
Total revenues	6,467,110	6,467,110	4,688,416	(1,778,694)
<b>Expenditures:</b>				
Current				
City wide contingency	865,000	865,000	-	865,000
Total expenditures	865,000	865,000	-	865,000
Revenues over expenditures	5,602,110	5,602,110	4,688,416	(913,694)
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
General Fund	(150,000)	(150,000)	(150,000)	-
Capital Projects Funds	(5,680,000)	(5,680,000)	(4,605,363)	1,074,637
Total other financing sources (uses)	(5,830,000)	(5,830,000)	(4,755,363)	1,074,637
Revenues and other financing sources over (under) expen- ditures and other uses	(227,890)	(227,890)	(66,947)	160,943
Fund balances at beginning of year	227,890	227,890	1,616,189	1,388,299
Fund balances at end of year	\$ -	\$ -	\$ 1,549,242	\$ 1,549,242

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park, Kansas**  
**Statement of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Stormwater Utility Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Property Tax	\$ 2,701,000	\$ 2,701,000	\$ 2,734,702	\$ 33,702
Charges for Services	3,410,625	3,410,625	3,538,020	127,395
Use of money	145,603	145,603	81,541	(64,062)
Total revenues	6,257,228	6,257,228	6,354,263	97,035
<b>Expenditures:</b>				
Current:				
Public Works	3,483,066	3,158,066	2,711,133	446,933
Total expenditures	3,483,066	3,158,066	2,711,133	446,933
Revenues over expenditures	2,774,162	3,099,162	3,643,130	543,968
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
Special Revenue Funds	(50,000)	(50,000)	(50,000)	-
Debt Service Fund	(71,934)	(71,934)	(67,549)	4,385
Capital Projects Funds	(2,895,000)	(3,220,000)	(2,828,231)	391,769
Total other financing sources (uses)	(3,016,934)	(3,341,934)	(2,945,780)	396,154
Revenues and other financing sources over (under) expenditures and other uses	(242,772)	(242,772)	697,350	940,122
Fund balances at beginning of year	242,772	242,772	474,035	231,263
Fund balances at end of year	\$ -	\$ -	\$ 1,171,385	\$ 1,171,385

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park  
Combining Statement of Net Assets  
Proprietary Funds  
December 31, 2008**

	OPDC	Nonmajor Enterprise Fund Golf Course	Total Enterprise Funds	Governmental Activities Combined Internal Service Funds
<b>Assets</b>				
Current assets:				
Cash, cash equivalents and investments	\$ 1,778,743	\$ 1,273,312	\$ 3,052,055	\$ 10,420,560
Receivables, net	554,765	69	554,834	3,071
Interest receivable	-	-	-	63,869
Other current assets	605,167	-	605,167	-
Total current assets	<u>2,938,675</u>	<u>1,273,381</u>	<u>4,212,056</u>	<u>10,487,500</u>
Noncurrent assets:				
Capital assets:				
Land	-	1,425,200	1,425,200	-
Other capital assets, net of depreciation	56,157,471	3,871,578	60,029,049	-
Total capital assets	<u>56,157,471</u>	<u>5,296,778</u>	<u>61,454,249</u>	<u>-</u>
Investments restricted for workers' compensation	-	-	-	2,706,960
Reserved for debt service	15,716,999	-	15,716,999	-
Bond issuance cost	5,118,758	-	5,118,758	-
Deferral on refunding	10,019,431	-	10,019,431	-
Total noncurrent assets	<u>87,012,659</u>	<u>5,296,778</u>	<u>92,309,437</u>	<u>2,706,960</u>
Total assets	<u>\$ 89,951,334</u>	<u>\$ 6,570,159</u>	<u>\$ 96,521,493</u>	<u>\$ 13,194,460</u>
<b>Liabilities</b>				
Current liabilities:				
Accounts payable	\$ 1,589,251	\$ 4,907	\$ 1,594,158	\$ 67,829
Accrued payroll	1,632,505	123,394	1,755,899	-
Accrued interest payable	2,862,547	10,428	2,872,975	-
Unearned revenue	-	263,873	263,873	-
Unpaid claims	-	-	-	1,981,565
Bonds payable	530,000	115,000	645,000	-
Capital lease obligation	-	133,437	133,437	-
Total current liabilities	<u>6,614,303</u>	<u>651,039</u>	<u>7,265,342</u>	<u>2,049,394</u>
Long-term liabilities:				
Accrued compensated absences	-	58,272	58,272	-
Unamortized premium on bonds	2,100,770	-	2,100,770	-
Bonds payable	111,195,000	360,000	111,555,000	-
Capital lease obligation	-	142,216	142,216	-
Deferred leased liability	988,612	-	988,612	-
Debt service support payable	5,326,012	-	5,326,012	-
Subordinated asset and property mgmt fee payable	1,607,093	-	1,607,093	-
Total long term liabilities	<u>121,217,487</u>	<u>560,488</u>	<u>121,777,975</u>	<u>-</u>
Total liabilities	<u>\$ 127,831,790</u>	<u>\$ 1,211,527</u>	<u>\$ 129,043,317</u>	<u>\$ 2,049,394</u>
<b>Net Assets</b>				
Invested in capital assets, net of related debt	\$ (42,894,164)	\$ 4,546,125	\$ (38,348,039)	\$ -
Restricted for workers' compensation claims	-	-	-	2,081,253
Restricted for debt service	10,962,295	-	10,962,295	-
Unrestricted, designated	-	-	-	1,793,696
Unrestricted	(5,948,587)	812,507	(5,136,080)	7,270,117
Total net assets	<u>\$ (37,880,456)</u>	<u>\$ 5,358,632</u>	<u>\$ (32,521,824)</u>	<u>\$ 11,145,066</u>

The accompanying notes are an integral part of the basic financial statements.

**City of Overland Park**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Proprietary Funds**  
**For the Year Ended December 31, 2008**

	OPDC	Nonmajor Enterprise Fund Golf Course	Total Enterprise Funds	Governmental Activities Combined Internal Service Funds
Operating revenues:				
Charges for services	\$ 21,711,249	\$ 3,207,324	\$ 24,918,573	\$ 8,473,386
Other reimbursements	174,120	1,198	175,318	34,554
Total operating revenues	<u>21,885,369</u>	<u>3,208,522</u>	<u>25,093,891</u>	<u>8,507,940</u>
Operating expenses:				
Claims paid	-	-	-	6,626,667
Contractual services	-	-	-	972,843
Golf course operations	-	2,694,260	2,694,260	-
OPDC operations	16,605,054	-	16,605,054	-
Depreciation	1,960,935	501,916	2,462,851	-
Total operating expenses	<u>18,565,989</u>	<u>3,196,176</u>	<u>21,762,165</u>	<u>7,599,510</u>
Operating income (loss)	<u>3,319,380</u>	<u>12,346</u>	<u>3,331,726</u>	<u>908,430</u>
Nonoperating revenues and (expenses):				
Interest earned on investments	166,938	27,410	194,348	561,942
Loss on disposal of capital assets	-	(20,259)	(20,259)	-
Interest expense on long term debt	(6,707,134)	(57,987)	(6,765,121)	-
Total nonoperating revenue (expenses)	<u>(6,540,196)</u>	<u>(50,836)</u>	<u>(6,591,032)</u>	<u>561,942</u>
Income (loss) before transfer	(3,220,816)	(38,490)	(3,259,306)	1,470,372
Transfer from (to) other funds	<u>-</u>	<u>(249,687)</u>	<u>(249,687)</u>	<u>(2,250,000)</u>
Change in net assets	(3,220,816)	(288,177)	(3,508,993)	(779,628)
Total net assets-beginning of year	<u>(34,659,640)</u>	<u>5,646,809</u>	<u>(29,012,831)</u>	<u>11,924,694</u>
Total net assets-end of year	<u>\$ (37,880,456)</u>	<u>\$ 5,358,632</u>	<u>\$ (32,521,824)</u>	<u>\$ 11,145,066</u>

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park  
Statement of Cash Flows  
Combining Proprietary Funds  
For the Year Ended December 31, 2008**

	Enterprise Fund OPDC	Enterprise Fund Golf Course	Total Enterprise Funds	Governmental Activities Combined Internal Service Funds
<b>Cash flows from operating activities</b>				
Cash received from customers	\$ 22,148,640	\$ 3,207,324	\$ 25,355,964	\$ 8,473,386
Cash received from insurance companies	-	-	-	-
Cash received from other reimbursements	-	1,129	1,129	34,554
Claims paid	-	-	-	(6,626,667)
Cash payments for personal services	-	(1,072,500)	(1,072,500)	-
Cash payments for contractual services and accounts payable	(16,482,475)	(1,605,752)	(18,088,227)	(1,606,000)
Net cash provided by (used in) operating activities	5,666,165	530,201	6,196,366	275,273
<b>Cash flows from noncapital financing activities</b>				
Transfers (to) other funds	-	(249,687)	(249,687)	(2,250,000)
Net cash (used in) noncapital financing activities	-	(249,687)	(249,687)	(2,250,000)
<b>Cash flows from capital and related financing activities</b>				
Principal paid on capital debt	-	(235,199)	(235,199)	-
Interest paid on capital debt	-	(51,796)	(51,796)	-
Interest and trust fees paid on capital debt	(3,777,182)	-	(3,777,182)	-
Purchases of capital assets	(1,271,035)	(24,434)	(1,295,469)	-
Net cash provided by (used in) capital and related financing activities	(5,048,217)	(311,429)	(5,359,646)	-
<b>Cash flows from investing activities</b>				
Interest on investments	166,938	36,948	203,886	619,330
Deposits to revenue bond trust funds	(7,812,737)	-	(7,812,737)	-
Proceeds from sale of restricted investments	7,160,089	-	7,160,089	-
Net cash provided by (used in) investing activities	(485,710)	36,948	(448,762)	619,330
Net increase (decrease) in cash and cash equivalents	132,238	6,033	138,271	(1,355,397)
Cash and cash equivalents-beginning of the year	1,646,505	1,267,279	2,913,784	14,482,917
Cash and cash equivalents-end of the year	\$ 1,778,743	\$ 1,273,312	\$ 3,052,055	\$ 13,127,520
<b>Reconciliation of operating income to net cash provided by operating activities:</b>				
Operating income	\$ 3,319,380	\$ 12,346	\$ 3,331,726	\$ 908,430
Adjustments to reconcile operating income to net cash provided by operating activities:				
(Increase) decrease in accounts receivable	263,271	(69)	263,202	-
(Increase) decrease in other current assets	(124,893)	-	(124,893)	-
Increase (decrease) in accrued payroll	(138,557)	-	(138,557)	-
Increase in subordinate asset and property management fee payable	105,644	-	105,644	-
Increase (decrease) in accounts payable and claims payable	280,385	16,008	296,393	(633,157)
Depreciation expense	1,960,935	501,916	2,462,851	-
Net cash provided by operating activities	\$ 5,666,165	\$ 530,201	\$ 6,196,366	\$ 275,273

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park**  
**Statement of Fiduciary Net Assets**  
**Fiduciary Funds**  
**December 31, 2008**

	<b>Employee Retirement Plans</b>	<b>Private-purpose Trusts</b>	<b>Agency Funds</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 2,130,189	\$ 162,954	\$ 42,444
Investments in equities	36,748,106	-	-
Investments in mutual funds	29,709,815	-	-
Investments in co-mingled trust fund	14,967,258	-	-
Total assets	<u>\$ 83,555,368</u>	<u>\$ 162,954</u>	<u>\$ 42,444</u>
<b>Liabilities</b>			
Accounts Payable	\$ -	\$ -	\$ 42,444
Total liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 42,444</u>
<b>Net Assets</b>			
Held in trust for pension benefits and other purposes	<u>\$ 83,555,368</u>	<u>\$ 162,954</u>	<u>\$ -</u>

*The accompanying notes are an integral part of the basic financial statements.*

**City of Overland Park**  
**Statement of Changes in Fiduciary Net Assets**  
**Fiduciary Funds**  
**For the Year Ended December 31, 2008**

	<u>Employee Retirement Plans</u>	<u>Private-purpose Trusts</u>
<b>Additions</b>		
Contributions:		
Employer	\$ 7,254,014	\$ -
Plan members	435,882	-
Other	72,261	50,000
Total contributions	<u>7,762,157</u>	<u>50,000</u>
Investment earnings:		
Net (decrease) in fair value of investments	(26,982,000)	-
Interest	694,630	5,893
Dividends	2,041,769	-
Total investment earnings	<u>(24,245,601)</u>	<u>5,893</u>
Total additions	<u>(16,483,444)</u>	<u>55,893</u>
<b>Deductions</b>		
Benefits	4,435,221	-
Administrative expenses	395,634	-
Total deductions	<u>4,830,855</u>	<u>-</u>
Change in net assets	<u>(21,314,299)</u>	<u>55,893</u>
Net assets-beginning of the year	<u>104,869,667</u>	<u>107,061</u>
Net assets-end of the year	<u>\$ 83,555,368</u>	<u>\$ 162,954</u>

*The accompanying notes are an integral part of the basic financial statements.*

*(This page has been left blank intentionally)*

# Notes to the Basic Financial Statements

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

## I. Summary of significant accounting policies

### A. Reporting entity

The City of Overland Park, Kansas (the City) was incorporated as a city of the first class on May 10, 1960 under the provisions of Kansas Statutes Annotated (K.S.A.) 12-1036h. The City operates with a Mayor-Council-City Manager form of government, which is made up of a twelve member council and mayor that provides the following services as authorized by its charter: public safety (police and fire protection), highways and streets, health and social services, culture-recreation, public improvements, planning and zoning, and general administrative services.

As required by accounting principles generally accepted in the United States of America, these basic financial statements present the City of Overland Park (the primary government) and its component units. The City's basic financial statements include the accounts of all City operations: Finance and Administration, Public Safety, Public Works and Community Development.

**Blended Component Unit** - The City's relationship to other legally separate organizations (potential component units) has been examined to determine if their inclusion in the City's basic financial statements is necessary to fairly present the financial position of the City. The criteria used in this determination included an examination of the nature and significance of the organization's relationship with the City, financial benefit or burden to the City, the ability of the City Council to appoint members of the entity's governing board, and the level of influence the City has over the activities of the organization. Based on these criteria, the Overland Park Development Corporation has been included in the accompanying basic financial statements as a blended component unit.

The Overland Park Development Corporation (OPDC), a not-for-profit corporation, was formed in February 2000 for the purpose of facilitating the financing, construction and ownership of a convention center hotel. Land adjacent to the Overland Park Convention Center, owned by the City, is leased to the corporation for the hotel facility. The OPDC Board of Directors are appointed by the Mayor and approved by the City Council. All board members are council members. The OPDC has a December 31 year-end.

Financial statements of the OPDC are available at 8500 Santa Fe Drive, Overland Park, KS 66212.

In the opinion of management, the accompanying basic financial statements include all appropriate organizations based on the criteria outlined above.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### **B. Basis of Presentation – Fund Accounting**

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The City's funds are grouped into three broad fund categories for financial statement presentation purposes. Governmental funds include the General, special revenue, debt service and capital projects funds. Proprietary funds include enterprise and internal service funds. Fiduciary funds include the pension and other employee benefit trust, private-purpose trust and agency funds.

#### **C. Basis of Accounting**

##### *Government-Wide Financial Statements*

The statement of net assets and the statement of activities display information about the City, the primary government and its component units as a whole, and exclude fiduciary funds. All interfund activity has been removed from these statements unless interfund services were provided. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between expenses and program revenues for each program of the governmental activities. Expenses are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the City.

Net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or legislation.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### *Fund Financial Statements*

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements.

The major funds of the financial reporting entity are described below:

#### *General Fund*

The General Fund is the principal fund of the City which accounts for all financial transactions not accounted for in other funds. The majority of the current operating expenditures of the City are financed through revenues received by the General Fund.

#### *Special Revenue Funds:*

##### *Transient Guest Tax – Reserve Fund*

To account for revenue received from a 9 percent transient guest tax with its use restricted for expenditures relating to tourism and convention activities.

##### *Transient Guest Tax – Capital Fund*

To account for revenue received from 4 percent of the transient guest tax with its use restricted to capital expenditures relating to tourism and convention activities and also the operation of the convention center.

##### *Transient Guest Tax – Operating Fund*

To account for revenue received from 2 percent of the transient guest tax with its use restricted to promoting tourism within the City.

##### *Capital Improvements Fund*

To account for the resources to finance any public improvement set forth in the adopted capital improvement plan, including the repair, restoration and rehabilitation of existing public facilities. Financing is provided from transfers from the General Fund.

##### *Fire Service Fund*

To account for ad valorem property tax revenue received by the City to provide fire protection.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### *One-eighth Cent Sales Tax – Street Improvement Fund*

To account for residential streets and thoroughfare improvement expenditures funded by the 1/8 cent City sales tax approved by the voters in November 1998.

#### *Stormwater Utility Fund*

To account for revenues, including property tax and user fees, related to the City's Stormwater management system. Revenues from this fund are reserved to fund the operations, maintenance, capital improvements and debt service of the City's stormwater management program.

#### *Capital Projects Funds:*

##### *Street Improvement Fund*

To account for the financing and construction of street improvement projects.

##### *Parks Acquisition and Development Fund*

To account for the financing and construction of park development projects.

##### *Debt Service Fund*

To account for resources to be used for the payment of general long-term debt principal, interest and related costs.

##### *Enterprise Fund:*

##### *Overland Park Development Corporation Fund*

To account for the operations of the Overland Park Development Corporation Fund, a blended component unit.

The Transient Guest Tax-Reserve Fund, Transient Guest Tax-Capital Fund, Transient Guest Tax-Operating Fund, Capital Improvements Fund, One-Eighth Cent Sales Tax-Street Improvement Fund and the Stormwater Utility Fund, special revenue funds, are presented as major for public interest purposes.

#### *Governmental Funds*

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (collectible within the current year or within two months of year-end and available to pay obligations of the current period). This includes investment earnings, sales taxes and state-levied locally shared taxes (including motor vehicle fees). Reimbursements due for federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance they are unearned until expenditures are made. Property taxes, though measurable, are recognized for the period for which they are levied.

Other revenues, including licenses and permits, certain charges for services and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt as well as compensated absences and claims and judgments, which have not matured are recognized when paid. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### *Proprietary Funds*

Proprietary funds are accounted for using the economic resource measurement focus and the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. Their revenues are recognized when they are earned and their expenses are recognized when they are incurred. The City applies all applicable pronouncements of the Financial Accounting Standards Board (FASB), issued prior to December 1, 1989 in accounting and reporting for its enterprise fund operations unless these pronouncements conflict with guidance of the Governmental Accounting Standards Board. The City elected not to apply GASB guidance issued after December 1, 1989.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges to customers for services. Operating expenses for the enterprise funds and internal service funds include golf course operations, claims paid and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The internal service funds account for payment of judgments, claims, uninsured losses and workers' compensation claims and medical imprest claims on a cost reimbursement basis.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### *Fiduciary Funds*

The pension and other employee benefit trust funds account for the activities of the Municipal Employees Pension Plan, the Police Department Retirement Plan, the Overland Park Fire Department Retirement Plan and the Other Post-Employment Benefits Trust, which accumulate resources for pension benefit payments and other post-employment benefits to qualified employees.

A private-purpose trust fund is used to account for contributions received for maintenance of a privately owned cemetery, Tomahawk Cemetery. An additional private-purpose trust was established in 2006, the Marder Camellia Conservatory Trust Fund, used to account for funds received for the construction of a conservatory at the Overland Park Arboretum.

The agency funds account for the receipt of resources on behalf of the state for the purpose of driver's licenses reinstatement and cereal malt beverage tax license and stamp. All assets reported in the agency funds are offset by a liability to the appropriate state agencies.

#### *Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make certain estimates and assumptions that affect the reported amounts of certain assets, liabilities, revenues, expenditures, expenses, and other disclosures. Accordingly, actual results could differ from those estimates.

### **D. Assets, Liabilities and Net Assets or Fund Balance**

#### *Cash, Cash Equivalents and Investments*

The City temporarily pools idle cash from all funds, except the pension trust and other post employment benefit trust funds, for the purpose of increasing revenue through investment activities. Each major fund type's portion of this pool is displayed on the balance sheet, for various fund types, as "Cash, cash equivalents and investments." For purposes of the statements of cash flows, the City considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. Interest earned on this pool is allocated to each fund in relation to that fund's individual cash balance. The deposits and investments of the pension trust funds and other post-employment benefit trust fund are held separately from those of other City funds.

The City typically invests available cash in demand deposits, time deposits, U.S. Government securities and securities of U.S. Government sponsored organizations ranging from 150 to 365 days to maturity. On occasion, however, the City invests for periods between one and two years. The average yield on maturing investments during the year was 3.47 percent and the amount of investment revenue received was \$5,988,165, excluding \$166,938 of investment revenue of the Overland Park Development Corporation. The investment revenue is equivalent to a 2.153 mill property tax.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

The City reports investments in nonparticipating interest-earning investment contracts and money market investments with maturity at the time of purchase of one year or less at cost or amortized cost in accordance with the provisions of GASB Statement No. 31. All other investments are reported at fair value which is determined using quoted market prices.

*Capital Assets*

Capital assets, which include land, construction in progress, land improvements, building and improvements, convention center equipment, equipment and infrastructure assets (streets, drainage systems and similar items) are accounted for on the government-wide financial statements, rather than in governmental funds. Infrastructure assets acquired since 1980 are reported in the financial statements.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated. Only capital assets with a value of \$250 or more are capitalized by the City.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

<b>Asset Type</b>	<b>Estimated Useful Life In Years</b>
Infrastructure – Storm Drainage Systems	75
Infrastructure – Streets	50
Building and Improvements	40
Land Improvements	15
Equipment	5-7

*Vacation and Sick Leave*

All regular full-time and certain part-time employees of the City with six months of employment are eligible for vacation benefits in varying annual amounts. Employees are allowed to accumulate and carry forward 200 percent of the amount of vacation time earned in a 12-month period. Hours accumulated and not taken in excess of these amounts at December 31 of each year are lost by employees.

Sick leave benefits accrue, with no maximum accumulation, to all regular full-time employees of the City, at the rate of one working day per month and certain part-time employees at a prorated rate.

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

Upon retirement, employees with over 10 years of service are permitted to apply unused sick leave benefits to increase the employee's retirement benefits based on the following chart:

<u>Years of Service</u>	<u>Percent of Accumulated Unused Sick Leave Which is Compensated</u>
20+	20%
15-19	15%
10-14	10%

Compensated absences are accrued when incurred in the government-wide and propriety fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

*Long-Term Liabilities*

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt is reported as liabilities in the government-wide statements and proprietary fund type statement of net assets. The long-term debt consists primarily of notes payable and accrued compensated absences. Bond premiums and discounts as well as issuance costs are deferred and amortized over the life of the bonds using a method which approximates the effective interest method.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### *Special Assessments*

Kansas statutes require projects financed in part by special assessments to be financed through the issuance of general obligation bonds which are secured by the full faith and credit of the City. Special assessments paid prior to the issuance of general obligation bonds are recorded as revenue in the appropriate project. Special assessments and related interest received after the issuance of general obligation bonds are recorded as revenue in the Debt Service Fund. Further, state statutes require levying additional general ad valorem property taxes in the Debt Service Fund to finance delinquent special assessments receivable. Accordingly, special assessments receivable are accounted for within the Debt Service Fund. Special assessments are levied over various periods, and the annual installments are due and payable with annual ad valorem property taxes. The City may foreclose liens against property benefited by special assessment when delinquent assessments are two years in arrears. Special assessment taxes levied are a lien on the property and are recorded as special assessment receivable in the Debt Service Fund. A corresponding amount is recorded as deferred revenue in the fund financial statements.

#### *Reserved Fund Balance, Restricted Net Assets and Equity Classifications*

Reservations of fund balance represent amounts that are not appropriated or are legally segregated for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

The Transient Guest Tax Reserve Fund is required, by contract covenant, to reserve a specific fund balance to cover the Sheraton Hotel debt service. The Stormwater Utility Fund reserved net assets are held for funding capital improvements and debt service, as well as operations and maintenance, as required by city ordinance.

In the government-wide financial statements and proprietary fund financial statements, equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt – Consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets. Net assets invested in capital assets, net of related debt, excludes unspent debt proceeds of \$16,743,164 in the governmental activities and \$4,754,704 in the OPDC major enterprise fund.
- b. Restricted net assets – Consists of net assets with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. Net assets restricted through enabling legislation consist of \$2,069,338 for the Transient Guest Tax-Reserve which is restricted for debt service, \$3,646,113 for street improvements, \$2,081,253 for worker's compensation and \$10,962,295 restricted for debt service of the Overland Park Development Corporation.
- c. Unrestricted net assets – All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

The City first applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### *Interfund Receivables and Payables*

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (non-current portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### *Interfund Transfers*

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purpose of the statement of activities, all interfund transfers between individual governmental funds have been eliminated unless interfund services were provided. However, transfers between the governmental funds and enterprise fund have not been eliminated.

#### *Unearned Revenues*

In the governmental funds, unearned revenues represent amounts due, which are measurable, but not available. Unearned revenue in the statement of net assets represents property tax levied for future fiscal years and receipts for which the City has not met all eligibility requirements imposed by the provider.

## **II. Stewardship, Compliance and Accountability**

### **A. Budgetary Control**

Kansas statutes require that an annual operating budget be legally adopted for the General Fund, Special Revenue Funds (unless specifically exempted by statute) and Debt Service Fund. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1.
2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
3. Public hearing on or before August 15, but at least 10 days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication, the hearing may be held and the governing body may amend the budget at that time.

The statutes establish the legal level of budgetary control at the fund level by prohibiting expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Management is not allowed to amend a fund's total budgeted expenditures without the City Council's approval. However, management is permitted to transfer budgeted amounts between cost centers or line items within an individual fund. Cost centers are divisions within City departments. For example, the Traffic Services cost center is a division of the Public Works Department. Within each department, cost centers are given the latitude to exceed specific line items, but total expenditures must not exceed the total budgeted expenditures for the cost center. In addition, in no instance should nonpersonal service expenditures exceed the nonpersonal service cost center budget without City Manager written approval. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when they are measurable and available. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Encumbrances also represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation – is utilized in the governmental funds. Encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because commitments will be honored in the subsequent year. All unencumbered appropriations (legal budget expenditure authority) lapse at the end of the year.

A legal operating budget is not required for capital projects funds, internal service funds, private purpose trust funds and the following special revenue funds:

Capital Improvements	Federal and State Grants	Art in the Woods
Equipment Reserve	Household Hazardous Waste	Special Law Enforcement
Special Street Improvement	Recycling	Traffic Safety
Special Machinery & Equipment	Parks and Recreation	Jack Sanders Memorial
Street Improvement Escrow	Westlinks Land Acquisition	Soccer Complex
Special Tax Financing	Mayor's Heat and Light	

Spending in any fund which is not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes or by the use of internal spending limits established by the governing body.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

**B. Fund Balance/Budget Deficits**

The Overland Park Development Corporation had a deficit net assets balance of \$37,880,456. This deficit will decrease as debt is paid in future years. The Drainage Improvements Fund had a deficit fund balance of \$847,276 as of December 31, 2008. This fund deficit will be financed through the sale of bonds upon project completion.

In the General Fund: Facilities Management exceeded their budget by \$148,002 as a result of utility costs above anticipated levels. Police Tactical Operations exceeded their budget by \$1,134,381 as a result of department reorganization of personnel. Public Works Maintenance exceeded their budget by \$400,809 as a result of an increase in fuel cost, snow removal supplies and repair part expenditures. Parks & Recreation Administration exceeded their budget by \$9,215 as a result of increased liability insurance cost and additional personnel costs. Community Centers exceeded their budget by \$70,302 as a result of an insurance claim from damage to a gymnasium floor. The Farmstead exceeded their budget by \$118,842 as a result of increased personal services, concession supplies and animal feed expenditures.

Budgetary Compliance – Non-GAAP Financial Statements

By statute, the City prepares its annual budget on a non-GAAP basis of accounting as described in Note II, Item A.

A reconciliation of these non-GAAP statements to the GAAP statements is as follows:

	Expenditures/ Encumbrances Non-GAAP Basis	Add: 2007 Encumbrances	Less: 2008 Encumbrances	Expenditures GAAP Basis
General Fund	\$ 80,243,674	\$ 3,166,661	\$ 1,802,009	\$ 81,608,326
Transient Guest Tax Reserve Fund	592,866	-	4,926	587,940
Transient Guest Tax Capital Fund	8,275,714	28,329	49,703	8,254,340
Transient Guest Tax Operating Fund	1,900,081	-	-	1,900,081
Fire Service Fund	18,435,640	115,309	8,390	18,542,559
Stormwater Utility Fund	2,711,133	316,512	249,802	2,777,843
Special Alcohol Funds	1,023,510	-	1,390	1,022,120

	Fund Balance Non-GAAP Basis	Add: 2008 Encumbrances	Fund Balance GAAP Basis
General Fund	\$ 50,963,727	\$ 1,802,009	\$ 52,765,736
Transient Guest Tax Reserve Fund	2,069,338	4,926	2,074,264
Transient Guest Tax Capital Fund	5,641,748	49,703	5,691,451
Transient Guest Tax Operating Fund	1,095	-	1,095
Fire Service Fund	-	8,390	8,390
Stormwater Utility Fund	1,171,385	249,802	1,421,187
Special Alcohol Funds	1,452,021	1,390	1,453,411

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### **C. Property Taxes**

In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis, are levied and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities within the county.

Property owners have the option of paying one half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 20 of the ensuing year. State statutes prohibit the County Treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due, receivable or budgeted for until the ensuing year. At December 31, such taxes are recorded as taxes receivable, net of anticipated delinquencies, with a corresponding amount recorded as deferred revenues on the balance sheets of the appropriate funds.

Property taxes are recognized as revenue in the government-wide financial statements in the year intended to be financed by those taxes in accordance with provisions of GASB No. 33 and GASB No. 34.

#### **III. Detailed Notes on All Funds**

##### **A. Deposits**

The City's cash, cash equivalents and investments are considered to be cash on hand, demand deposits and highly liquid investments.

##### **B. Investments**

Statutes authorize the City to invest in instruments which are direct obligations of the U.S. government, temporary notes of the City, bank certificates of deposit, Kansas State Municipal Investment Pool, no fund warrants, time certificates of deposit with savings and loan companies, commercial bank saving accounts and repurchase agreements of U.S. government securities with maturities of up to two years. In 2002, the City was granted expanded investment powers by the state of Kansas. In addition to the options mentioned above, expanded investment powers allow the City to invest in U.S. Government Agency securities and securities of U.S. Government sponsored enterprises, as well as to extend maturities up to four years. The City is required to provide an annual report of investment results to the state as a condition of maintaining the expanded powers.

Disclosures for retirement plan and other post-employment benefit investments can be found in Note IV.C.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City does not have a formal policy on custodial credit risk. As of December 31, 2008, the Overland Park Development Corporation Enterprise Fund had bank deposits of \$1,417,956 that were uninsured and uncollateralized. All other City deposits and investments were not exposed to custodial credit risk. All securities are purchased on the delivery vs. payment basis and are held in the City's name by its safekeeping agent.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City has a formal policy that limits its exposure to interest rate risk by establishing limits on maturities of investments according to the chart below.

<b>Maturity Range</b>	<b>Target Percentage of Portfolio</b>
Total securities less than 1 month	Up to 20%
Total securities between 1 and 12 months	Up to 40%
Total securities 12 to 48 months	Up to 50%

Callable securities are limited to 20 percent of their respective investment type. The following table shows the City's investment portfolio broken down into the established maturity ranges.

<b>Investment Type</b>	<b>Amount</b>	<b>Maturity</b>			
		<b>1 Month or Less</b>	<b>1 - 12 Months</b>	<b>12 - 48 Months</b>	<b>48 Months or Longer</b>
Overnight Repurchase	\$ 21,763,141	\$ 21,763,141	\$ -	\$ -	\$ -
U.S. Government Sponsored Enterprise Notes	59,305,416	-	6,164,791	53,140,625	-
U.S. Treasury Notes	7,008,980	-	-	7,008,980	-
U.S. Treasury Strips	13,000	-	-	-	13,000
Guaranteed Investment Contract (GIC)	15,900,013	-	15,900,013	-	-
Mutual Funds, OPDC	15,716,999	15,716,999	-	-	-
Certificates of Deposit	14,000,000	-	-	14,000,000	-
	<b>\$ 133,707,549</b>	<b>\$ 37,480,140</b>	<b>\$ 22,064,804</b>	<b>\$ 74,149,605</b>	<b>\$ 13,000</b>

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

Credit Risk/Concentration of Credit Risk

Generally credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

As stated above, the City's investment options are very limited, which inherently reduces credit risk. State statutes do not address concentration of credit risk. The City's investment policy limits the percentage of the portfolio that can be in various investment classes. The investment classes and their respective limits are shown below.

<b>Investment Class</b>	<b>Limit</b>
Collateralized Certificates of Deposit	50%
Repurchase Agreements	40%
U.S. Treasuries	100%
U.S. Agencies and U.S. Government Sponsored Enterprises	80%
Kansas Municipal Investment Pool	25%
Money Market Funds	25%

The table below illustrates the City's exposure to credit risk and concentration of credit risk.

Investment Name	Moody's Credit Rating	S&P Credit Rating	Percent of Total Investment
FHLB	Aaa	AAA	42.53%
FHLMC	Aaa	AAA	6.29%
FNMA	Aaa	AAA	12.81%
GIC	Not Rated	Not Rated	16.52%

The City's investments in certificates of deposit, US Treasuries and mutual funds are not rated.

City of Overland Park, Kansas

Notes to Basic Financial Statements

**C. Capital Assets**

Capital asset activity for the year ended December 31, 2008, was as follows:

<b>Governmental activities</b>	<b>Balance January 1, 2008 (as Restated)</b>	<b>Additions</b>	<b>Disposals</b>	<b>Balance December 31, 2008</b>
<b><u>Assets not being depreciated:</u></b>				
Land	\$ 30,667,202	378,429	-	\$ 31,045,631
Construction in progress	190,072,917	70,912,222	(60,082,683)	200,902,456
Total	220,740,119	71,290,651	(60,082,683)	231,948,087
<b><u>Assets being depreciated:</u></b>				
Land improvements	9,669,096	-	-	9,669,096
Building and improvements	95,471,696	20,559,680	(27,044)	116,004,332
Convention Center equipment	2,952,615	325,836	(89,399)	3,189,052
Equipment	48,816,227	5,273,661	(3,239,955)	50,849,933
Infrastructure	858,102,448	42,960,124	-	901,062,572
Total	1,015,012,082	69,119,301	(3,356,398)	1,080,774,985
<b><u>Accumulated Depreciation</u></b>				
Land improvements	(3,507,628)	(601,038)	-	(4,108,666)
Building and improvements	(21,781,608)	(2,643,112)	20,621	(24,404,099)
Convention Center equipment	(2,773,527)	(73,649)	-	(2,847,176)
Equipment	(36,961,381)	(4,214,924)	2,903,798	(38,272,507)
Infrastructure	(222,046,704)	(18,023,880)	-	(240,070,584)
Total	(287,070,848)	(25,556,603)	2,924,419	(309,703,032)
<b>Total capital assets being depreciated, net</b>	727,941,234	43,562,698	(431,979)	771,071,953
<b><u>Governmental activities capital assets, net</u></b>	\$948,681,353	114,853,349	(60,514,662)	\$1,003,020,040

City of Overland Park, Kansas

Notes to Basic Financial Statements

	Balance January 1, 2008	Additions	Transfers/ Disposals	Balance December 31, 2008
<b><u>Business-type activities</u></b>				
<b><u>Assets not being depreciated:</u></b>				
Land	\$ 1,425,200	-		\$ 1,425,200
Total	1,425,200	-		1,425,200
<b><u>Assets being depreciated:</u></b>				
Land improvements	6,920,077	-	-	6,920,077
Building and improvements	67,260,983	-	(106,015)	67,154,968
Equipment	10,539,334	1,295,469	(26,616)	11,808,167
Capitalized lease equipment	400,852	-	-	400,852
Total	85,121,246	1,295,469	(132,631)	86,284,084
<b><u>Accumulated depreciation</u></b>				
Land improvements	(5,135,396)	(256,904)	-	(5,392,300)
Building and improvements	(9,187,986)	(1,678,874)	86,137	(10,780,723)
Equipment	(9,514,365)	(393,455)	26,235	(9,881,585)
Capitalized lease equipment	(66,809)	(133,617)	-	(200,426)
Total	(23,904,556)	(2,462,851)	112,372	(26,255,035)
<b>Total capital assets being depreciated, net</b>	61,216,690	(1,167,382)	(20,259)	60,029,049
<b><u>Business-type activities capital assets, net</u></b>	\$ 62,641,890	(1,167,382)	(20,259)	\$ 61,454,249

The following schedule presents 2008 depreciation charges by function:

Governmental activities:	
General government	2,824,659
OP Convention Center	73,649
Public safety	2,379,317
Public works	18,877,523
Parks and recreation	1,297,210
Planning and development services	104,245
Total depreciation – governmental activities	<u>\$ 25,556,603</u>
Business type activities:	
Golf course	501,916
Overland Park Development Corporation	1,960,935
Total depreciation – business type activities	<u>\$ 2,462,851</u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

**D. Capital Projects Authorized**

At December 31, 2008, capital projects authorizations compared with expenditures from inception are as follows:

	<b>Project Authorizations</b>	<b>Project Expenditures December 31, 2008</b>
Street improvements	\$ 334,136,200	45,818,766
Drainage improvements	10,259,000	3,797,561
Municipal building improvements	35,458,000	3,094,866
Equipment	2,935,000	1,258,033
Street lighting	207,300	605
Traffic signals	3,869,000	1,615,436
Parks and recreation improvements	49,352,000	19,596,833
Total	<u>\$ 436,216,500</u>	<u>75,182,100</u>

**E. Interfund Receivables/Payables**

Individual fund receivable/payable balances at December 31, 2008, are as follows:

	<b>Interfund Receivables</b>	<b>Interfund Payables</b>
<b>Major Government Funds:</b>		
General	\$ 58,773	\$ -
Capital Improvement	348,289	-
Street Improvement Capital Projects Fund	1,110,236	-
<b>Non-major Funds:</b>		
Special Revenue:		
Special Street and Highway	-	1,110,236
Federal / State Grants	-	58,774
Capital Projects:		
Drainage Improvements	-	348,288
<b>Total</b>	<u><b>\$ 1,517,298</b></u>	<u><b>\$ 1,517,298</b></u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

The interfund loans were made to cover cash flow deficiencies of the various funds. These amounts are expected to be repaid shortly after the end of the fiscal year as resources become available.

**F. Interfund Transfers**

All of the significant interfund transfers in 2008 were routine and were budgeted for debt service obligations or indenture requirements, pay-as-you-go funding for capital improvements or were administrative in nature. Interfund transfers during the fiscal year ended December 31, 2008 were as follows:

	<b>Transfers In</b>	<b>Transfers Out</b>
<b>Major Funds:</b>		
General	\$ 2,624,569	\$ 29,374,162
Transient Guest Tax	-	8,085,541
Transient Guest Tax - Capital	6,185,460	5,968,130
Transient Guest Tax - Operating	1,900,081	-
Capital Improvements	4,681,864	5,340,068
Fire Service	2,874,418	1,099,552
1/8th Cent Sales Tax	-	4,755,363
Capital Proj - Street Improvements	19,477,758	740,854
Capital Proj - Parks Acq/Devel.	1,564,214	45,129
Debt Service	21,833,280	-
Stormwater Utility	218,342	3,164,122
	<u>61,359,986</u>	<u>58,572,921</u>
<b>Non-major Funds:</b>		
Special Revenue	2,045,258	8,933,214
Capital Projects	7,279,806	679,228
Imprest Medical Plan		2,250,000
	<u>9,325,064</u>	<u>11,862,442</u>
Enterprise Fund - Golf Course	<u>-</u>	<u>249,687</u>
<b>Total</b>	<u><u>70,685,050</u></u>	<u><u>70,685,050</u></u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

## G. Long-Term Debt

The following is a summary of debt transactions of the City for the year ended December 31, 2008:

	Balance January 1, 2008	Additions	Deletions	Balance December 31, 2008	Due Within One Year
<b>Governmental activities:</b>					
General obligation bonds	\$ 195,995,000	\$ -	\$ 16,185,000	\$ 179,810,000	\$ 15,490,000
Employee compensated absences	6,516,333	5,191,610	4,777,303	6,930,640	4,777,303
Net Pension Obligation	364,807	10,795	-	375,602	-
Total	<u>\$ 202,876,140</u>	<u>\$ 5,202,405</u>	<u>\$ 20,962,303</u>	<u>\$ 187,116,242</u>	<u>\$ 20,267,303</u>
<b>Business-type activities:</b>					
General obligation bonds	\$ 585,000	\$ -	\$ 110,000	\$ 475,000	\$ 115,000
Employee compensated absences	149,870	96,372	93,985	152,257	93,985
Capital lease	400,852	-	125,199	275,653	133,437
Revenue bonds	111,725,000	-	-	111,725,000	530,000
Note Payable					
Subordinated asset and property management fee payable	1,501,449	105,644		1,607,093	
Total	<u>\$ 114,362,171</u>	<u>\$ 202,016</u>	<u>\$ 329,184</u>	<u>\$ 114,235,003</u>	<u>\$ 872,422</u>

Note: The current portion of compensated absences, for both government and business-type activities, is presented as Accrued Vacation Payable and Accrued Sick Leave Payable, on the Statement of Net Assets. Compensated absences are generally liquidated by the General Fund.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

General Obligation Bonds

General obligation bonds payable consist of the following serial bonds:

	<b>Date Issued</b>	<b>Maturity Date</b>	<b>Outstanding Interest Rates</b>	<b>Balance December 31, 2008</b>
Storm drainage	04/15/99	9/1/99 - 9/1/09	3.0 to 4.1	\$ 46,166
Street improvement	04/15/99	9/1/99 - 9/1/09	3.0 to 4.1	797,719
Public building	04/15/99	9/1/99 - 9/1/09	3.0 to 4.1	121,016
Parks and recreation	04/15/99	9/1/99 - 9/1/09	3.0 to 4.1	160,099
Street improvement	04/01/00	9/1/00 - 9/1/10	4.75 to 5.0	1,187,880
Storm drainage	04/01/00	9/1/00 - 9/1/10	4.75 to 5.0	17,120
Public building	03/01/01	9/1/02 - 9/1/30	4.25 to 5.125	3,165,000
Storm drainage	07/01/01	9/1/02 - 9/1/13	4.0 to 4.5	37,299
Street improvement	07/01/01	9/1/02 - 9/1/13	4.0 to 4.5	3,098,654
Public building	07/01/01	9/1/02 - 9/1/13	4.0 to 4.5	1,566,226
Parks and recreation	07/01/01	9/1/02 - 9/1/13	4.0 to 4.5	112,822
Street improvement	10/01/02	9/1/03 - 9/1/12	2.0 to 4.5	2,836,376
Street improvement	10/01/02	9/1/03 - 9/1/22	2.0 to 4.5	1,629,152
Storm drainage	10/01/02	9/1/03 - 9/1/12	2.0 to 4.5	40,000
Storm drainage	10/01/02	9/1/03 - 9/1/22	2.0 to 4.5	20,846
Public building	10/01/02	9/1/03 - 9/1/12	2.0 to 4.5	420,218
Parks and recreation	10/01/02	9/1/03 - 9/1/12	2.0 to 4.5	1,048,404
Street improvement	06/01/03	9/1/04 - 9/1/06	2.0	3,145,161
Street improvement	11/01/03	9/1/04 - 9/1/23	2.0 to 4.625	4,569,507
Storm drainage	11/01/03	9/1/04 - 9/1/23	2.0 to 4.625	97,144
Public building	11/01/03	9/1/04 - 9/1/23	2.0 to 4.625	1,898,189
Public building	02/15/04	9/1/04 - 9/1/19	3.0 to 5.0	5,800,000
Street improvement	11/01/04	9/1/05 - 9/1/14	2.5 to 3.625	3,707,041
Street improvement	11/01/04	9/1/05 - 9/1/24	2.5 to 4.75	7,204,999
Storm drainage	11/01/04	9/1/05 - 9/1/14	2.5 to 3.625	2,962
Public building	11/01/04	9/1/05 - 9/1/18	3.0 to 4.0	4,590,000
Traffic signal improvement	05/15/06	9/1/06-9/1/15	4.00-4.25	218,170
Street improvement	05/15/06	9/1/06-9/1/15	4.00-4.25	11,304,102
Public building	05/15/06	9/1/06-9/1/15	4.00-4.25	17,152,728
Public building	11/15/06	9/1/07-9/1/17	4.4	44,045,000
Soccer Complex	12/01/07	12/1/07-9/1/27	4.0	33,220,000
Street improvement	12/01/07	12/1/07-9/1/27	4.625	1,650,000
Street improvement	12/01/07	12/1/07-9/1/17	4.0	18,581,676
Public building	12/01/07	12/1/07-9/1/17	4.0	6,318,324
Total governmental activities				<u>\$ 179,810,000</u>
Business-type activities				
Parks and recreation	04/15/99	9/1/99 - 9/1/12	3.0 to 4.4	<u>\$ 475,000</u>

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

The annual requirements to amortize the general obligation bonds at December 31, 2008, including interest payments, are as follows:

Years Ending December 31	Governmental Activities		Business-Type Activities		Total
	General Obligation Principal	General Obligation Interest	General Obligation Principal	General Obligation Interest	Primary Government Debt Service
2009	15,490,000	7,413,349	115,000	20,855	23,039,204
2010	14,185,000	6,819,691	115,000	15,968	21,135,659
2011	13,525,000	6,275,088	120,000	10,965	19,931,053
2012	12,650,000	5,750,405	125,000	5,625	18,531,030
2013	11,530,000	5,261,372	-	-	16,791,372
2014 – 2018	46,725,000	19,984,973	-	-	66,709,973
2019 – 2023	33,045,000	11,768,345	-	-	44,813,345
2024 – 2028	25,625,000	4,738,715	-	-	30,363,715
2029 – 2030	7,035,000	478,350	-	-	7,513,350
	<u>\$ 179,810,000</u>	<u>\$ 68,490,288</u>	<u>\$ 475,000</u>	<u>\$ 53,413</u>	<u>\$ 248,828,701</u>

K.S.A. 10-308 prescribes that the indebtedness of a city shall be limited to 30 percent of such city's assessed valuation. As of December 31, 2008, the statutory limit for the City was \$940,535,062 providing a debt margin of \$760,250,062.

Overland Park Development Corporation – Revenue Bonds: The balance of the debt service support payable as of December 31, 2008 is \$5,326,012.

In January 2001, the Overland Park Development Corporation ("OPDC") issued \$92,135,991 in Revenue Bonds to finance the construction of a 412 room full-service Convention Center Hotel. At the time of the issuance, the City entered into a Debt Service Support Agreement and a ground lease for land owned by the City and leased to the Corporation for use by the hotel. The Debt Service Support Agreement obligates the City, under certain conditions, to apply only its Transient Guest Tax revenue to help pay the debt service on the Revenue Bonds. No other funds of the City are committed by this support agreement.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

The Series 2000A, Series 2000B and Series 2000C bonds were advance refunded. As a result, the 2000 Series Bonds are considered defeased and the liability for the bonds was removed from the statement of net assets.

On November 15, 2007, the Corporation issued \$44,665,000 of Series 2007A bonds and \$67,060,000 of Series 2007B bonds with average interest rates of 5.185 percent and 5.102 percent, respectively, to advance refund \$96,012,232 relating to outstanding Series 2000A bonds, Series 2000B bonds and Series 2000C (collectively the "2000 Series Bonds") with average interest rates of 7.38 percent, 9.0 percent and 11.5 percent, respectively. The deferral on refunding is the difference between the reacquisition price and the net carrying amount of the old debt of \$10,019,431, net of accumulated amortization. This difference, reported in the accompanying financial statements as deferral on refunding, is being charged to operations through January 1, 2032 using the effective-interest method. As of December 31, 2008, accumulated amortization of the deferral on the refunding amounted to \$692,520.

The Series 2007A and 2007B Revenue Bonds are special, limited obligations of the Corporation secured by (1) net operating revenues of the Hotel, (2) the Project, (3) a mortgage on the Corporation's leasehold interest in the Project, granted by the Corporation in favor of the Bond Trustee, (4) the fee mortgage on the City's fee interest in the Site granted by the City in favor of the Bond Trustee, and (5) monies held by the Bond Trustee in certain funds and accounts under the Revenue Bond Indenture. In addition, monies for payment of debt service on the Series 2007A and 2007B Revenue Bonds may also be derived under certain circumstances from annual appropriation payments by the City to the Bond Trustee and from amounts on reserve pursuant to a Debt Service Support Agreement.

The Series 2007 Revenue Bonds shall be subject to redemption prior to maturity at the option of the Corporation at the current principal balance of the Series 2007 Revenue Bonds plus accrued and unpaid interest at the date fixed for redemption.

In addition, monies for payment of debt service on the Series 2007A and 2007B Revenue Bonds may also be derived under certain circumstances from annual appropriation payments by the City to the Bond Trustee and from amounts on reserve pursuant to a Debt Service Agreement. Pursuant to the Debt Service Support Agreement, the City has agreed to make a specified portion of its annual revenues from its Transient Guest Tax available for the payment of debt service subject to annual appropriation. The bonds are payable through 2032. The hotel net revenues and the Transient Guest Tax are projected to range from \$12 million to \$25 million annually. Total principal and interest remaining to be paid on the bonds is \$211,596,665. Principal and interest paid for the current year and total hotel net revenues were \$3,594,087 and \$4,269,215, respectively.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

The annual requirements to amortize the revenue bonds at December 31, 2008, including interest payments, are as follows:

<b>Years Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service</b>
2009	\$ 530,000	\$ 6,456,634	\$ 6,986,634
2010	600,000	5,703,894	6,303,894
2011	705,000	5,679,894	6,384,894
2012	1,015,000	5,651,694	6,666,694
2013	1,395,000	5,611,093	7,006,093
2014-2018	11,560,000	26,680,687	38,240,687
2019-2023	21,530,000	22,748,533	44,278,533
2024-2028	34,390,000	15,969,081	50,359,081
2029-2032	40,000,000	5,370,156	45,370,156
<b>Total</b>	<b>\$ 111,725,000</b>	<b>\$ 99,871,666</b>	<b>\$ 211,596,666</b>

The Revenue Bonds contain certain covenants. The covenants require sufficient net revenues each calendar year for a debt service coverage ratio that is not less than 1.05 to 1.0 for each calendar year. The Corporation did not meet the Debt Service Coverage Requirement for the year ended December 31, 2008; however, per the trust indenture, dated November 15, 2007, Section 6.10(c), failure to meet this requirement shall not constitute an event of default and does not activate a call provision. The Series 2007A and 2007B Bonds require a reserve equal to the least of: (1) 10 percent of the bonds, (2) the maximum annual principal and interest requirements or (3) 125 percent of the average annual principal and interest requirements. The total reserves for these covenants as of December 31, 2008 is \$10,962,295.

Capital Leases

The City has entered into agreements to purchase equipment for the City's Golf Course Fund through capital lease agreements. The following is a schedule by years of future minimum lease payments under capital leases together with the present value of the total minimum lease payments as of December 31, 2008:

2009	\$151,575
2010	<u>151,575</u>
Total minimum lease payments	303,150
Less amount representing interest	<u>(27,497)</u>
Present value of net minimum lease payments	<u><u>\$275,653</u></u>

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### Overland Park Development Corporation Subordinated Asset and Property Management Fee Payable

Base property management fees (adjusted annually by the CPI Index) of \$1,359,915 were owed to Starwood/Sheraton for the year ended December 31, 2008. Eighty percent (80%) of base property management fees is unsubordinated and twenty percent (20%) is subordinated during operating years two through five and no portion is to be subordinated for years six through the end of the 15-year term of the agreement. Subordinated amounts owed to Starwood/Sheraton are non-interest bearing obligations to be repaid only after certain other obligations have been repaid according to the terms of the Revenue Bond Indenture.

Base asset management fees (adjusted annually by the CPI Index) of \$316,940 were owed to the asset management company for the year ended December 31, 2008. Two-thirds (2/3) of the base asset management fees is unsubordinated and one-third (1/3) is subordinated for the 15-year term of the agreement. Subordinated amounts owed to the asset management company are non-interest bearing obligations to be repaid only after certain other obligations have been repaid according to the terms of the Revenue Bond Indenture.

#### Conduit Debt Obligations

The City has issued industrial revenue bonds to provide financial assistance to private businesses for economic development purposes. These bonds are secured by properties financed as well as letters of credit and are payable solely from payments received from the private businesses involved. Ownership of the acquired facilities is in the name of the private business served by the bond issuance. Neither the City nor any political subdivision thereof is obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying basic financial statements.

As of December 31, 2008, there were 14 issues of industrial revenues bonds outstanding with an aggregate original issue amount totaling \$1,179,816,149 and an aggregate principal balance outstanding of \$1,133,261,732.

#### Prior period defeasance

Starting in 1999 through 2006, the City defeased certain general obligation bonds by placing the proceeds of the new general obligation bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liability for the defeased bonds are not included in the City's long-term debt. On December 31, 2008, \$55,905,000 of bonds outstanding are considered defeased.

#### Prior year defeasances

In 2007, the OPDC defeased certain revenue bonds by placing proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Corporation's financial statements. As of December 31, 2008, \$92,845,000 of bonds outstanding are considered defeased.

#### Authorized bonds

In June 2008, the City authorized issuing \$19.3 million of Transportation Development District (TDD) Sales Tax Revenue bonds. The bonds have not yet been issued; however, the City anticipates issuing the bonds in fiscal year 2009.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### IV. Other Information

##### A. Self-Insurance Program

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In September 1982, the City established a Special Liability Defense Fund and a Risk Management Reserve Fund, both internal service funds. The Special Liability Defense Fund is used to account for costs related to the payment of judgments and settlement of claims relating to torts. The City currently maintains an insurance portfolio that includes general liability, automobile liability, law enforcement, public entity management and employment practices with a \$100,000 self-insured retention. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage in the past fiscal year.

The Risk Management Reserve Fund is used to account for insurable losses not otherwise insured resulting from claims against the City. The City currently maintains an insurance portfolio that includes general property insurance covering a majority of City-owned property with a \$25,000 deductible and automobile physical damage insurance with a \$50,000 deductible. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage in the past fiscal year.

In March 1987, the City established a self-insurance program to account for uninsured workers' compensation claims. The workers' compensation plan covers all City employees. Premiums are paid into the Workers' Compensation Fund, an internal service fund. The premiums are available to pay claims, claim reserves and administrative costs of the program. Under this program, the Workers' Compensation Fund provides coverage of \$350,000 per accident (Fire & Police Personnel) and \$300,000 per accident (all Other) not to exceed aggregate stop-loss of \$1,120,293 for accidents occurring during calendar year 2008. The City purchases commercial insurance for claims in excess of coverage provided by the fund. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage in the past fiscal year. This self-insurance program is in compliance with Section 44-532 of the Workers' Compensation Act and is annually required to be reviewed and approved by the state.

In January 2001, the City established a self-insurance program for health care benefits. The City has aggregate stop-loss coverage for potential health care costs above the funded limit for the City as a whole. The aggregate stop-loss is limited to 115 percent of projected claims for the plan year, and was approximately \$7,443,156 in 2008 and 2007. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage in the past fiscal year. A third party administrator is contracted to provide claims administration and payment services. The City accounts for the Medical Imprest Plan in the internal service fund.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

The General Fund and the Special Alcohol Control Fund, a special revenue fund, participate in the self-insurance program and make payments to the Special Liability Defense, Risk Management Reserve, Workers' Compensation, and Medical Imprest Plan Funds based on actuarial estimates of the amounts needed to pay prior- and current-year claims and to establish a reserve for catastrophic losses. The net assets of these funds were \$3,475,470, \$3,452,882, \$2,081,253 and \$2,135,461 respectively, as of December 31, 2008. Liabilities in the Special Liability Defense Fund, Risk Management Reserve Fund, Workers' Compensation Fund and Medical Imprest Plan Fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities of these funds include an amount for claims that have been incurred but not reported. Claim liabilities are determined by the City's Risk Manager and the City's Law Department based on estimates of the ultimate cost of claims including inflation factors and historical trend data and all claims balances are considered to be current.

Changes in the City's estimated liability for incurred but unreported claims in its Special Liability Defense Fund, Risk Management Reserve Fund, Workers' Compensation Fund and Medical Imprest Plan Fund for fiscal years 2007 and 2008 were as follows:

	<b>Beginning of Fiscal Year Liability</b>	<b>Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year End</b>
January 1 to December 31, 2007:				
Special Liability Defense	\$ 179,310	\$ 324,917	\$ (53,474)	\$ 450,753
Risk Management Reserve	25,127	81,971	(45,567)	61,531
Workers' Compensation	655,444	485,229	(482,876)	657,797
Medical Imprest Plan	1,510,736	6,900,634	(6,900,634)	1,510,736
<b>Total</b>	<b>\$ 2,370,617</b>	<b>\$ 7,792,751</b>	<b>\$ (7,482,551)</b>	<b>\$ 2,680,817</b>
January 1 to December 31, 2008:				
Special Liability Defense	\$ 450,753	\$ 696,576	\$ (263,384)	\$ 883,945
Risk Management Reserve	61,531	(10,880)	(32,331)	18,320
Workers' Compensation	657,797	287,146	(330,643)	614,300
Medical Imprest Plan	1,510,736	7,139,094	(8,184,830)	465,000
<b>Total</b>	<b>\$ 2,680,817</b>	<b>\$ 8,111,936</b>	<b>\$ (8,811,188)</b>	<b>\$ 1,981,565</b>

### **B. Contingent Liabilities**

The City participates in a number of federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Grantors have yet to conduct audits on some of these programs; accordingly, the City's compliance with applicable grant requirements will be established at a future date. The amount, if any, of expenditures which may be disallowed is not determinable although the City expects such amounts, if any, to be immaterial.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

The City is involved in litigation arising from the normal course of operations. It is not possible to state the ultimate liability, if any, in these matters. In the opinion of the City, based on advice of counsel, such litigation will have no material effect on the basic financial statements of the City.

**C. Retirement Plans**

All full-time employees of the City of Overland Park, after meeting eligibility requirements, are covered under the Overland Park Municipal Employees' Pension Plan and the Kansas Public Employees Retirement System except commissioned police officers who are covered by the Overland Park Police Department Retirement Plan and firefighters and emergency medical technicians who are covered by the Overland Park Fire Department Retirement Plan. Kansas state statutes require that current liabilities be funded currently. The City sponsors and administers the Overland Park Municipal Employees' Pension Plan, the Overland Park Police Department Retirement Plan and the Overland Park Fire Department Retirement Plan. These three plans are accounted for as separate pension trust funds. The Kansas Public Employees Retirement System is administered by the state of Kansas. Each plan is described below:

City of Overland Park Municipal Employees' Pension Plan (Defined Contribution Plan)

The City of Overland Park Municipal Employees' Pension Plan (MEPP) is a single-employer defined contribution plan established by the City Council on October 1, 1969, to provide benefits at retirement to all regular full-time civilian employees of the City who have completed three years of continuous service. As of December 31, 2008, there were 419 plan members. Plan members are not required to contribute to the plan, but may elect to contribute up to 10 percent of their post-tax annual compensation. The City is required to contribute 10 percent of annual covered payroll. Actual member and City contributions were \$184,558 and \$2,143,080, respectively, for the year ended December 31, 2008. This plan provides for vesting of City contributions at the rate of a 10 percent increase per year up to 100 percent with participants vested at 40 percent after one year in the plan. Participant contributions are immediately fully vested. Plan benefit provisions and contribution requirements are established by City of Overland Park Ordinance and may be amended by the City Council. A separate audit report is issued for the plan, and can be obtained from the City's Payroll Office at 8500 Santa Fe, Overland Park, KS 66212.

*Investment Related Disclosures*

The majority of the assets of the MEPP are invested in mutual funds. Only one of the funds invests solely in bonds. Pertinent information for this investment is presented below:

<u>Fund Name</u>	<u>Credit Rating</u>	<u>Average Maturity</u>	<u>% of Net Assets</u>
Harbor Bond Fund	Not rated	7.3 years	11.5%

The investment policy for the MEPP allows investments in several investment vehicles, including mutual funds of common stock, fixed income securities and balanced funds. Participants direct the deposit of their contributions and the City's contributions on their behalf among the investment options made available by the MEPP Board of Trustees. The investment policy does not address credit risk, interest rate risk or concentration of credit risk. The investments of the MEPP were not exposed to custodial credit risk.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

Kansas Public Employees Retirement System (Defined Benefit Pension Plan)

The City participates in the Kansas Public Employees Retirement System (KPERs), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, *et seq.* KPERs provides retirement benefits, life insurance, disability income benefits and death benefits. Kansas law establishes and amends benefit provisions. KPERs issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERs (611 South Kansas Avenue, Suite 100, Topeka, KS 66603-3803) or by calling 1-888-275-5737.

K.S.A. 74-4919 establishes the KPERs member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERs is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERs employers. The employer rate established by statute for 2008 was 5.93 percent. The City employer contributions to KPERs for the years ending December 31, 2008, 2007 and 2006 were \$1,603,842, \$1,358,044 and \$1,119,197, respectively, equal to the statutory required contributions for each year.

City of Overland Park Police Department Retirement Plan (PDRP)(Defined Benefit Pension Plan)

The PDRP is a single-employer defined benefit pension plan that provides retirement, disability and death benefits to plan members and beneficiaries. The PDRP is considered part of the City's reporting entity and is presented solely in the accompanying basic financial statements as a pension trust fund in the fiduciary fund type. A separate audit report is not prepared.

Membership in the PDRP was comprised of the following at January 1, 2008:

Active employees	214
Vested terminated employees	49
Retired participants and beneficiaries	11
	<u>274</u>

Membership in the PDRP is granted to all full-time police officers who have been continuously employed by the City for at least two years and have not attained the age of 52. Participating employees who retire at or after age 55 or have at least 25 years of credited service are entitled to a monthly retirement allowance, payable for life, in an amount equal to 2 percent of the participant's average monthly earnings times credited service. Average monthly earnings are the average of the three highest consecutive monthly earnings as of March 1 of each year. Participants are 40 percent vested after four years of employment with the City. Vesting continues at a rate of 10 percent per year. Participants are 100 percent vested after 10 years of employment.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

PDRP financial statements are prepared using the accrual basis of accounting. Contributions from the City are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value as listed on the brokerage statement as of December 31, 2008. Expenses of the fund managers are paid from investment income. Other administrative expenses, such as fees for actuarial valuations, legal fees, etc., are paid by the City.

In 2008, employees did not make contributions to the PDRP. The City contributions, authorized by the City Council, for fiscal years 2008, 2007 and 2006 were \$1,360,423, \$1,380,467 and \$1,475,028, respectively. These contributions were made in accordance with contribution requirements determined by an actuarial valuation of the PDRP at January 1, 2008, 2007 and 2006, respectively. The City's contribution was for normal cost plus interest.

Plan benefit provisions and contribution requirements are established by City of Overland Park Ordinance PEN-497 as adopted March 1, 1968, and amended December 1, 1989, January 1, 1998, and September 9, 2002, and may be amended by the City Council.

Components of the Net Pension Obligation (NPO) of the City as of December 31, 2008, were as follows:

Annual required contribution	\$ 1,443,916
Interest on the NPO	<u>(77,713)</u>
Annual pension cost	1,366,203
Contributions made	<u>1,360,423</u>
Increase in the NPO	(5,780)
NPO December 31, 2007	<u>189,589</u>
NPO December 31, 2008	<u><u>\$ 195,369</u></u>

Historical trend information is as follows for the PDRP:

<b>Fiscal Years Ending</b>	<b>Annual Pension Cost (APC)</b>	<b>Percentage of APC Contributed</b>	<b>Net Pension Obligation (Asset)</b>
12/31/06	\$1,494,113	99	\$ 191,111
12/31/07	1,378,945	100	189,589
12/31/08	1,366,203	95	195,369

The latest actuarial valuation of the PDRP was performed at January 1, 2008 and utilized the aggregate cost method which does not identify or separately amortize unfunded liabilities. Therefore, the PDRP has no unfunded actuarial accrued liability that will need to be amortized.

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

*Funded Status and Funding Progress*

The Plan's funding method is the aggregate actuarial cost method. Because the aggregate method does not identify or separately amortize unfunded actuarial liabilities, information about the Plan's funded status and funding progress has been prepared using the entry age actuarial cost method. The information presented is intended to serve as a surrogate for the funded status and funding progress of the Plan. Using the entry age actuarial cost method, as of January 1, 2008, the most recent actuarial valuation date, the plan was 102.24% funded. The actuarial accrued liability for benefits was \$47.9 million, and the actuarial value of assets was \$48.9 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$(1.0) million. The covered payroll (annual payroll of active employees covered by the plan) was \$13.2 million and the ratio of the UAAL to the covered payroll was (8.15)%.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

*Actuarial Methods and Assumptions*

The annual required contribution for the current year was determined using the aggregate cost method and the following significant actuarial assumptions: (a) a rate of return on the investment of present and future assets of 8 percent per annum (net of administrative expense), (b) projected salary increases of 6 percent per year, (c) pension mortality tables of the 1984 Unisex Pension Handbook, and (d) termination rates based on the Actuary's Pension Handbook. Assets are valued at market value for actuarial valuation purposes.

*Investment Related Disclosures*

The pension trust fund established to account for the Police Department Retirement Plan is authorized to invest in every kind of investment which "a prudent person" would use for his own investments. The only limitation is that the total amount of common stock investments cannot exceed 50 percent of the total book value of all the pension fund investments. Currently, the City uses six money managers and a mutual fund to invest the assets of the plan. All but one of the money managers invest the assets in stocks. The sixth money manager invests the assets in a co-mingled trust fund that invests only in bonds. Pertinent information related to this investment is presented below.

<b>Fund Name</b>	<b>Credit Rating</b>	<b>Average Duration</b>	<b>% of Net Assets</b>
Passive Bond Market Index Fund	Not rated	3.70 years	39%

The investment policy does not address credit risk, interest rate risk or concentration of credit risk.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

Financial statements for the PDRP are presented below:

**City of Overland Park  
Overland Park Police Department Retirement Plan  
Statement of Plan Net Assets  
December 31, 2008**

<b>Assets</b>	
Cash and cash equivalents	\$ 55,047
Investment in equities	23,354,150
Investment in co-mingled trust fund	14,967,258
Total assets	\$ 38,376,455
<b>Liabilities</b>	
Total liabilities	-
<b>Net Assets</b>	
Held in trust for pension benefits	\$ 38,376,455

**City of Overland Park  
Overland Park Police Retirement Plan  
Statement of Changes in Plan Net Assets  
For the Year Ended December 31, 2008**

<b>Additions</b>	
Contributions:	
Other	\$ 72,261
Employer	1,360,423
Total contributions	1,432,684
Investment Earnings:	
Net increase in fair value of investments	(10,708,265)
Interest	28,459
Dividends	571,075
Total investment earnings	(10,108,731)
Total additions (reductions)	(8,676,047)
<b>Deductions</b>	
Benefits	1,691,641
Administrative expenses	186,783
Total deductions	1,878,424
Change in net assets	(10,554,471)
Net assets-beginning of the year	48,930,926
Net assets-end of the year	\$ 38,376,455

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

---

Overland Park Fire Department Retirement Plan (OPFDRP) (Defined Benefit Pension Plan)

The OPFDRP is a single-employer defined benefit pension plan that provides retirement, disability and death benefits to plan members and beneficiaries. The OPFDRP is considered part of the City's reporting entity and is presented solely in the accompanying basic financial statements as a pension trust fund in the fiduciary fund type. A separate audit report is not prepared.

Membership in the OPFDRP was comprised of the following at January 1, 2008:

Active employees	142
Retired participants and beneficiaries	6
Vested terminated participants	27
	<hr/>
	175
	<hr/>

The OPFDRP was assumed by the City when Overland Park Fire Department, Inc., (OPFD, Inc.) merged with the City on September 1, 2003. The OPFDRP was reaffirmed by City of Overland Park Charter Ordinance No. 83 as adopted August 11, 2003. Amendment No. 1 to the plan was approved by the City Council on September 13, 2004.

Membership in the OPFDRP is granted to all full-time firefighters and emergency medical technicians who have been continuously employed by the City for at least 6 months and have attained the age of 18. Participating employees who retire at or after age 55 or have at least 25 years of credited service are entitled to a monthly retirement allowance, payable for life, in an amount equal to 2 percent of the participant's average monthly earnings times credited service. The average monthly earnings amount is the highest average monthly earnings over any 3 years of employment. Participants are 100 percent vested after 5 years of employment.

OPFDRP financial statements are prepared using the accrual basis of accounting. Contributions from the City are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value as listed on the brokerage statement as of December 31, 2008. Expenses of the fund managers are paid from investment income. Other administrative expenses, such as fees for actuarial valuations, legal fees, etc., are paid by the City out of the personal services budget in the Fire Service Fund.

In 2008, employees did not make contributions to the OPFDRP. The City contributions made in accordance with contribution requirements determined by an actuarial valuation of the OPFDRP at January 1, 2008, 2007 and 2006 were \$2,132,686, \$1,704,497 and \$1,694,772, respectively. The City's contribution for 2008, 2007 and 2006 was for normal cost plus interest.

**City of Overland Park, Kansas**

**Notes to Basic Financial Statements**

Components of the net pension obligation of the OPFDRP at December 31, 2008, were as follows:

Annual required contribution	\$ 2,252,441
Less interest earned on contributions	(114,740)
Annual pension cost	<u>2,137,701</u>
Contributions made	<u>2,132,686</u>
Increase in the NPO	5,015
NPO December 31, 2007	<u>175,218</u>
NPO December 31, 2008	<u><u>180,233</u></u>

Note: The actuarial method was changed to the aggregate cost method in 2003.

Historical trend information is as follows for the OPFDRP:

<b>Fiscal Years Ending</b>	<b>Annual Pension Cost (APC)</b>	<b>Percentage of APC Contributed</b>	<b>Net Pension Obligation (Asset)</b>
12/31/06	\$1,723,804	98	\$ 193,172
12/31/07	1,686,543	101	175,218
12/31/08	2,137,701	95	180,233

Note: The actuarial method was changed to the aggregate cost method in 2003.

The latest actuarial valuation of the OPFDRP was performed at January 1, 2008, and utilized the aggregate cost method. This method does not identify or separately amortize unfunded liabilities. Therefore, the OPFDRP has no unfunded actuarial accrued liability that will need to be amortized. Actuarial valuations prior to January 1, 2003, used the projected unit credit cost method which identified the unfunded actuarial accrued liability and amortized that liability using the level dollar method.

*Funded Status and Funding Progress*

The Plan's funding method is the aggregate actuarial cost method. Because the aggregate method does not identify or separately amortize unfunded actuarial liabilities, information about the Plan's funded status and funding progress has been prepared using the entry age actuarial cost method. The information presented is intended to serve as a surrogate for the funded status and funding progress of the Plan. Using the entry age actuarial cost method, as of January 1, 2008, the most recent actuarial valuation date, the plan was 62.68% funded. The actuarial accrued liability for benefits was \$25.6 million, and the actuarial value of assets was \$16.1 million, resulting in an unfunded accrued liability (UAAL) of \$9.5 million. The covered payroll (annual payroll of active employees covered by the plan) was \$9.4 million and the ratio of the UAAL to the covered payroll was 101.77%.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

*Actuarial methods and assumptions*

The annual required contribution for the current year was determined using the aggregate cost method and following significant actuarial assumptions: (a) a rate of return on the investment of present and future assets of 8 percent per annum (net of administrative expense), (b) projected salary increases of 5 percent per year, (c) pension mortality tables of the 1984 Unisex Pension Handbook and (d) termination rates based on the Actuary's Pension Handbook. Assets are valued at market value for actuarial valuation purposes.

Financial statements for the OPFDRP are presented below:

City of Overland Park  
Overland Park Fire Department Retirement Plan  
Statement of Plan Net Assets  
December 31, 2008

<b>Assets</b>	
Cash and cash equivalents	\$ 17,663
Investment in equities	13,393,956
Total assets	<u>\$ 13,411,619</u>
<b>Net Assets</b>	
Held in trust for pension benefits	<u>\$ 13,411,619</u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

City of Overland Park  
Overland Park Fire Department Retirement Plan  
Statement of Changes in Plan Net Assets  
For the Year Ended December 31,2008

**Additions**

Contributions:

Employer	\$ 2,132,686
Total contributions	<u>2,132,686</u>

Investment earnings:

Net increase in fair value of investments	(4,963,200)
Interest	229,996
Dividends	<u>230,830</u>
Total investment earnings	(4,502,374)

Total additions (reductions) (2,369,688)

**Deductions**

Benefits	137,940
Administrative expenses	<u>152,257</u>
Total deductions	<u>290,197</u>
Change in net assets	(2,659,885)
Net assets-beginning of the year	<u>16,071,504</u>
Net assets-end of the year	<u>\$ 13,411,619</u>

*Investment Related Disclosures*

The OPFDRP investment policy allows investment of plan assets in guaranteed investment contracts, domestic stocks, international stocks, domestic bonds, foreign bonds, real estate investment trusts and U.S. Government securities or U.S. Government insured securities. Investments must have a readily ascertainable market value and be easily marketable. The policy requires broad diversification among asset classes in order to minimize overall risk.

In June 2005, the City changed from three money managers, to a plan that utilizes eight money managers. The investment policy does not address credit risk, interest rate risk or concentration of credit risk.

In February 2005, the City amended the OPFDRP. Changes made by the Amendment merely clarified existing Plan provisions in regards to "compensation" for the purposes of the Code Section 415 limitation and are, therefore, effective as of the Plan's September 1, 2003 restatement date.

City of Overland Park, Kansas

Notes to Basic Financial Statements

**D. Convention Center Information**

In 2001, the City issued general obligation bonds to finance the construction of the Overland Park Convention Center for trade shows, conventions, training sessions, corporate meetings and social events. The Convention Center is accounted for within the Transient Guest Tax Capital Fund. The general obligation bonds rely solely on the revenue generated from a 4 percent Transient Guest Tax and the revenue generated by the facility for repayment. Summary financial information for the Convention Center's operations is presented below:

Comparative Condensed Balance Sheet as of December 31,

	<u>2008</u>	<u>2007</u>
<b>Assets</b>		
Current assets	\$ 899,121	\$ 1,348,197
<b>Liabilities</b>		
Current liabilities	1,679,844	1,705,570
Unearned revenue	729,144	640,431
Total liabilities	<u>2,408,988</u>	<u>2,346,001</u>
<b>Net assets</b>	<u>\$ (1,509,867)</u>	<u>\$ (997,804)</u>

Comparative Condensed Statement of Revenue, Expenses, and Changes in Net Assets  
For the Years Ended December 31,

	<u>2008</u>	<u>2007</u>
Operating revenue	\$ 7,939,576	\$ 8,063,160
Operating expense	7,740,121	7,768,005
Operating income (loss)	199,455	295,155
Non-operating revenue (expense)	366,822	211,382
Excess of revenues over expenses	566,277	506,537
Owner's net cash received	<u>(1,078,340)</u>	<u>(200,738)</u>
Change in net assets	(512,063)	305,799
Net assets - beginning of the year	(997,804)	(1,303,603)
Net assets - end of the year	<u>\$ (1,509,867)</u>	<u>\$ (997,804)</u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

**E. Post Employment Benefits**

City of Overland Park Post Employment Benefit Plan (OPEB)

Overland Park Post Employment Benefit Plan is a single employer defined benefit health care plan administered by the City that provides medical and long-term care insurance benefits to eligible retirees and their spouses. The OPEB is considered part of the City's reporting entity and is presented solely in the accompanying basic financial statements as a post employment benefit trust fund in the fiduciary fund type. A separate audit report is not prepared.

Membership in the OPEB was comprised of the following at January 1, 2008:

Active employees	833
Retired participants medical	73
Retired participants spouse medical	9
Retired participants long-term care	80

The annual required contribution (ARC) is the basic annual expense recognized under GASB Statement No. 45, though there is no requirement to fund the ARC. ARC is calculated under the actuarial cost method that was chosen and is made up of the normal cost plus amortization of the unfunded actuarial accrued liability (UAAL- excess of the past service liability over the actuarial value of the assets). The required contribution is based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits as determined annually. For fiscal year 2008, the City contributed \$1,617,825 to the plan, including \$547,825 for current premiums (approximately 69% of total premiums) and an additional \$1,070,000 to prefund benefits. Plan members receiving benefits from OPEB contributed \$251,324, which is 31 percent of the total premiums.

Other Postemployment Benefit cost expense is computed based on the annual required contribution (ARC) of the City. The annual required contribution is an amount of funding that if funded on a regular basis, it is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components that make up the City of Overland Park's OPEB cost for 2008:

Annual Required Contribution	\$1,621,457
Interest on Net OPEB Obligation	10,877)
Adjustments to the ARC	<u>11,181</u>
Annual OPEB Cost (Expense)	\$1,621,761
Contributions Made	<u>1,617,825</u>
Increase in net OPEB Obligation (Asset)	3,936
Net OPEB Obligation- beginning of Year	(135,967)
Net OPEB Asset – End of Year	<u>\$(132,031)</u>

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) are as follows in the table below:

<u>Fiscal Yr Ended</u>	<u>OPEB Cost</u>	<u>% of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation (Asset)</u>
12/31/07	\$1,596,214	108.00%	\$(135,967)
12/31/08	\$1,621,761	99.76%	\$(132,031)

The most recent actuarial valuation was December 31, 2007; however, the results of the December 31, 2007 valuation were rolled forward to December 31, 2008. As of December 31, 2008, the plan was 16.9 percent funded. The actuarial accrued liability for benefits was \$12,156,695, and the actuarial value of assets was \$2,056,479, resulting in an unfunded actuarial accrued liability (UAAL) of \$10,100,216. The covered payroll (annual payroll of active employees covered by the plan) was \$55,425,177, and the ratio of the UAAL to the covered payroll was 18.2 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution (ARC) of the City are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents only the initial year trend information.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In December 31, 2008 actuarial valuation, the projected unit credit method was used. The actuarial assumptions included an 8 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the City's own investments calculated based on the funded level of the plan at the valuation date, and an annual health care cost trend rate of 9 percent for medical claims and 10.5 percent for prescriptions initially, reduced by decrements to an ultimate rate of 5 percent after five years. The UAAL is being amortized as a level dollar amount over a period of 30 years.

City of Overland Park, Kansas

Notes to Basic Financial Statements

---

City of Overland Park  
Other Post-Employment Benefits Trust  
Statement of Plan Net Assets  
December 31, 2008

**Assets**

Cash and cash equivalents	\$ <u>2,056,479</u>
---------------------------	---------------------

**Liabilities**

Total liabilities	\$ <u>-</u>
-------------------	-------------

**Net Assets**

Held in trust for OPEB benefits	\$ <u>2,056,479</u>
---------------------------------	---------------------

City of Overland Park  
Other Post-Employment Benefits Trust  
Statement of Changes in Plan Net Assets  
For the Year Ended December 31, 2008

**Additions**

Contributions:

Plan member	\$ 251,324
Employer	<u>1,617,825</u>
Total contributions	<u>1,869,149</u>

Investment Earnings:

Net decrease in fair value of investments	<u>(250,959)</u>
---	------------------

Total additions (reductions)	<u>(1,618,190)</u>
------------------------------	--------------------

**Deductions**

Benefits	<u>799,149</u>
Total deductions	<u>799,149</u>
Change in net assets	819,041
Net assets-beginning of the year	<u>1,237,438</u>
Net assets-end of the year	<u>\$ 2,056,479</u>

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

#### F. New Pronouncements

The City implemented the following Governmental Accounting Standards Board (GASB) statements during the current year:

- GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. This Statement addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities, such as site assessments and cleanups. This standard requires the government to estimate the components of expected pollution remediation outlays and determine whether the outlays for those components should be accrued as a liability or, if appropriate, capitalized when goods and services are acquired. This Statement had no effect to the City.
- GASB Statement No. 50, *Pension Disclosures*, an amendment of GASB Statement Nos. 25 and 27. This Statement more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in notes to the financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. This Statement modified the pension footnotes of the City.

The GASB has issued the following statements not yet required to be implemented by the City:

- GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, issued July 2007, will be effective for the City beginning with its year ending December 31, 2010. This Statement provides guidance regarding how to identify, account for and report intangible assets. The new standard characterizes an intangible asset as an asset that lacks physical substance, is nonfinancial in nature and has an initial useful life extending beyond a single reporting period. Examples of intangible assets include easements, computer software, water rights, timber rights, patents and trademarks. This standard provides that intangible assets be classified as capital assets (except for those explicitly excluded from the scope of the new standard, such as capital leases). Relevant authoritative guidance for capital assets should be applied to these intangible assets.
- GASB Statement No. 52, *Land and Other Real Estate Held as Investments by Endowments*, issued November 2007, will be effective for the City beginning with its year ending December 31, 2009. This Statement establishes consistent standards for the reporting of land and other real estate held as investments. Endowments were previously required to report their land and other real estate held for investment purposes at historical cost. However, such investments are reported at fair value by similar entities, such as pension plans. The Statement requires endowments to report land and other real estate investments at fair value. The changes in fair value are to be reported as investment income.

## City of Overland Park, Kansas

### Notes to Basic Financial Statements

---

- GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, issued June 2008, will be effective for the City beginning with its year ending December 31, 2010. This Statement will improve how state and local governments report information about derivative instruments in their financial statements. The Statement specifically requires governments to measure most derivative instruments at fair value in their financial statements that are prepared using the economic resources measurement focus and the accrual basis of accounting. The guidance in this Statement also addresses hedge accounting requirements.
- GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, issued March 2009, will be effective for the City beginning with its year ending December 31, 2011. This Statement is intended to improve the usefulness of information provided to financial report users about fund balances by providing clearer, more structured fund balance classifications, and by clarifying the definitions of existing governmental fund types. Fund balance information is among the most widely and frequently used information in state and local government financial reports. The GASB developed this standard to address the diversity of practice and the resulting lack of consistency that had evolved in fund balance reporting. To reduce confusion, the new standard establishes a hierarchy of fund balance classification based primarily on the extent to which a government is bound to observe spending constraints.

The City's management has not yet determined the effect these Statements will have on the City's financial statements.

### **G. Restatement**

The City restated the beginning government-wide governmental activities net assets by \$14,683,614 to record construction-in-progress for capital assets constructed during fiscal year December 31, 2006 that had not been properly capitalized in the government-wide statements. This adjustment had no impact on the changes in reported government-wide government activities for the fiscal year ended December 31, 2007.

*(This page has been left blank intentionally)*

City of Overland Park

Overland Park Police Department Retirement Plan  
Required Supplementary Information

Schedule of Funding Progress:

Actuarial Year Ended January 1	Net Assets Available for Benefits (A)	Actuarial Liability (B)	Unfunded Accrued Actuarial Liability (UAAL)	Annual Covered Payroll	Funded Ratio	UAAL Percentage of Covered Payroll
2003	\$24,925,349	\$24,925,349	\$ -	\$10,432,080	100.0%	-%
2004	31,099,810	31,099,810	-	10,599,480	100.0	-
2005	35,823,703	35,823,703	-	11,114,568	100.0	-
2006	39,856,225	39,856,225	-	11,889,060	100.0	-
2007	45,313,738	45,313,738	-	12,559,788	100.0	-
<b>2008</b>	<b>48,930,926</b>	<b>47,858,043</b>	<b>(1,072,883)</b>	<b>13,171,080</b>	<b>102.24</b>	<b>(8.15)</b>

Note: The actuarial years began January 1.

The Plan's funding method is the aggregate actuarial cost method. Beginning in 2008, because the aggregate method does not identify or separately amortize unfunded actuarial liabilities, information about the Plan's funded status and funding progress has been prepared using the entry age actuarial cost method for that purpose, and the information presented is intended to serve as a surrogate for the funded status and funding progress of the Plan.

Contributions were made in accordance with actuarially determined contribution requirements.

Schedule of Employer Contributions:

Fiscal Year Ending	Annual Required Contribution	Percentage of ARC Contributed	Net Pension Obligation (Asset)
12/31/03	\$1,933,469	95%	\$205,952
12/31/04	1,427,515	94	155,944
12/31/05	1,516,121	95	172,026
12/31/06	1,569,186	94	191,111
12/31/07	1,469,682	94	189,589
<b>12/31/08</b>	<b>1,443,916</b>	<b>94</b>	<b>195,369</b>

City of Overland Park

Overland Park Fire Department Retirement Plan  
Required Supplementary Information

Schedule of Funding Progress:

Actuarial Year Ended January 1	Net Assets Available for Benefits (A)	Actuarial Liability (B)	Unfunded Accrued Actuarial Liability (UAAL)	Annual Covered Payroll	Funded Ratio (A)/(B)	UAAL Percentage of Covered Payroll
2003	\$8,283,798	\$8,283,798	\$ -	\$7,322,507	100.0%	- %
2004	11,361,485	11,361,485	-	7,589,824	100.0	-
2005	9,659,573	9,659,573	-	7,390,880	100.0	-
2006	10,884,692	10,884,692	-	8,569,518	100.0	-
2007	13,859,287	13,859,287	-	9,181,380	100.0	-
<b>2008*</b>	<b>16,071,505</b>	<b>25,639,692</b>	<b>9,568,187</b>	<b>9,401,544</b>	<b>62.68</b>	<b>101.77</b>

\* The Plan's funding method is the aggregate actuarial cost method. Beginning in 2008, because the aggregate method does not identify or separately amortize unfunded actuarial liabilities, information about the Plan's funded status and funding progress has been prepared using the entry age actuarial cost method for that purpose and the information presented is intended to serve as a surrogate for the unfunded status and funding progress of the Plan.

Schedule of Employer Contributions:

Fiscal Year Ending	Annual Required Contribution	Percentage of ARC Contributed	Net Pension Obligation (Asset)
12/31/03	\$1,208,441	144%	\$256,729
12/31/04	1,413,247	94	176,952
12/31/05	1,502,026	95	164,140
12/31/06	1,800,092	94	193,172
12/31/07	1,810,574	94	175,218
<b>12/31/08</b>	<b>2,252,441</b>	<b>95</b>	<b>180,233</b>

**City of Overland Park**

**Other Postemployment Benefits Trust  
Required Supplementary Information**

Schedule of Employer Contributions

Year	Annual Required Contribution	Net Employer Contributions	Percentage Contributed	End of Year Net OPEB Obligation (Asset)
2007	\$ 1,596,214	\$ 1,732,181	108.52%	\$ (135,967)
<b>2008</b>	<b>1,621,457</b>	<b>1,617,825</b>	<b>99.76%</b>	<b>(132,031)</b>

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll ((b-a)/c)
12/31/2007	\$ 1,237,572	\$ 12,215,549	\$ 10,978,111	10.1%	\$ 56,378,730	19.5%
<b>12/31/2008</b>	<b>2,056,479</b>	<b>12,156,695</b>	<b>10,100,216</b>	<b>16.9%</b>	<b>55,425,177</b>	<b>18.2%</b>

Note: Fiscal year 2007 was the transition year. Three years of information will be provided in the future.

The information presented in the required supplementary information above was determined as part of the actuarial valuation as of December 31, 2008. Additional information follows:

1. The cost method used to determine the ARC is the projected unit credit method.
2. Economic assumptions are as follows: 8 percent investment rate of return; health care cost trend rate of 9 percent for medical claims and 10.5 percent for prescriptions, reduced by decrements to an ultimate rate of 5 percent after five years.
3. The amortization method is level dollar.

*(This page has been left blank intentionally)*

# Nonmajor Governmental Funds

## Special Revenue Funds

### Special Street and Highway Fund

To account for costs relating to the repair and maintenance of the City's streets and highways. Financing is derived from the City's share of the state gasoline taxes. State law restricts the use of these funds to street and highway expenditures.

### Special Park and Recreation Fund

To account for parks and recreation expenditures funded from monies received from the state liquor tax. State law requires that such funds be used for the purchase, establishment, maintenance or expansion of park and recreational services programs and facilities.

### Special Alcohol Control Fund

To account for expenditures for alcohol rehabilitation programs funded from monies received from the state liquor tax. State law requires that such funds be used for alcohol rehabilitation programs.

### Equipment Reserve Fund

To account for the resources to finance the acquisition of equipment necessary for the performance of all services and functions of the City. Financing is provided from transfers from the General Fund.

### Special Street Improvement Fund

To account for street improvements. Financing is provided from transfers from the General Fund.

### Special Machinery and Equipment Fund

To account for the purchases of capital equipment. Financing is provided from transfers from the General Fund.

### Street Improvement Escrow Fund

To account for monies from developers for street improvements.

### Special Tax Financing Fund

To account for ad valorem and sales tax monies received from the increased assessed values of the tax increment financing (TIF) districts and its sales activities and the transportation development district (TDD) sales activities.

### **Federal and State Grants Fund**

To account for revenues and expenditures of the Federal Community Development Block Grant Entitlement, the School Resource Officer Program, the Community Policing Grant, the High Impact Drug Trafficking Area Grant, the Bullet Proof Vest Program, Kansas Clicks STEP Program, Kansas Sobriety Checkpoint, STOP Violence Grant, Community Emergency Response Team, and Underage Drinking (Teen Angel) Grant. These grants have been combined under this heading because they are exempt from the legal requirement of having adopted budgets.

### **Household Hazardous Waste Fund**

To account for Household Hazardous Waste collection program expenditures funded by a state grant with matching funds provided by the City.

### **Downtown Business Improvement District Fund**

To account for service fees collected for the Downtown Business Improvement District.

### **Recycling Fund**

To account for funds received from Deffenbaugh Industries, Inc. for the purpose of promoting and educating the public on the City's recycling and compost programs.

### **Parks and Recreation Fund**

To account for donations provided by the public for Legacy of Greenery, Children's Farmstead, and Overland Park Arts Commission.

### **Westlinks Land Acquisition Fund**

To account for the accumulation of resources for the acquisition of the Westlinks Golf Course land.

### **Mayor's Heat and Light Fund**

To account for funds contributed for the purpose of assisting low-income individuals in paying utility bills.

### **Art in the Woods Fund**

To account for donations received from the public for the presentation of an art show.

### **Special Law Enforcement Fund**

To account for monies received from the sale of forfeited property or money in accordance with City Ordinance LET-1811.

### **Traffic Safety Fund**

To account for funds received from an insurance company for the purpose of purchasing video camera equipment for police patrol cars.

**Jack Sanders Memorial Fund**

To account for donations received from the public for the W. Jack Sanders Award. This award will be given annually to a citizen who demonstrated an outstanding commitment to the welfare and future well-being of Overland Park.

**Soccer Complex Fund**

To account for revenues, including user fees and sponsorships, relating to the City's Soccer Complex. Revenues from this fund are reserved to fund the operations and maintenance of the City's Soccer Complex.

# Nonmajor Governmental Funds

## Capital Projects Funds

### **Drainage Improvements Fund**

To account for the financing and construction of drainage improvement projects.

### **Public Building Improvements Fund**

To account for the financing and construction of municipal building improvement projects.

### **Traffic Signals Fund**

To account for the financing and construction of traffic signal projects.

### **Street Lights Fund**

To account for the financing and construction of street light projects.

### **Public Equipment Fund**

To account for the financing and acquisition of public equipment.

*(This page has been left blank intentionally)*

**City of Overland Park  
Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2008**

	<b>Special Revenue Funds</b>			
	<b>Special Street and Highway</b>	<b>Special Park and Recreation</b>	<b>Special Alcohol Control</b>	<b>Equipment Reserve</b>
<b>Assets</b>				
Cash, cash equivalents and investments	\$ -	\$ 337,223	\$ 1,457,386	\$ 795,480
Sales tax receivable	-	-	-	-
Gas tax receivable	1,110,918	-	-	-
Interest receivable	-	-	-	-
Due from other governments	-	-	-	-
<b>Total assets</b>	<b>\$ 1,110,918</b>	<b>\$ 337,223</b>	<b>\$ 1,457,386</b>	<b>\$ 795,480</b>
 <b>Liabilities and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ -	\$ -	\$ 3,975	\$ -
Contracts payable	-	-	-	-
Due to other funds	1,110,236	-	-	-
Deferred revenue	-	-	-	-
<b>Total liabilities</b>	<b>1,110,236</b>	<b>-</b>	<b>3,975</b>	<b>-</b>
 <b>Fund Balances:</b>				
Reserved for:				
Encumbrances	-	-	1,390	-
Unreserved	682	337,223	1,452,021	795,480
<b>Total fund balances</b>	<b>682</b>	<b>337,223</b>	<b>1,453,411</b>	<b>795,480</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,110,918</b>	<b>\$ 337,223</b>	<b>\$ 1,457,386</b>	<b>\$ 795,480</b>

**Special Revenue Funds**

<b>Special Street Improvement</b>	<b>Special Machinery and Equipment</b>	<b>Street Improvement Escrow</b>	<b>Special Tax Financing</b>	<b>Federal and State Grants</b>	<b>Household Hazardous Waste</b>
\$ 985,712	\$ 401,214	\$ 3,613,863	\$ 1,327,607	\$ 64,401	\$ -
-	-	-	388,788	-	-
-	-	-	-	-	-
-	-	32,250	-	-	-
-	-	-	-	66,336	-
<u>\$ 985,712</u>	<u>\$ 401,214</u>	<u>\$ 3,646,113</u>	<u>\$ 1,716,395</u>	<u>\$ 130,737</u>	<u>\$ -</u>
\$ -	\$ -	\$ -	\$ -	\$ 4,500	\$ -
-	-	-	49,340	-	-
-	-	-	-	58,774	-
-	-	-	-	67,463	-
-	-	-	49,340	130,737	-
-	-	-	-	-	-
985,712	401,214	3,646,113	1,667,055	-	-
985,712	401,214	3,646,113	1,667,055	-	-
<u>\$ 985,712</u>	<u>\$ 401,214</u>	<u>\$ 3,646,113</u>	<u>\$ 1,716,395</u>	<u>\$ 130,737</u>	<u>\$ -</u>

*Continued on next page.*

**City of Overland Park  
Combining Balance Sheet  
Nonmajor Governmental Funds (continued)  
December 31, 2008**

	<b>Special Revenue Funds</b>			
	<b>Downtown Business Improvement District</b>	<b>Recycling Fund</b>	<b>Parks and Recreation</b>	<b>Westlinks Land Acquisition</b>
<b>Assets</b>				
Cash, cash equivalents and investments	\$ 20,276	\$ -	\$ 222,243	\$ 8,087
Sales tax receivable	-	-	-	-
Gas tax receivable	-	-	-	-
Interest receivable	-	-	-	-
Due from other governments	-	-	-	-
Total assets	<u>\$ 20,276</u>	<u>\$ -</u>	<u>\$ 222,243</u>	<u>\$ 8,087</u>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ -	\$ -	\$ 4,740	\$ -
Contracts payable	-	-	-	-
Due to other funds	-	-	-	-
Deferred revenue	20,276	-	-	-
Total liabilities	<u>20,276</u>	<u>-</u>	<u>4,740</u>	<u>-</u>
<b>Fund Balances:</b>				
Reserved for:				
Encumbrances	-	-	-	-
Unreserved	-	-	217,503	8,087
Total fund balances	<u>-</u>	<u>-</u>	<u>217,503</u>	<u>8,087</u>
Total liabilities and fund balances	<u>\$ 20,276</u>	<u>\$ -</u>	<u>\$ 222,243</u>	<u>\$ 8,087</u>

**Special Revenue Funds**

<b>Mayor's Heat and Light</b>	<b>Art in the Woods</b>	<b>Special Law Enforcement</b>	<b>Traffic Safety Fund</b>	<b>Jack Sanders Memorial</b>
\$ 2,356	\$ 2,667	\$ 201,813	\$ -	\$ 6,432
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>\$ 2,356</u>	<u>\$ 2,667</u>	<u>\$ 201,813</u>	<u>\$ -</u>	<u>\$ 6,432</u>
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
2,356	2,667	201,813	-	6,432
<u>2,356</u>	<u>2,667</u>	<u>201,813</u>	<u>-</u>	<u>6,432</u>
<u>\$ 2,356</u>	<u>\$ 2,667</u>	<u>\$ 201,813</u>	<u>\$ -</u>	<u>\$ 6,432</u>

*Continued on next page.*

**City of Overland Park  
Combining Balance Sheet  
Nonmajor Governmental Funds (continued)  
December 31, 2008**

	<u>Special Revenue Funds</u>		<u>Capital Projects</u>
	<u>Soccer Complex</u>	<u>Total</u>	<u>Drainage Improvements</u>
<b>Assets</b>			
Cash, cash equivalents and investments	\$ 4,304	\$ 9,451,064	\$ -
Sales tax receivable	-	388,788	-
Gas tax receivable	-	1,110,918	-
Interest receivable	-	32,250	-
Due from other governments	-	66,336	-
Total assets	<u>\$ 4,304</u>	<u>\$ 11,049,356</u>	<u>\$ -</u>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities:</b>			
Accounts payable	\$ 64	\$ 13,279	\$ -
Contracts payable	-	49,340	498,988
Due to other funds	-	1,169,010	348,288
Deferred revenue	4,240	91,979	-
Total liabilities	<u>4,304</u>	<u>1,323,608</u>	<u>847,276</u>
<b>Fund Balances:</b>			
Reserved for:			
Encumbrances	-	1,390	-
Unreserved	-	9,724,358	(847,276)
Total fund balances	<u>-</u>	<u>9,725,748</u>	<u>(847,276)</u>
Total liabilities and fund balances	<u>\$ 4,304</u>	<u>\$ 11,049,356</u>	<u>\$ -</u>

**Capital Projects**

<b>Public Building Improvements</b>	<b>Traffic Signals</b>	<b>Street Lights</b>	<b>Public Equipment</b>	<b>Total</b>	<b>Total Nonmajor Governmental Funds</b>
\$ 857,837	\$ 2,148,808	\$ 313,995	\$ 2,220,804	\$ 5,541,444	\$ 14,992,508
-	-	-	-	-	388,788
-	-	-	-	-	1,110,918
-	-	-	-	-	32,250
-	-	-	-	-	66,336
<b>\$ 857,837</b>	<b>\$ 2,148,808</b>	<b>\$ 313,995</b>	<b>\$ 2,220,804</b>	<b>\$ 5,541,444</b>	<b>\$ 16,590,800</b>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 13,279
83,744	398,215	-	16,715	997,662	1,047,002
-	-	-	-	348,288	1,517,298
-	-	-	-	-	91,979
<b>83,744</b>	<b>398,215</b>	<b>-</b>	<b>16,715</b>	<b>1,345,950</b>	<b>2,669,558</b>
-	-	-	-	-	1,390
774,093	1,750,593	313,995	2,204,089	4,195,494	13,919,852
774,093	1,750,593	313,995	2,204,089	4,195,494	13,921,242
<b>\$ 857,837</b>	<b>\$ 2,148,808</b>	<b>\$ 313,995</b>	<b>\$ 2,220,804</b>	<b>\$ 5,541,444</b>	<b>\$ 16,590,800</b>

**City of Overland Park**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2008**

	<b>Special Revenue Funds</b>			
	<b>Special Street and Highway</b>	<b>Special Park and Recreation</b>	<b>Special Alcohol Control</b>	<b>Equipment Reserve</b>
<b>Revenues</b>				
Charges for services	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-
Use of money	-	-	-	6,305
Intergovernmental	4,685,082	1,051,149	1,071,811	-
Contributions	-	-	-	-
Capital / Operating Grants	-	-	-	-
Total revenues	<u>4,685,082</u>	<u>1,051,149</u>	<u>1,071,811</u>	<u>6,305</u>
<b>Expenditures</b>				
Current:				
General government	-	-	628,642	-
Public safety	-	-	393,478	-
Public works	-	-	-	-
Parks and recreation	-	-	-	-
Planning and development services	-	-	-	-
Capital improvements	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>1,022,120</u>	<u>-</u>
Excess of revenues over (under) expenditures	<u>4,685,082</u>	<u>1,051,149</u>	<u>49,691</u>	<u>6,305</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	18,337	6,321	1,940,588
Transfers out	(4,765,000)	(1,268,372)	-	(1,887,345)
Total other financing sources (uses)	<u>(4,765,000)</u>	<u>(1,250,035)</u>	<u>6,321</u>	<u>53,243</u>
Net change in fund balances	(79,918)	(198,886)	56,012	59,548
Fund balances (deficits) at beginning of year	80,600	536,109	1,397,399	735,932
Fund balances (deficits) at end of year	<u>\$ 682</u>	<u>\$ 337,223</u>	<u>\$ 1,453,411</u>	<u>\$ 795,480</u>

*Continued on next page.*

**Special Revenue Funds**

<b>Special Street Improvement</b>	<b>Special Machinery and Equipment</b>	<b>Street Improvement Escrow</b>	<b>Special Tax Financing</b>	<b>Federal and State Grants</b>	<b>Household Hazardous Waste</b>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
17,321	10,764	-	-	-	3
-	-	-	-	-	-
-	-	-	-	-	-
-	-	282,475	1,736,943	402,297	-
17,321	10,764	282,475	1,736,943	402,297	3
-	-	-	-	-	-
-	-	-	-	156,850	-
-	427,099	160,018	65,190	-	-
-	-	-	-	-	-
-	-	-	-	245,447	169
-	-	-	-	-	-
-	427,099	160,018	65,190	402,297	169
17,321	(416,335)	122,457	1,671,753	-	(166)
-	-	-	-	-	-
-	-	(1,012,497)	-	-	-
-	-	(1,012,497)	-	-	-
17,321	(416,335)	(890,040)	1,671,753	-	(166)
968,391	817,549	4,536,153	(4,698)	-	166
\$ 985,712	\$ 401,214	\$ 3,646,113	\$ 1,667,055	\$ -	\$ -

*Continued on next page.*

**City of Overland Park**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**  
**Nonmajor Governmental Funds (continued)**  
**For the Year Ended December 31, 2008**

	<b>Special Revenue Funds</b>			
	<b>Downtown Business Improvement District</b>	<b>Recycling Fund</b>	<b>Parks and Recreation</b>	<b>Westlinks Land Acquisition</b>
<b>Revenues</b>				
Charges for services	\$ -	\$ -	\$ 1,293	\$ -
Licenses and permits	80,000	-	-	-
Use of money	-	-	-	393
Intergovernmental	-	-	-	-
Contributions	-	-	54,839	-
Capital / Operating Grants	-	1,170	-	-
Total revenues	<u>80,000</u>	<u>1,170</u>	<u>56,132</u>	<u>393</u>
<b>Expenditures</b>				
Current:				
General government	-	1,170	-	-
Public safety	-	-	-	-
Public works	-	-	-	-
Parks and recreation	-	-	76,976	-
Planning and development services	80,000	-	-	-
Capital improvements	-	-	-	-
Total expenditures	<u>80,000</u>	<u>1,170</u>	<u>76,976</u>	<u>-</u>
Excess of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>(20,844)</u>	<u>393</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	-	(20,844)	393
Fund balances (deficits) at beginning of year	-	-	238,347	7,694
Fund balances (deficits) at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 217,503</u>	<u>\$ 8,087</u>

*Continued on next page.*

**Special Revenue Funds**

<b>Mayor's Heat and Light</b>	<b>Art in the Woods</b>	<b>Special Law Enforcement</b>	<b>Traffic Safety Fund</b>	<b>Jack Sanders Memorial</b>
\$ -	\$ 1,306	\$ -	\$ -	\$ -
-	-	-	-	-
41	698	3,239	-	113
-	-	-	-	-
-	-	143,496	-	-
41	2,004	146,735	-	113
-	-	-	-	-
-	-	72,670	560	-
-	-	-	-	-
-	6,568	-	-	-
-	-	-	-	-
-	-	-	-	-
-	6,568	72,670	560	-
41	(4,564)	74,065	(560)	113
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
41	(4,564)	74,065	(560)	113
2,315	7,231	127,748	560	6,319
\$ 2,356	\$ 2,667	\$ 201,813	\$ -	\$ 6,432

*Continued on next page.*

**City of Overland Park**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**  
**Nonmajor Governmental Funds (continued)**  
**For the Year Ended December 31, 2008**

	<u>Special Revenue Funds</u>		<u>Capital Projects</u>
	<u>Soccer Complex</u>	<u>Total</u>	<u>Drainage Improvements</u>
<b>Revenues</b>			
Charges for services	\$ -	\$ 2,599	\$ -
Licenses and permits	-	80,000	-
Use of money	-	38,877	-
Intergovernmental	-	6,808,042	-
Contributions	-	54,839	-
Capital / Operating Grants	-	2,566,381	1,414,811
Total revenues	-	9,550,738	1,414,811
<b>Expenditures</b>			
Current:			
General government	-	629,812	-
Public safety	-	623,558	-
Public works	-	652,307	-
Parks and recreation	80,012	163,556	-
Planning and development services	-	325,616	-
Capital improvements	-	-	5,559,511
Total expenditures	80,012	2,394,849	5,559,511
Excess of revenues over (under) expenditures	(80,012)	7,155,889	(4,144,700)
<b>Other financing sources (uses)</b>			
Transfers in	80,012	2,045,258	1,964,573
Transfers out	-	(8,933,214)	(228,780)
Total other financing sources (uses)	80,012	(6,887,956)	1,735,793
Net change in fund balances		267,933	(2,408,907)
Fund balances (deficits) at beginning of year	-	9,457,815	1,561,631
Fund balances (deficits) at end of year	\$ -	\$ 9,725,748	\$ (847,276)

**Capital Projects**

<b>Public Buildings Improvements</b>	<b>Traffic Signals</b>	<b>Street Lights</b>	<b>Public Equipment</b>	<b>Total</b>	<b>Total Nonmajor Governmental Funds</b>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,599
-	-	-	-	-	80,000
-	-	-	-	-	38,877
-	-	-	-	-	6,808,042
-	-	-	-	-	54,839
31,541	892,454	-	-	2,338,806	4,905,187
31,541	892,454	-	-	2,338,806	11,889,544
-	-	-	1,278,031	1,278,031	1,907,843
-	-	-	-	-	623,558
-	-	-	-	-	652,307
-	-	-	-	-	163,556
-	-	-	-	-	325,616
2,967,664	1,615,436	605	-	10,143,216	10,143,216
2,967,664	1,615,436	605	1,278,031	11,421,247	13,816,096
(2,936,123)	(722,982)	(605)	(1,278,031)	(9,082,441)	(1,926,552)
1,020,351	1,901,937	221,475	2,171,470	7,279,806	9,325,064
(206,184)	(216,754)	-	(27,510)	(679,228)	(9,612,442)
814,167	1,685,183	221,475	2,143,960	6,600,578	(287,378)
(2,121,956)	962,201	220,870	865,929	(2,481,863)	(2,213,930)
2,896,049	788,392	93,125	1,338,160	6,677,357	16,135,172
\$ 774,093	\$ 1,750,593	\$ 313,995	\$ 2,204,089	\$ 4,195,494	\$ 13,921,242

**City of Overland Park**  
**Schedule of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual**  
**Special Street and Highway Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Operating grants	\$ 4,815,000	\$ 4,815,000	\$ 4,685,082	\$ (129,918)
Use of money	30,840	30,840	-	(30,840)
Total revenues	4,845,840	4,845,840	4,685,082	(160,758)
<b>Expenditures:</b>				
Current, public works	220,000	220,000	-	220,000
Total expenditures	220,000	220,000	-	220,000
Revenues over expenditures	4,625,840	4,625,840	4,685,082	59,242
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
Capital Projects Funds	(4,930,000)	(4,930,000)	(4,765,000)	165,000
Total other financing sources (uses)	(4,930,000)	(4,930,000)	(4,765,000)	165,000
Revenues and other financing sources over (under) expen- ditures and other financing (uses)	(304,160)	(304,160)	(79,918)	224,242
Fund balances at beginning of year	304,160	304,160	80,600	(223,560)
Fund balances at end of year	\$ -	\$ -	\$ 682	\$ 682

**City of Overland Park**  
**Schedule of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual**  
**Special Park and Recreation Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Operating grants	\$ 1,130,000	\$ 1,130,000	\$ 1,051,149	\$ (78,851)
Use of money	13,259	13,259	-	(13,259)
Total revenues	1,143,259	1,143,259	1,051,149	(92,110)
<b>Expenditures:</b>				
Current, parks and recreation	-	-	-	-
Total expenditures	-	-	-	-
Revenues over expenditures	1,143,259	1,143,259	1,051,149	(92,110)
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
Special Revenue Funds	-	-	18,337	18,337
Capital Projects Funds	(1,475,000)	(1,475,000)	(1,268,372)	206,628
Total other financing sources (uses)	(1,475,000)	(1,475,000)	(1,250,035)	224,965
Revenues and other financing sources over (under) expen- ditures and other financing (uses)	(331,741)	(331,741)	(198,886)	132,855
Fund balances at beginning of year	331,741	331,741	536,109	204,368
Fund balances at end of year	\$ -	\$ -	\$ 337,223	\$ 337,223

**City of Overland Park**  
**Schedule of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual - Budgetary Basis**  
**Special Alcohol Control Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget Positive/ (Negative)
	Original	Final		
<b>Revenues:</b>				
Operating grants	\$ 1,130,000	\$ 1,130,000	\$ 1,071,811	\$ (58,189)
Use of money	37,189	37,189	-	(37,189)
Total revenues	1,167,189	1,167,189	1,071,811	(95,378)
<b>Expenditures:</b>				
Current:				
General Government	2,094,215	2,097,569	630,032	1,467,537
Public Safety	430,785	427,431	393,478	33,953
Total expenditures	2,525,000	2,525,000	1,023,510	1,501,490
Revenues over (under) expenditures	(1,357,811)	(1,357,811)	48,301	1,406,112
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:	-	-	6,321	6,321
Total other financing sources (uses)	-	-	6,321	6,321
Revenues and other financing sources over (under) expen- ditures and other financing (uses)	(1,357,811)	(1,357,811)	54,622	1,412,433
Fund balances at beginning of year	1,357,811	1,357,811	1,397,399	39,588
Fund balances at end of year	\$ -	\$ -	\$ 1,452,021	\$ 1,452,021

**City of Overland Park**  
**Schedule of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual**  
**Downtown Business Improvement District Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Use of money	\$ 1,000	\$ 1,000	\$ -	\$ (1,000)
Licenses and permits	99,000	99,000	80,000	(19,000)
Total revenues	100,000	100,000	80,000	(20,000)
<b>Expenditures:</b>				
Current:				
Planning and development services	100,000	100,000	80,000	20,000
Total expenditures	100,000	100,000	80,000	20,000
Revenues over expenditures	-	-	-	-
Fund balances at beginning of year	-	-	-	-
Fund balances at end of year	\$ -	\$ -	\$ -	\$ -

**City of Overland Park**  
**Schedule of Revenues, Expenditures and Changes in**  
**Fund Balance - Budget and Actual**  
**Debt Service Fund**  
**For the Year Ended December 31, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts Budgetary Basis	Final Budget Positive/ (Negative)
<b>Revenues:</b>				
Special Assessment tax	\$ 2,153,700	\$ 2,153,700	\$ 1,583,733	\$ (569,967)
Use of money	42,969	42,969	-	(42,969)
Total revenues	2,196,669	2,196,669	1,583,733	(612,936)
<b>Expenditures:</b>				
Debt Service	25,120,000	25,120,000	23,417,013	1,702,987
Total expenditures	25,120,000	25,120,000	23,417,013	1,702,987
Revenues over (under) expenditures	(22,923,331)	(22,923,331)	(21,833,280)	1,090,051
<b>Other financing sources (uses):</b>				
Transfer (to) from other funds:				
General Fund	17,551,476	17,551,476	15,688,788	(1,862,688)
Special Revenue Funds	5,041,459	5,041,459	5,907,598	866,139
Capital Project Funds	-	-	18,732	18,732
Fire Service Fund	230,396	230,396	218,162	(12,234)
Total other financing sources (uses)	22,823,331	22,823,331	21,833,280	(990,051)
Revenues and other financing sources over (under) expenditures and other financing (uses)	(100,000)	(100,000)	-	100,000
Fund balances at beginning of year	100,000	100,000	100,000	-
Fund balances at end of year	\$ -	\$ -	\$ 100,000	\$ 100,000

**City of Overland Park**  
**Combining Statement of Net Assets**  
**Internal Service Funds**  
**December 31, 2008**

	<b>Special Liability Defense</b>	<b>Risk Management Reserve</b>	<b>Workers' Compensation</b>	<b>Medical Imprest Plan</b>	<b>Total</b>
<b>Assets</b>					
Current assets:					
Cash and cash equivalents	\$ 4,350,255	\$ 3,449,646	\$ -	\$ 2,620,659	\$ 10,420,560
Receivables, net	-	-	3,071	-	3,071
Interest receivable	21,556	21,556	8,201	12,556	63,869
Total current assets	4,371,811	3,471,202	11,272	2,633,215	10,487,500
Noncurrent assets:					
Cash and cash equivalents, restricted	-	-	2,706,960	-	2,706,960
Total assets	4,371,811	3,471,202	2,718,232	2,633,215	13,194,460
<b>Liabilities</b>					
Accounts payable	12,396	-	22,679	32,754	67,829
Unpaid claims	883,945	18,320	614,300	465,000	1,981,565
Total current liabilities	896,341	18,320	636,979	497,754	2,049,394
<b>Net Assets</b>					
Restricted for workers' compensation claims	-	-	2,081,253	-	2,081,253
Unrestricted, designated	-	-	-	1,793,696	1,793,696
Unrestricted	3,475,470	3,452,882	-	341,765	7,270,117
Total net assets	\$ 3,475,470	\$ 3,452,882	\$ 2,081,253	\$ 2,135,461	\$ 11,145,066

**City of Overland Park**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Internal Service Funds**  
**For the Year Ended December 31, 2008**

	<b>Special Liability Defense</b>	<b>Risk Management Reserve</b>	<b>Workers' Compensation</b>	<b>Medical Imprest Plan</b>	<b>Total</b>
Operating revenues:					
Charges for services	\$ -	\$ -	\$ -	\$ 8,473,386	\$ 8,473,386
Other	-	-	29,713	4,841	34,554
Total operating revenues	-	-	29,713	8,478,227	8,507,940
Operating expenses:					
Claims paid	-	-	-	6,626,667	6,626,667
Contractual services	696,577	(10,880)	287,146	-	972,843
Total operating expenses	696,577	(10,880)	287,146	6,626,667	7,599,510
Operating income (loss)	(696,577)	10,880	(257,433)	1,851,560	908,430
Nonoperating revenues:					
Interest	174,815	139,440	111,765	135,922	561,942
Total nonoperating revenue	174,815	139,440	111,765	135,922	561,942
Transfers from (to) other funds	-	-	-	(2,250,000)	(2,250,000)
Change in net assets	(521,762)	150,320	(145,668)	4,237,482	(779,628)
Total net assets-beginning of year	3,997,232	3,302,562	2,226,921	2,397,979	11,924,694
Total net assets-end of year	\$ 3,475,470	\$ 3,452,882	\$ 2,081,253	\$ 6,635,461	\$ 11,145,066

**City of Overland Park**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended December 31, 2008**

	Special Liability Defense	Risk Management Reserve	Workers' Compensation	Medical Imprest Plan	Total
<b>Cash flows from operating activities</b>					
Cash received from customers	\$ -	\$ -	\$ -	\$ 8,473,386	\$ 8,473,386
Cash received from other reimbursements	-	-	29,713	4,841	34,554
Claims paid	-	-	-	(6,626,667)	(6,626,667)
Cash payments for contractual services and accounts payable	(250,989)	(32,443)	(309,450)	(1,013,118)	(1,606,000)
Net cash provided by (used in) operating activities	(250,989)	(32,443)	(279,737)	838,442	275,273
<b>Cash flows from noncapital financing activities</b>					
Transfer to other funds	-	-	-	(2,250,000)	(2,250,000)
Net cash (used in) noncapital financing activities	-	-	-	(2,250,000)	(2,250,000)
<b>Cash flows from investing activities</b>					
Interest on investments	209,850	163,158	111,567	134,755	619,330
Net cash provided by investing activities	209,850	163,158	111,567	134,755	619,330
Net increase (decrease) in cash and cash equivalents	(41,139)	130,715	(168,170)	(1,276,803)	(1,355,397)
Cash and cash equivalents-beginning of the year	4,391,394	3,318,931	2,875,130	3,897,462	14,482,917
Cash and cash equivalents-end of the year	\$ 4,350,255	\$ 3,449,646	\$ 2,706,960	\$ 2,620,659	\$ 13,127,520
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>					
Operating income (loss)	\$ (696,577)	\$ 10,880	\$ (257,433)	\$ 1,851,560	\$ 908,430
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
(Increase) decrease in accounts receivable	-	-	-	-	-
Increase (decrease) in accounts payable and claims payable	445,588	(43,323)	(22,304)	(1,013,118)	(633,157)
Net cash provided by (used in) operating activities	\$ (250,989)	\$ (32,443)	\$ (279,737)	\$ 838,442	\$ 275,273

**City of Overland Park**  
**Combining Statement of Fiduciary Net Assets**  
**Fiduciary Funds**  
**December 31, 2008**

---

**Employee Retirement Plans**

---

	<b>Municipal Employees Pension Plan</b>	<b>Police Department Retirement Plan</b>	<b>Fire Department Retirement Plan</b>	<b>Other Post-Employment Benefits Trust</b>	<b>Total</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 1,000	\$ 55,047	\$ 17,663	\$ 2,056,479	\$ 2,130,189
Investments in equities	-	23,354,150	13,393,956	-	36,748,106
Investments in mutual funds	29,709,815	-	-	-	29,709,815
Investments in co-mingled trust fund	-	14,967,258	-	-	14,967,258
 Total assets	 \$ 29,710,815	 \$ 38,376,455	 \$ 13,411,619	 \$ 2,056,479	 \$ 83,555,368
<b>Liabilities</b>					
Due to State	\$ -	\$ -	\$ -	\$ -	\$ -
 Total liabilities	 \$ -	 \$ -	 \$ -	 \$ -	 \$ -
<b>Net Assets</b>					
Held in trust for pension benefits and other purposes	\$ 29,710,815	\$ 38,376,455	\$ 13,411,619	\$ 2,056,479	\$ 83,555,368

Private-purpose Trusts			Agency Funds			
Tomahawk Cemetery	Marder Camellia Conservatory	Total	State License	CMB State Stamp	Total	
\$ 4,635	\$ 158,319	\$ 162,954	\$ 41,369	\$ 1,075	\$ 42,444	
-	-	-	-	-	-	
-	-	-	-	-	-	
-	-	-	-	-	-	
\$ 4,635	\$ 158,319	\$ 162,954	\$ 41,369	\$ 1,075	\$ 42,444	
\$ -	\$ -	\$ -	\$ 41,369	\$ 1,075	\$ 42,444	
\$ -	\$ -	\$ -	\$ 41,369	\$ 1,075	\$ 42,444	
\$ 4,635	\$ 158,319	\$ 162,954	\$ -	\$ -	\$ -	

**City of Overland Park**  
**Combining Statement of Changes in Fiduciary Net Assets**  
**Fiduciary Funds**  
**For the Year Ended December 31, 2008**

	<b>Employee Retirement Plans</b>				
	<b>Municipal Employees Pension Plan</b>	<b>Police Department Retirement Plan</b>	<b>Fire Department Retirement Plan</b>	<b>Other Post-Employment Benefits Trust</b>	<b>Total</b>
<b>Additions</b>					
Contributions:					
Employer	\$ 2,143,080	\$ 1,360,423	\$ 2,132,686	\$ 1,617,825	\$ 7,254,014
Plan members	184,558	-	-	251,324	435,882
Other	-	72,261	-	-	72,261
Total contributions	<u>2,327,638</u>	<u>1,432,684</u>	<u>2,132,686</u>	<u>1,869,149</u>	<u>7,762,157</u>
Investment earnings:					
Net (decrease) in fair value of investments	(11,059,576)	(10,708,265)	(4,963,200)	(250,959)	(26,982,000)
Interest	436,175	28,459	229,996	-	694,630
Dividends	1,239,864	571,075	230,830	-	2,041,769
Total investment earnings	<u>(9,383,537)</u>	<u>(10,108,731)</u>	<u>(4,502,374)</u>	<u>(250,959)</u>	<u>(24,245,601)</u>
Total additions (reductions)	<u>(7,055,899)</u>	<u>(8,676,047)</u>	<u>(2,369,688)</u>	<u>1,618,190</u>	<u>(16,483,444)</u>
<b>Deductions</b>					
Benefits	1,806,491	1,691,641	137,940	799,149	4,435,221
Administrative expenses	56,594	186,783	152,257	-	395,634
Total deductions	<u>1,863,085</u>	<u>1,878,424</u>	<u>290,197</u>	<u>799,149</u>	<u>4,830,855</u>
Change in net assets	(8,918,984)	(10,554,471)	(2,659,885)	819,041	(21,314,299)
Net assets-beginning of the year	38,629,799	48,930,926	16,071,504	1,237,438	104,869,667
Net assets-end of the year	<u>\$ 29,710,815</u>	<u>\$ 38,376,455</u>	<u>\$ 13,411,619</u>	<u>\$ 2,056,479</u>	<u>\$ 83,555,368</u>

Private-purpose Trusts		
Tomahawk Cemetery	Marder Camellia Conservatory	Total
\$ -	\$ -	\$ -
-	-	-
-	50,000	50,000
-	50,000	50,000
-	-	-
81	5,812	5,893
-	-	-
81	5,812	5,893
81	55,812	55,893
-	-	-
-	-	-
-	-	-
81	55,812	55,893
4,554	102,507	107,061
\$ 4,635	\$ 158,319	\$ 162,954

**City of Overland Park**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds**  
**For the Year Ended December 31, 2008**

	<b>Balance</b>			<b>Balance</b>
	<b>January 1, 2008</b>	<b>Additions</b>	<b>Deductions</b>	<b>December 31, 2008</b>
<b>State License Fund</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 34,491	\$ 496,051	\$ 489,173	\$ 41,369
Total assets	<u>\$ 34,491</u>	<u>\$ 496,051</u>	<u>\$ 489,173</u>	<u>\$ 41,369</u>
<b>Liabilities</b>				
Due to State	\$ 34,491	\$ 496,051	\$ 489,173	\$ 41,369
Total liabilities	<u>\$ 34,491</u>	<u>\$ 496,051</u>	<u>\$ 489,173</u>	<u>\$ 41,369</u>
<b>CMB State Stamp Fund</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 1,000	\$ 2,125	\$ 2,050	\$ 1,075
Total assets	<u>\$ 1,000</u>	<u>\$ 2,125</u>	<u>\$ 2,050</u>	<u>\$ 1,075</u>
<b>Liabilities</b>				
Due to State	\$ 1,000	\$ 2,125	\$ 2,050	\$ 1,075
Total liabilities	<u>\$ 1,000</u>	<u>\$ 2,125</u>	<u>\$ 2,050</u>	<u>\$ 1,075</u>
<b>Totals - All Agency Funds</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 35,491	\$ 498,176	\$ 491,223	\$ 42,444
Total assets	<u>\$ 35,491</u>	<u>\$ 498,176</u>	<u>\$ 491,223</u>	<u>\$ 42,444</u>
<b>Liabilities</b>				
Due to State	\$ 35,491	\$ 498,176	\$ 491,223	\$ 42,444
Total liabilities	<u>\$ 35,491</u>	<u>\$ 498,176</u>	<u>\$ 491,223</u>	<u>\$ 42,444</u>

## City of Overland Park, Kansas

### Statistical Section Contents

---

The statistical section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the City's overall financial health.

Contents	Page
<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City's financial performance and well being have changed over time.	108 - 113
<b>Revenue Capacity</b>	
These schedules contain information to help the reader assess the City's most significant local revenue sources, the property tax and sales tax.	114 - 121
<b>Debt Capacity</b>	
These schedules present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.	122 - 126
<b>Demographic and Economic Information</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	127 - 128
<b>Operating Information</b>	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	129 - 134

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual report for the relevant year. The City implemented GASB 34 in fiscal year 2000; schedules presenting government-wide information include information beginning in that year.

*(This page has been left blank intentionally)*

**City of Overland Park**

**Net Assets by Component  
2000 to 2008 Inclusive**  
(accrual basis of accounting)

	2000 <sup>1</sup>	2001	2002	2003	2004	2005	2006	2007 <sup>4</sup>	2008
<b>Governmental activities</b>									
Invested in capital assets, net of related debt	\$ 8,684,377	\$ 147,150,987	\$ 643,570,744	\$ 653,249,935	\$ 679,824,168	\$ 726,486,865	\$ 744,712,780	\$ 796,834,669	\$ 838,954,105
Restricted	22,623,118	28,421,759	22,147,743	12,839,199	12,557,560	13,365,083	12,971,720	9,185,006	7,796,704
Unrestricted	69,912,838	99,992,181	76,240,709	90,860,577	109,531,345	102,689,737	125,552,447	109,471,761	84,095,798
Total governmental activities net assets	<u>\$ 101,220,333</u>	<u>\$ 275,564,927</u>	<u>\$ 741,959,196</u>	<u>\$ 756,949,711</u>	<u>\$ 801,913,073</u>	<u>\$ 842,541,685</u>	<u>\$ 883,236,947</u>	<u>\$ 915,491,436</u>	<u>\$ 930,846,607</u>
<b>Business-type activities<sup>2</sup></b>									
Invested in capital assets, net of related debt	\$ -	\$ -	\$ 6,686,403	\$ 5,717,626	\$ 5,426,307	\$ 4,925,394	\$ 5,088,271	\$ (38,973,273)	\$ (38,348,039)
Restricted	-	-	-	-	-	-	-	11,829,275	10,962,295
Unrestricted	-	-	2,695,529	2,264,857	2,246,318	948,885	871,735	(1,868,833)	(5,136,080)
Total business-type activities net assets	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,381,932</u>	<u>\$ 7,982,483</u>	<u>\$ 7,672,625</u>	<u>\$ 5,874,279</u>	<u>\$ 5,960,006</u>	<u>\$ (29,012,831)</u>	<u>\$ (32,521,824)</u>
<b>Primary government</b>									
Invested in capital assets, net of related debt <sup>3</sup>	\$ 8,684,377	\$ 147,150,987	\$ 650,257,147	\$ 658,967,561	\$ 685,250,475	\$ 731,412,259	\$ 749,801,051	\$ 757,861,396	\$ 800,606,066
Restricted	17,438,146	28,421,759	22,147,743	12,839,199	12,557,560	13,365,083	12,971,720	21,014,281	18,758,999
Unrestricted	69,912,838	99,992,181	78,936,238	93,125,434	111,777,663	103,638,622	126,424,182	107,602,928	78,959,718
Total primary government net assets	<u>\$ 96,035,361</u>	<u>\$ 275,564,927</u>	<u>\$ 751,341,128</u>	<u>\$ 764,932,194</u>	<u>\$ 809,585,698</u>	<u>\$ 848,415,964</u>	<u>\$ 889,196,953</u>	<u>\$ 886,478,605</u>	<u>\$ 898,324,783</u>

**Notes:**

1. The City issued financial statements in accordance with GASB Statement 34 in 2000, and 1999 data is not available for comparability in this statistical section.
2. Until 2002, the City recorded transactions related to the Golf Course in the General Fund.
3. The significant increase in invested in capital assets in 2001 and 2002 is due to the capitalization of the City's infrastructure.
4. Until 2007, the OPDC was reported as a discretely presented component unit. Starting in 2007, the OPDC is blended as a business-type activity.

City of Overland Park

Changes in Net Assets  
2000 to 2008 Inclusive  
(accrual basis of accounting)

	2000 <sup>1</sup>	2001	2002 <sup>2</sup>		2003			
	Total Primary Government	Total Primary Government	Governmental Activities	Business-type Activities	Total Primary Government	Governmental Activities	Business-type Activities	Total Primary Government
<b>Program Expenses</b>								
General government	\$ 7,425,027	\$ 17,732,620	\$ 20,460,811	\$ -	\$ 20,460,811	\$ 25,111,864	\$ -	\$ 25,111,864
Public safety	29,109,001	34,467,681	35,617,238	-	35,617,238	39,887,112	-	39,887,112
Public works	56,787,576	22,572,232	31,043,905	-	31,043,905	37,322,880	-	37,322,880
Parks and recreation	3,119,291	10,900,373	7,594,221	-	7,594,221	3,544,483	-	3,544,483
Planning and development services	7,384,912	6,768,698	7,418,110	-	7,418,110	7,589,776	-	7,589,776
Golf course	-	-	-	2,766,313	2,766,313	-	4,430,488	4,430,488
Interest on long-term debt	2,874,658	4,779,641	5,250,063	-	5,250,063	5,122,636	-	5,122,636
Total expenses	106,700,465	97,221,245	107,384,348	2,766,313	110,150,661	118,578,751	4,430,488	123,009,239
<b>Program Revenues</b>								
Charges for services								
General government	-	-	410,248	-	410,248	4,722,114	-	4,722,114
Public safety	4,391,985	5,287,142	5,849,841	-	5,849,841	6,246,487	-	6,246,487
Public works	-	-	-	-	-	-	-	-
Parks and recreation	4,786,078	4,853,489	1,501,077	-	1,501,077	1,645,462	-	1,645,462
Planning and development services	7,389,239	4,446,211	3,944,314	-	3,944,314	4,358,428	-	4,358,428
Golf course	-	-	-	3,477,416	3,477,416	-	3,139,007	3,139,007
Operating grants and contributions	8,050,857	8,919,982	9,950,305	-	9,950,305	8,122,378	-	8,122,378
Capital grants and contributions	18,978,050	16,956,186	12,473,620	-	12,473,620	14,211,251	-	14,211,251
Total program revenues	43,596,209	40,463,010	34,129,405	3,477,416	37,606,821	39,306,120	3,139,007	42,445,127
<b>Net Program (Expense)/Revenue</b>	<b>(63,104,256)</b>	<b>(56,758,235)</b>	<b>(73,254,943)</b>	<b>711,103</b>	<b>(72,543,840)</b>	<b>(79,272,631)</b>	<b>(1,291,481)</b>	<b>(80,564,112)</b>
<b>General Revenues and Other Changes in Net Assets</b>								
Property taxes	14,208,466	15,006,952	16,483,975	-	16,483,975	17,374,680	-	17,374,680
Sales taxes	37,906,028	37,977,247	38,794,920	-	38,794,920	40,129,807	-	40,129,807
Franchise taxes	7,202,202	8,160,112	7,466,151	-	7,466,151	7,419,307	-	7,419,307
Transient Guest tax	4,194,987	4,472,649	4,547,962	-	4,547,962	4,599,005	-	4,599,005
Unrestricted grants and contributions	16,570,727	15,969,089	16,393,425	31,542	16,424,967	19,252,273	-	19,252,273
Unrestricted investment earnings	3,943,524	4,606,038	2,244,759	16,113	2,260,872	1,316,550	22,574	1,339,124
Miscellaneous	1,587,401	698,341	3,518,089	57,281	3,575,370	4,040,655	325	4,040,980
Transfers	-	-	(8,565,893)	8,565,893	-	130,868	(130,868)	-
Change in Accounting Principle	7,015,424	-	-	-	-	-	-	-
Prior Period Adjustment	-	149,397,373	458,765,824	-	458,765,824	-	-	-
Total general revenues	92,628,759	236,287,801	539,649,212	8,670,829	548,320,041	94,263,145	(107,969)	94,155,176
<b>Change in net Assets</b>	<b>\$ 29,524,503</b>	<b>\$ 179,529,566</b>	<b>\$ 466,394,269</b>	<b>\$ 9,381,932</b>	<b>\$ 475,776,201</b>	<b>\$ 14,990,514</b>	<b>\$ (1,399,450)</b>	<b>\$ 13,591,064</b>

1. The City issued financial statements in accordance with GASB Statement 34 in 2000, and 1999 data is not available for comparability in this statistical section.
2. In 2000 and 2001, the City did not have business-type activities.
3. Until 2007, the OPDC was reported as a discretely presented component unit. Starting in 2007, the OPDC is blended as a business-type activity.

2004			2005		
Governmental Activities	Business-type Activities	Total Primary Government	Governmental Activities	Business-type Activities	Total Primary Government
\$ 28,164,218	\$ -	\$ 28,164,218	\$ 28,807,249	\$ -	\$ 28,807,249
39,310,424	-	39,310,424	40,286,583	-	40,286,583
29,658,347	-	29,658,347	38,442,364	-	38,442,364
7,598,869	-	7,598,869	8,346,809	-	8,346,809
7,467,617	-	7,467,617	7,581,825	-	7,581,825
-	3,221,272	3,221,272	-	4,519,130	4,519,130
6,020,817	-	6,020,817	5,257,130	-	5,257,130
118,220,292	3,221,272	121,441,564	128,721,960	4,519,130	133,241,090
6,680,832	-	6,680,832	7,991,550	-	7,991,550
6,279,300	-	6,279,300	6,269,146	-	6,269,146
2,554,593	-	2,554,593	5,850,944	-	5,850,944
1,619,044	-	1,619,044	1,731,283	-	1,731,283
2,081,731	-	2,081,731	2,332,949	-	2,332,949
-	3,116,231	3,116,231	-	2,900,146	2,900,146
7,839,056	-	7,839,056	9,269,860	-	9,269,860
16,784,464	-	16,784,464	20,861,577	-	20,861,577
43,839,020	3,116,231	46,955,251	54,307,309	2,900,146	57,207,455
(74,381,272)	(105,041)	(74,486,313)	(74,414,651)	(1,618,984)	(76,033,635)
21,199,331	-	21,199,331	21,924,513	-	21,924,513
49,715,501	-	49,715,501	51,280,569	-	51,280,569
7,608,442	-	7,608,442	8,057,700	-	8,057,700
5,074,734	-	5,074,734	5,375,037	-	5,375,037
30,268,231	-	30,268,231	21,675,068	-	21,675,068
1,604,055	38,403	1,642,458	3,236,428	73,569	3,309,997
3,631,072	48	3,631,120	3,240,948	69	3,241,017
243,268	(243,268)	-	253,000	(253,000)	-
-	-	-	-	-	-
-	-	-	-	-	-
119,344,634	(204,817)	119,139,817	115,043,263	(179,362)	114,863,901
\$ 44,963,362	\$ (309,858)	\$ 44,653,504	\$ 40,628,612	\$ (1,798,346)	\$ 38,830,266

Continued on next page.

City of Overland Park

Changes in Net Assets

2000 to 2008 Inclusive

(accrual basis of accounting)

	2006			2007 <sup>3</sup>			2008		
	Governmental Activities	Business-type Activities	Total Primary Government	Governmental Activities	Business-type Activities	Total Primary Government	Governmental Activities	Business-type Activities	Total Primary Government
<b>Program Expenses</b>									
General government	\$ 29,879,905	\$ -	\$ 29,879,905	\$ 36,943,654	\$ -	\$ 36,943,654	\$ 30,999,814	\$ -	\$ 30,999,814
Public safety	44,908,532	-	44,908,532	47,273,509	-	47,273,509	51,058,659	-	51,058,659
Public works	51,212,148	-	51,212,148	28,790,295	-	28,790,295	52,708,940	-	52,708,940
Parks and recreation	9,475,350	-	9,475,350	16,442,762	-	16,442,762	9,250,525	-	9,250,525
Planning and development services	7,770,019	-	7,770,019	10,002,078	-	10,002,078	9,036,680	-	9,036,680
Golf course		2,913,521	2,913,521	-	3,211,521	3,211,521	-	3,274,422	3,274,422
OPDC		28,803,215	28,803,215	-	28,832,171	28,832,171	-	25,273,123	25,273,123
Interest on long-term debt	6,742,211	-	6,742,211	5,783,380	-	5,783,380	7,555,180	-	7,555,180
<b>Total expenses</b>	<b>149,988,165</b>	<b>31,716,736</b>	<b>181,704,901</b>	<b>145,235,678</b>	<b>32,043,692</b>	<b>177,279,370</b>	<b>160,609,798</b>	<b>28,547,545</b>	<b>189,157,343</b>
<b>Program Revenues</b>									
Charges for services									
General government	8,190,363	-	8,190,363	8,389,023	-	8,389,023	8,298,492	-	8,298,492
Public safety	6,508,366	-	6,508,366	6,208,095	-	6,208,095	7,222,235	-	7,222,235
Public works	3,047,785	-	3,047,785	3,776,951	-	3,776,951	2,251,968	-	2,251,968
Parks and recreation	2,039,467	-	2,039,467	2,682,574	-	2,682,574	3,937,131	-	3,937,131
Planning and development services	2,641,223	-	2,641,223	2,827,457	-	2,827,457	2,656,583	-	2,656,583
Golf course		3,211,226	3,211,226	-	3,108,064	3,108,064	-	3,207,324	3,207,324
OPDC		23,465,341	23,465,341	-	24,376,480	24,376,480	-	21,711,249	21,711,249
Operating grants and contributions	8,101,081	-	8,101,081	8,346,095	-	8,346,095	7,606,680	-	7,606,680
Capital grants and contributions	20,005,204	-	20,005,204	19,142,983	-	19,142,983	20,708,723	-	20,708,723
<b>Total program revenues</b>	<b>50,533,489</b>	<b>26,676,567</b>	<b>77,210,056</b>	<b>51,373,178</b>	<b>27,484,544</b>	<b>78,857,722</b>	<b>52,681,812</b>	<b>24,918,573</b>	<b>77,600,385</b>
<b>Net Program (Expense)/Revenue</b>	<b>(99,454,676)</b>	<b>(5,040,169)</b>	<b>(104,494,845)</b>	<b>(93,862,500)</b>	<b>(4,559,148)</b>	<b>(98,421,648)</b>	<b>(107,927,986)</b>	<b>(3,628,972)</b>	<b>(111,556,958)</b>
<b>General Revenues and Other Changes in Net Assets</b>									
Property taxes	22,712,457	-	22,712,457	23,920,260	-	23,920,260	24,981,393	-	24,981,393
Sales taxes	53,217,375	-	53,217,375	52,089,560	-	52,089,560	48,833,515	-	48,833,515
Franchise taxes	8,011,548	-	8,011,548	9,074,658	-	9,074,658	9,662,788	-	9,662,788
Transient Guest tax	5,874,961	-	5,874,961	7,252,916	-	7,252,916	8,197,767	-	8,197,767
Unrestricted grants and contributions	22,189,002	-	22,189,002	22,229,400	-	22,229,400	20,548,004	-	20,548,004
Unrestricted investment earnings	6,637,939	628,502	7,266,441	6,655,642	844,905	7,500,547	5,960,755	194,348	6,155,103
Miscellaneous	4,005,730	3,974	4,009,704	4,619,653	239,514	4,859,167	4,849,248	175,318	5,024,566
Transfers	263,100	(263,100)	-	274,900	(274,900)	-	249,687	(249,687)	-
Change in Accounting Principle	-	-	-	-	-	-	-	-	-
Prior Period Adjustment	2,554,212	-	2,554,212	-	-	-	14,683,614	-	14,683,614
<b>Total general revenues</b>	<b>125,466,324</b>	<b>369,376</b>	<b>125,835,700</b>	<b>126,116,989</b>	<b>809,519</b>	<b>126,926,508</b>	<b>137,966,771</b>	<b>119,979</b>	<b>138,086,750</b>
<b>Change in net Assets</b>	<b>\$ 26,011,648</b>	<b>\$ (4,670,793)</b>	<b>\$ 21,340,855</b>	<b>\$ 32,254,489</b>	<b>\$ (3,749,629)</b>	<b>\$ 28,504,860</b>	<b>\$ 30,038,785</b>	<b>\$ (3,508,993)</b>	<b>\$ 26,529,792</b>

**City of Overland Park**  
**Fund Balances, Governmental Funds**  
**2000 to 2008 Inclusive**  
**(modified accrual basis of accounting)**

	2000 <sup>1</sup>	2001	2002	2003	2004	2005	2006	2007	2008
<b>General Fund</b>									
Unreserved	\$ 29,630,654	\$ 33,687,977	\$ 34,646,036	\$ 39,591,033	\$ 51,953,978	\$ 55,981,651	\$ 58,747,831	\$ 64,324,828	\$ 50,963,727
Reserved	4,092,242	3,011,624	1,251,100	1,242,911	1,295,748	1,914,845	2,901,003	3,166,661	1,802,009
<b>Total general fund</b>	<b>\$ 33,722,896</b>	<b>\$ 36,699,601</b>	<b>\$ 35,897,136</b>	<b>\$ 40,833,944</b>	<b>\$ 53,249,726</b>	<b>\$ 57,896,496</b>	<b>\$ 61,648,834</b>	<b>\$ 67,491,489</b>	<b>\$ 52,765,736</b>
<b>All Other Governmental Funds</b>									
Reserved	\$ 15,404,223	\$ 25,529,482	\$ 3,453,426	\$ 5,363,027	\$ 6,360,265	\$ 7,274,024	\$ 6,764,908	\$ 3,456,115	\$ 3,654,934
Unreserved, reported in:									
Special Revenue Funds	25,373,881	23,645,005	32,559,624	31,411,896	33,806,329	38,924,888	33,653,753	26,693,048	26,107,863
Capital Project Funds	3,458,139	25,926,414	4,565,916	6,750,268	16,985,529	4,584,566	23,985,559	64,587,482	18,674,979
<b>Total all other governmental funds</b>	<b>\$ 44,236,243</b>	<b>\$ 75,100,901</b>	<b>\$ 40,578,966</b>	<b>\$ 43,525,191</b>	<b>\$ 57,152,123</b>	<b>\$ 50,783,478</b>	<b>\$ 64,404,220</b>	<b>\$ 94,736,645</b>	<b>\$ 48,437,776</b>

1. The City issued financial statements in accordance with GASB Statement 34 in 2000, and 1999 data is not available for comparability in this statistical section.

City of Overland Park

Changes in Fund Balances, Governmental Funds  
2000 to 2008 Inclusive

(modified accrual basis of accounting)

	2000 <sup>1</sup>	2001	2002	2003	2004	2005	2006	2007	2008
Taxes	\$ 63,511,683	\$ 65,616,960	\$ 67,293,008	\$ 69,522,799	\$ 83,598,008	\$ 86,637,823	\$ 89,816,341	\$ 92,337,394	\$ 85,135,463
Charges for services	5,368,445	5,722,672	3,332,484	8,410,719	9,707,984	10,492,878	11,164,077	12,716,100	13,200,875
Licenses and permits	7,910,660	4,848,601	4,356,467	4,739,634	5,072,962	8,188,291	5,692,920	6,604,408	4,905,313
Fines and penalties	3,044,228	3,217,503	3,251,780	3,949,734	4,111,777	4,854,018	4,699,087	4,362,854	5,178,643
Use of money	3,424,803	4,105,546	2,032,892	935,441	1,121,114	2,707,183	4,101,891	5,270,229	5,156,829
Intergovernmental	23,673,616	17,883,974	20,891,880	21,485,723	23,184,519	25,978,041	24,032,495	22,636,544	17,965,366
Contributions	3,021,422	1,340,770	4,256,754	3,530,230	3,592,057	3,540,439	3,304,752	2,987,678	2,724,184
Capital/operating grants	4,895,646	6,049,812	6,430,908	5,158,411	5,226,633	6,993,167	8,546,088	8,859,981	8,709,935
Grants/contributions not restricted to specific programs	13,836,561	13,689,246	14,046,358	17,811,203	19,919,037	21,281,752	21,743,404	21,807,960	20,136,314
	<u>128,687,064</u>	<u>122,475,084</u>	<u>125,892,531</u>	<u>135,543,894</u>	<u>155,534,091</u>	<u>170,673,592</u>	<u>173,101,055</u>	<u>177,583,148</u>	<u>163,112,922</u>
Current:									
General government	16,158,322	16,528,183	20,271,174	24,413,727	25,770,169	29,283,479	29,683,001	31,323,369	32,467,888
Public safety	31,725,481	34,639,912	36,747,250	37,614,041	38,770,938	41,488,682	45,080,100	47,762,364	49,797,425
Public works	12,277,010	12,664,520	14,573,816	13,242,777	13,519,930	13,851,469	14,428,802	16,588,475	17,155,557
Parks and recreation	8,388,428	8,416,962	6,108,122	5,968,252	5,734,311	6,407,790	7,098,040	7,898,671	8,876,872
Planning & development services	7,447,296	7,324,494	7,580,407	7,260,401	7,363,160	7,376,140	7,823,080	9,957,240	9,046,227
Capital improvements	45,802,236	58,027,479	76,735,927	42,774,406	39,246,966	60,581,058	67,126,130	79,886,249	85,876,249
Debt service									
Principal	7,735,000	7,475,000	8,162,200	9,499,951	10,489,750	10,984,750	12,234,643	12,245,000	16,185,000
Interest	2,942,833	4,032,120	5,293,107	5,251,807	5,235,173	5,229,310	5,445,505	5,438,284	7,232,013
	<u>132,476,606</u>	<u>149,108,670</u>	<u>175,472,003</u>	<u>146,025,362</u>	<u>146,130,397</u>	<u>175,202,678</u>	<u>188,919,301</u>	<u>211,099,652</u>	<u>226,637,231</u>
	<u>(3,789,542)</u>	<u>(26,633,586)</u>	<u>(49,579,472)</u>	<u>(10,481,468)</u>	<u>9,403,694</u>	<u>(4,529,086)</u>	<u>(15,818,246)</u>	<u>(33,516,504)</u>	<u>(63,524,309)</u>
Proceeds of general obligation bonds	6,680,000	70,579,949	16,250,000	14,930,000	16,120,000	-	34,573,440	64,365,000	
Refunding bonds issued	-	-	-	2,133,202	12,800,000	-	909,000		
Payment to refunded bond escrow agent	-	(10,105,000)	-	(2,445,049)	(12,524,246)	-	-		
Issuance: Premium or (Discount)								1,051,684	
Transfers in	47,995,459	51,629,638	53,837,224	45,221,851	46,642,295	71,815,732	69,355,817	80,469,170	70,685,050
Transfers out	(47,995,459)	(51,629,638)	(55,832,152)	(45,090,983)	(46,399,029)	(71,562,733)	(71,646,930)	(76,194,270)	(68,185,363)
	<u>6,680,000</u>	<u>60,474,949</u>	<u>14,255,072</u>	<u>14,749,021</u>	<u>16,639,020</u>	<u>252,999</u>	<u>33,191,327</u>	<u>69,691,584</u>	<u>2,499,687</u>
Prior period adjustment	-	-	-	3,615,481	-	-	2,554,212	-	-
Change in accounting principle	7,761,554	-	-	-	-	-	-	-	-
	<u>7,761,554</u>	<u>-</u>	<u>-</u>	<u>3,615,481</u>	<u>-</u>	<u>-</u>	<u>2,554,212</u>	<u>-</u>	<u>-</u>
Net change in Fund Balance	<u>\$ 10,652,012</u>	<u>\$ 33,841,363</u>	<u>\$ (35,324,400)</u>	<u>\$ 7,883,034</u>	<u>\$ 26,042,714</u>	<u>\$ (4,276,087)</u>	<u>\$ 19,927,293</u>	<u>\$ 36,175,080</u>	<u>(61,024,622)</u>
Debt service as a percentage of noncapital expenditures	<u>12.3%</u>	<u>12.6%</u>	<u>13.6%</u>	<u>14.3%</u>	<u>14.7%</u>	<u>14.1%</u>	<u>14.5%</u>	<u>13.5%</u>	<u>15.7%</u>

1. The City issued financial statements in accordance with GASB Statement 34 in 2000, and 1999 data is not available for comparability in this statistical section.

**City of Overland Park**

**Tax Revenues by Source, Governmental Funds  
2000 to 2008 Inclusive**

<u>Fiscal Year</u>	<u>Property</u>	<u>Sales</u>	<u>Franchise</u>	<u>Transient Guest</u>	<u>Total</u>
2000 <sup>1</sup>	\$ 14,208,466	\$ 37,906,028	\$ 7,202,202	\$ 4,194,987	\$ 63,511,683
2001	15,006,952	37,977,247	8,160,112	4,472,649	65,616,960
2002	16,483,975	38,794,920	7,466,151	4,547,962	67,293,008
2003	17,374,680	40,129,807	7,419,307	4,599,005	69,522,799
2004	21,199,331	49,715,501	7,608,442	5,074,734	83,598,008
2005	21,924,515	51,280,570	8,057,700	5,375,038	86,637,823
2006	22,712,457	53,217,375	8,011,548	5,874,961	89,816,341
2007	23,920,260	52,089,560	9,074,658	7,252,916	92,337,393
2008	24,981,393	42,293,515	9,662,788	8,197,767	85,135,463

1. The City issued financial statements in accordance with GASB Statement 34 in 2000, and 1999 data is not available for comparability in this statistical section.

**City of Overland Park**

**Assessed Value and Estimated True Value of All Taxable Property  
1999 to 2008 Inclusive**

<b>Year</b> <sup>1</sup>	<b>Residential Property</b>	<b>Commercial Property</b>	<b>Utilities</b>	<b>Personal Property</b>	<b>Total Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated True Value</b> <sup>2</sup>	<b>Assessed Value as a % of True Value</b>
1999	868,895,086	697,586,150	84,896,494	161,195,150	1,812,572,880	8.033	10,427,369,844	11.5
2000	1,003,073,389	758,589,812	103,981,938	180,311,876	2,045,957,015	7.499	11,882,313,233	11.5
2001	1,111,595,343	790,681,207	101,568,459	179,555,695	2,183,400,704	7.649	12,948,566,501	11.5
2002	1,175,127,436	808,466,872	86,534,779	158,844,271	2,228,973,358	7.847	13,578,932,125	11.5
2003	1,241,158,778	840,849,829	81,635,542	152,167,203	2,315,811,352	9.057	14,274,073,151	11.5
2004	1,330,672,234	857,598,531	81,213,795	147,792,353	2,417,276,913	9.037	15,089,867,636	11.5
2005	1,380,177,133	916,670,513	71,605,300	145,188,962	2,513,641,908	9.037	16,030,576,350	11.5
2006	1,470,595,710	1,009,717,834	72,443,002	158,052,713	2,710,809,259	8.889	16,926,142,573	11.5
2007	1,554,818,982	1,094,197,370	71,359,647	138,221,462	2,858,597,461	8.832	17,987,917,006	11.5
2008	1,604,166,754	1,099,823,336	66,183,496	102,502,433	2,872,676,019	8.852	18,616,651,182	11.5

<sup>1</sup> Indicates assessment year and year of levy. Represents basis for the following budget year.

<sup>2</sup> Residential real estate is assessed at 11.5% of its fair market value, commercial property at 25%, and all other property at rates between 12% to 30%.

## City of Overland Park

### Direct and Overlapping Property Tax Rates 1999 to 2008 Inclusive

<b>Year<sup>1</sup></b>	<b>General</b>	<b>Fire Service</b>	<b>Storm Water</b>	<b>Total City</b>	<b>County</b>	<b>Junior College</b>	<b>Other Misc. District<sup>2</sup></b>	<b>Shawnee Mission School District<sup>3</sup></b>	<b>Blue Valley School District<sup>3</sup></b>	<b>Olathe School District<sup>3</sup></b>
1999	3.385	4.648	-	8.033	16.112	7.184	9.754	41.246	63.557	65.500
2000	3.160	4.339	-	7.499	15.676	7.646	8.950	40.327	63.164	65.761
2001	2.456	4.200	0.993	7.649	16.333	7.743	8.534	38.699	62.720	64.385
2002	2.437	4.418	0.992	7.847	16.221	9.428	4.550	42.238	67.400	64.125
2003	3.319	4.746	0.992	9.057	16.381	9.432	5.319	37.774	63.360	64.166
2004	3.313	4.735	0.989	9.037	16.041	9.438	5.323	42.655	61.387	69.177
2005	3.313	4.735	0.989	9.037	17.922	8.960	5.241	49.748	63.329	68.173
2006	3.259	4.657	0.973	8.889	17.949	8.872	5.250	51.980	60.700	65.180
2007	3.238	4.627	0.967	8.832	17.985	8.749	5.257	52.008	59.503	64.343
2008	3.245	4.638	0.969	8.852	17.767	8.768	5.398	52.094	61.127	66.913

<sup>1</sup> The year shown is the year in which taxes are levied for collection in the following fiscal year.

<sup>2</sup> Includes Johnson County Parks and Recreation District and library.

<sup>3</sup> Overlapping rates are those of local and county governments that apply to property owners with the City of Overland Park. Not all overlapping rates apply to all property owners. The rates for Shawnee Mission School District, Blue Valley School District and Olathe School District only apply to approximately 50%, 40%, and 10%, respectively of all property owners.

Source: Johnson County

**City of Overland Park**

**Principal Taxpayers  
2008 and 1999**

Taxpayer	Type of Business	2008			1999		
		Assessed Valuation	Rank	Percentage of Total <sup>1</sup> Assessed Valuation	Assessed Valuation	Rank	Percentage of Total Assessed Valuation
Corporate Woods, LLC	Office park/hotel	63,623,871	1	2.0%			
Oak Park Mall, LLC	Shops and malls	50,228,158	2	1.6%			
Mept Lighton Plaza LLC	Office buildings	16,059,627	3	0.5%			
Central Tennessee Hospital	Hospital	15,384,770	5	0.5%			
Privitera Realty Holdings	Office building/real estate	15,282,324	4	0.5%			
Rubicon Investments II, LLC	Shops and malls	11,625,001	6	0.4%			
OP Regional Medical Center	Hospital	10,683,005	7	0.3%			
CRP-2 Holdings, LLC	Real estate	10,269,376	8	0.3%			
EDH Holdings, LLC	Real estate	9,364,050	9	0.3%			
The Fountains, LLC	Real estate	9,341,751	10	0.3%			
Knickerbocker Properties, Inc.	Office park/hotel				55,090,718	1	2.7%
Challenger, Inc.	Shops and malls				33,395,048	2	1.6%
Sprint	Communications				19,328,047	3	1.0%
ASP Lighton, LLC	Office buildings				16,094,126	4	0.8%
Yellow Corporation	Trucking/shipping				15,476,692	5	0.8%
St. Luke's South Hospital	Hospital				12,358,910	6	0.6%
Parkprop, Inc.	Real estate				10,515,151	7	0.5%
FP Office, Inc.	Office Buildings				9,918,425	8	0.5%
AMLI Residential Properties	Real estate				9,504,037	9	0.5%
Metcalf South, LP	Shops and malls				9,229,881	10	0.5%
<b>Total</b>		<u>211,861,933</u>		<u>6.8%</u>	<u>190,911,035</u>		<u>9.5%</u>

Source: Johnson County

<sup>1</sup> Vehicles included

**City of Overland Park**

**Property Tax Levies and Collections  
1999 to 2008 Inclusive**

<b>Year<sup>1</sup></b>	<b>Total Tax Levy</b>	<b>Current Tax Collections</b>	<b>Percentage Current Tax Collections</b>	<b>Prior Years Tax Collected<sup>2</sup></b>	<b>Total Tax Collection</b>	<b>Percentage Total Collection to Current Levy</b>
1999	13,824,886	13,551,342	98.02	44,400	13,595,742	98.34
2000	14,560,399	14,237,532	97.78	(29,066)	14,208,466	97.58
2001	15,342,637	14,904,421	97.14	102,531	15,006,952	97.81
2002	16,700,837	16,372,733	98.04	111,242	16,483,975	98.70
2003	17,490,753	17,137,949	97.98	236,731	17,374,680	99.34
2004	20,974,303	20,908,035	99.68	291,296	21,199,331	101.07
2005	21,844,930	21,612,001	98.93	312,514	21,924,515	100.36
2006	22,715,783	22,516,352	99.12	196,105	22,712,457	99.99
2007	24,078,854	23,721,863	98.52	198,397	23,920,260	99.34
2008	25,247,423	24,812,853	98.28	168,540	24,981,393	98.95

<sup>1</sup> The year shown is the year in which collections were received. The levy or assessment is certified to the county the previous year.

<sup>2</sup> Negative collection amount is the result of a County authorized refund to taxpayers determined through the protested tax levy appeal process.

Source: City Finance Department

**City of Overland Park**

**Taxable Sales by Category  
1999 to 2008 Inclusive**

	<b>1999</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>
Depart. Stores - Elastic	\$ 455,131,700	\$ 540,358,500	\$ 497,330,500	\$ 501,843,700	\$ 459,463,600	\$ 447,827,200
Utilities	276,808,000	414,331,100	379,922,100	388,540,500	368,471,800	383,305,900
Restaurants	227,676,300	256,867,700	276,710,700	279,440,700	296,950,500	330,707,800
Depart. Stores - Inelastic	157,015,700	195,030,800	204,927,500	249,967,600	254,452,000	306,391,000
Car Dealers, Rental, Leasing	277,328,600	280,700,300	298,337,800	305,607,600	339,872,600	303,939,200
Grocery Stores	228,239,000	249,696,200	268,703,100	259,569,800	262,237,000	255,321,500
Construction & Home Repair	93,930,900	113,129,500	107,913,700	122,872,300	140,527,900	206,474,000
Clothing & Shoe Stores	161,433,000	162,799,400	176,974,500	185,057,600	174,382,000	195,075,400
Computer & Office Supplies	156,131,900	183,160,100	181,042,700	161,874,500	144,957,200	155,516,800
Specialty Stores	193,863,500	177,882,900	157,284,100	166,271,600	155,199,000	152,348,100
All Others	658,491,900	769,750,300	649,246,300	634,621,900	667,178,400	735,262,700
<b>Total</b>	<b>\$2,886,050,500</b>	<b>\$3,343,706,800</b>	<b>\$3,198,393,000</b>	<b>\$3,255,667,800</b>	<b>\$3,263,692,000</b>	<b>\$3,472,169,600</b>
City direct sales tax rate	1.125%	1.125%	1.125%	1.125%	1.125%	1.125%

Source:

*Analysis of Sales Tax Collection Categories Report*

<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
\$ 422,608,474	\$ 412,898,884	\$ 406,444,900	389,874,000
389,215,215	423,202,417	423,662,800	460,676,600
337,016,099	342,740,855	360,584,700	353,675,600
337,845,018	374,353,361	389,879,100	401,855,500
297,305,717	274,774,164	259,666,100	222,650,300
258,707,343	268,344,278	257,702,700	281,011,200
214,782,659	239,382,560	232,234,700	217,203,300
206,967,545	206,488,107	197,010,000	196,369,300
143,515,336	138,795,324	130,722,500	103,793,600
154,565,336	154,538,282	146,516,800	129,131,300
726,050,277	778,584,493	796,020,500	762,480,400
<b>\$3,488,579,019</b>	<b>\$3,614,102,725</b>	<b>\$3,600,444,800</b>	<b>\$3,518,721,100</b>
1.125%	1.125%	1.125%	1.125%

**City of Overland Park**

**Direct and Overlapping Sales Tax Rates  
1999 to 2008 Inclusive**

<b>Year</b>	<b>General</b>	<b>Street Improvement</b>	<b>Total City</b>	<b>County</b>
1999	1.000%	0.125%	1.125%	0.975%
2000	1.000%	0.125%	1.125%	0.975%
2001	1.000%	0.125%	1.125%	0.975%
2002	1.000%	0.125%	1.125%	0.975%
2003	1.000%	0.125%	1.125%	0.850%
2004	1.000%	0.125%	1.125%	1.100%
2005	1.000%	0.125%	1.125%	1.100%
2006	1.000%	0.125%	1.125%	1.100%
2007	1.000%	0.125%	1.125%	1.100%
2008	1.000%	0.125%	1.125%	1.100%

Source: City Finance Department

**City of Overland Park**

**Ratios of Outstanding Debt  
1999 to 2008 Inclusive**

Year	Governmental Activities			Business Activities		Revenue Bonds	Other	Total Primary Government	Percentage of Personal Income <sup>1</sup>	Per Capita <sup>2</sup>
	General Obligation	Special Assessment	Capital Leases	General Obligation	Capital Leases					
1999	42,446,553	18,138,447	34,853	-	-	-	-	60,619,853	1.0%	419
2000	41,868,166	17,661,834	2,904	-	-	-	-	59,532,904	0.9%	399
2001	92,010,985	20,399,015	2,904	-	-	-	-	112,412,904	1.7%	729
2002	100,312,825	18,377,175	-	1,605,000	-	-	-	120,295,000	1.7%	759
2003	107,428,400	16,507,650	-	1,308,950	318,442	-	-	125,563,442	1.8%	782
2004	115,261,841	15,242,709	-	1,085,450	262,508	-	-	131,852,508	1.8%	810
2005	106,375,879	13,088,764	-	920,357	203,418	-	-	120,588,418	1.5%	732
2006	132,350,147	11,524,853	-	690,000	-	-	-	144,565,000	1.7%	862
2007 <sup>3</sup>	184,455,324	11,539,676	-	585,000	400,852	111,725,000	1,501,449	310,207,301	3.5%	1,831
2008	170,780,549	9,029,451	-	475,000	275,653	111,725,000	1,607,093	293,892,746	3.2%	1,697

<sup>1</sup> Until 2002, the Golf Course Activity was reported in the General Fund.

<sup>2</sup> For Personal Income data, see personal income chart on the bottom of this page.

<sup>3</sup> Until 2007, the Overland Park Development Corporation was presented as a discretely presented component unit.

Source: City Finance Department

**City of Overland Park**

**Personal Income  
1999 to 2008 Inclusive**

Year	Johnson County Personal Income <sup>1</sup>	Johnson County Population <sup>2</sup>	Overland Park Population <sup>2</sup>	Population as a % of Johnson Co. Population	Overland Park Personal Income
1999	18,135,099,000	440,198	144,520	32.8%	5,953,876,454
2000	20,078,760,000	454,642	149,080	32.8%	6,583,952,958
2001	20,289,292,000	464,066	154,306	33.3%	6,746,366,877
2002	21,002,776,000	476,130	158,487	33.3%	6,991,088,484
2003	21,475,037,000	486,698	160,534	33.0%	7,083,393,788
2004	22,981,673,000	496,791	162,795	32.8%	7,530,936,462
2005	24,379,688,000	506,172	164,811	32.6%	7,938,093,689
2006	26,227,975,000	516,493	167,770	32.5%	8,519,510,169
2007 <sup>3</sup>	27,434,461,850	526,319	169,403	32.2%	8,830,158,404
2008 <sup>3</sup>	28,696,447,095	536,032	173,225	32.3%	9,273,591,965

<sup>1</sup> U.S. Department of Commerce Bureau of Economic Analysis

<sup>2</sup> Department of Planning and Development Services

<sup>3</sup> 2007 and 2008 Jo. Co. Personal Income is estimated based on prior year growth.

## City of Overland Park

### Ratios of Net General Bonded Debt Outstanding 1999 to 2008 Inclusive

<b>Year</b>	<b>Net General Bonded Debt<sup>1</sup></b>	<b>Assessed Valuation<sup>2</sup></b>	<b>Debt as a Percentage of Assessed Valuation</b>	<b>Population<sup>3</sup></b>	<b>Debt Per Capita</b>
1999	42,446,553	1,812,572,880	2.3%	144,520	294
2000	41,868,166	2,045,957,015	2.0%	149,080	281
2001	92,010,985	2,183,400,704	4.2%	154,306	596
2002	101,917,822	2,228,973,358	4.6%	158,487	643
2003	108,737,350	2,315,811,352	4.7%	160,534	677
2004	116,347,291	2,417,276,913	4.8%	162,795	715
2005	107,296,235	2,513,641,908	4.3%	164,811	651
2006	133,040,147	2,710,809,259	4.9%	167,770	793
2007	185,040,321	2,858,597,461	6.5%	169,403	1,092
2008	171,255,549	2,872,676,019	6.0%	173,225	989

Source:

<sup>1</sup> *Bond Schedules for Audit Report 2008.xls*

<sup>2</sup> *Ratio of general bonded Debt.xls*

<sup>3</sup> Department of Planning and Development Services

*(This page has been left blank intentionally)*

**City of Overland Park**

**Ratios of General Bonded Debt Outstanding and Legal Debt Margin  
1999 to 2008 Inclusive**

	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>
Assessed Valuation	1,812,572,880	2,045,957,015	2,183,400,704	2,228,973,358
Assessed Valuation on Motor Vehicles	220,059,793	225,180,283	214,782,088	227,521,594
Total Assessed Valuation	2,032,632,673	2,271,137,298	2,398,182,792	2,456,494,952
General obligation bonded Indebtedness	60,585,000	59,530,000	112,410,000	120,295,000
Temporary Indebtedness	3,800,000	4,780,000	-	-
Total Indebtedness	64,385,000	64,310,000	112,410,000	120,295,000
Legal debt limit <sup>1</sup>	609,789,802	681,341,189	719,454,838	736,948,486
Legal debt margin	545,404,802	617,031,189	607,044,838	616,653,486
Legal debt margin as a percentage of the debt limit	89.44%	90.56%	84.38%	83.68%

<sup>1</sup> According to Kansas law, the debt limitation is 30% of assessed valuation. Prior to July 1, 1997, the debt limit was determined by dividing the amount of indebtedness authorized for such taxing entity in 1988 by the assessed valuation in 1989.

Source: City Finance Department

<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
2,315,811,352	2,417,276,913	2,513,641,908	2,710,809,259	2,858,597,461	2,872,676,019
<u>236,982,038</u>	<u>245,582,290</u>	<u>251,829,226</u>	<u>260,025,293</u>	<u>262,242,638</u>	<u>262,440,854</u>
2,552,793,390	2,662,859,203	2,765,471,134	2,970,834,552	3,120,840,099	3,135,116,873
125,245,000	131,590,000	120,385,000	157,030,000	196,580,000	180,285,000
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
125,245,000	131,590,000	120,385,000	157,030,000	196,580,000	180,285,000
<u>765,838,017</u>	<u>798,857,761</u>	<u>829,641,340</u>	<u>891,250,366</u>	<u>936,252,030</u>	<u>940,535,062</u>
<u>640,593,017</u>	<u>667,267,761</u>	<u>709,256,340</u>	<u>734,220,366</u>	<u>739,672,030</u>	<u>760,250,062</u>
83.65%	83.53%	85.49%	82.38%	79.00%	80.83%

**City of Overland Park**

**Statement of Direct and Overlapping Debt  
as of December 31, 2008**

	<b>Debt Outstanding</b>	<b>Estimated Percentage Applicable</b>	<b>City of Overland Park Share of Debt</b>
			<hr/>
Overlapping debt			
Blue Valley Unified School District	\$311,735,000	66.48%	\$ 207,241,428
Olathe Unified School District	351,568,702	11.56%	40,641,342
Shawnee Mission Unified School District	260,075,000	31.68%	82,391,760
Johnson County	233,179,999	34.67%	80,843,506
Johnson County Parks and Recreation District	4,305,001	34.67%	1,492,544
Johnson County Fire #2	5,437,190	18.15%	986,850
Community College	3,495,001	34.67%	1,211,717
Total overlapping debt			<hr/> <u>414,809,147</u>
Direct debt			
Bonded debt:			
General obligation debt			171,255,549
Special assessment			9,029,451
Total general obligation bonded debt			<hr/> <u>180,285,000</u>
Temporary note debt			<hr/> -
Total direct debt			<hr/> <u>180,285,000</u>
Combined direct and overlapping debt			<hr/> <u>\$ 595,094,147</u>
Total net general obligation and overlapping debt			<hr/> <u>\$ 586,064,696</u>

Source: City Finance Department

## City of Overland Park

### Demographic and Economic Statistics 1999 to 2008 Inclusive

<b>Year</b>	<b>Population</b>	<b>Personal Income<sup>1</sup></b>	<b>Per Capita Personal Income</b>	<b>Unemployment Rate<sup>2</sup></b>
1999	144,520	5,953,876,454	41,198	1.7%
2000	150,637	6,583,952,958	43,707	2.1%
2001	154,364	6,746,366,877	43,704	3.0%
2002	158,555	6,991,088,484	44,093	4.2%
2003	160,486	7,083,393,788	44,137	4.9%
2004	162,763	7,530,936,462	46,269	4.4%
2005	164,681	7,938,093,689	48,203	3.9%
2006	166,722	8,519,510,169	51,100	4.2%
2007	169,403	8,830,158,404	52,125	4.0%
2008	173,225	9,273,591,965	53,535	4.9%

<sup>1</sup> Derived from the personal income for Johnson County provided by the U.S. Department of Commerce Bureau of Economic Analysis

<sup>2</sup> Kansas Department of Labor

## City of Overland Park

### Principal Employers 2008 and 1999

<u>Taxpayer</u>	2008			1999		
	Employees	Rank	Percentage of Total City Employees	Employees	Rank	Percentage of Total City Employees
Sprint/Nextel	12,000	1	12.7%	8,000	1	9.4%
Shawnee Mission School District	4,166	2	4.4%	4,000	2	4.7%
Embarq	3,800	3	4.0%			
Black & Veatch Engineering Consultants	3,800	4	4.0%	4,000	3	4.7%
Blue Valley School District	3,153	5	3.3%	2,300	4	2.7%
YRC Worldwide	2,600	6	2.8%			
Overland Park Regional Medical Center	2,000	7	2.1%			
Waddell & Reed Financial	1,045	8	1.1%			
Johnson County Community College	930	9	1.0%	2,035	5	2.4%
Zurich North America Commercial	900	10	1.0%			
<b>Total</b>	<b>34,394</b>		<b>36.5%</b>	<b>20,335</b>		<b>23.9%</b>

Source:  
Kansas Department of Labor

Overland Park Chamber of Commerce ( List of top employers and employees number for 2008)

*(This page has been left blank intentionally)*

**City of Overland Park**

**Full-time Equivalent City Government Employees by Function/Program  
1999 to 2008 Inclusive**

	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
General Government					
Mayor and Council	11	11	11	11	13
City Manager's Office/Communications	10	10	10	10	9
Information Technology	28	31	32	35	35
Municipal Court	28	28	28	28	27
Law	15	15	15	15	15
Finance, Budget and Administration	27	29	29	29	28
Human Resources	19	19	18	18	18
Public Safety					
Police	270	280	270	271	270
Fire <sup>1</sup>	-	-	-	-	-
Public Works	114	121	123	131	131
Parks and Recreation	57	65	68	69	52
Planning and Development	89	94	95	95	109
Total	<u>668</u>	<u>703</u>	<u>699</u>	<u>712</u>	<u>707</u>

Source: City Budgets

<sup>1</sup> Overland Park Fire Department became a City Department in August 2003.

<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
13	13	13	13	13
9	8	9	9	9
32	34	34	35	37
26	26	28	28	28
14	12	12	12	13
28	27	27	26	26
15	15	17	17	17
275	293	302	311	319
148	146	155	155	159
128	128	129	131	132
61	57	61	63	64
87	86	88	89	89
<u>836</u>	<u>845</u>	<u>875</u>	<u>889</u>	<u>906</u>

**City of Overland Park**

**Operating Indicators by Function/Program  
1999 to 2008 Inclusive**

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Public Safety										
Police										
DUI Arrests	746	849	689	515	619	917	989	841	802	876
Parking Violations	1,725	1,710	1,768	1,594	2,287	2,060	1,868	1,686	1,688	1,162
Traffic Tickets	27,094	27,452	28,632	28,963	34,753	32,873	36,041	36,840	34,891	41,085
Alarm calls	8,006	8,327	7,206	7,225	7,033	6,532	6,220	6,402	6,328	6,148
Fire <sup>1</sup>										
Fire calls	-	-	-	-	-	3,641	3,627	3,455	3,508	3,488
EMS calls	-	-	-	-	-	9,984	11,610	12,314	12,062	12,836
Parks & Recreation <sup>2</sup>										
Recreational program participants	-	-	17,715	10,388	16,334	18,051	18,415	19,160	22,533	58,111
Pool participants	-	-	194,284	225,683	242,266	157,640	207,885	213,121	190,646	174,221
Planning and Development										
Building permits	5,376	4,882	4,504	4,273	4,508	4,150	4,107	4,282	3,742	3,468
Plans Reviewed	2,717	2,713	2,157	2,246	2,039	4,960	5,028	3,975	3,747	3,092
Solid Waste permits	109	115	115	137	111	100	84	116	113	123
Sign and special event permits	1,186	1,147	1,074	1,181	1,209	1,150	1,178	1,159	1,153	1,129
Pool permits	332	357	350	362	386	348	365	393	356	408
Convention Center <sup>3</sup>										
Events	-	-	-	-	406	420	439	451	388	333
Attendance	-	-	-	-	286,990	386,667	339,630	309,494	314,957	328,852

<sup>1</sup> Overland Park Fire Department became a City department in August 2003.

<sup>2</sup> The Class system was installed in 2001.

<sup>3</sup> The Convention Center opened in late 2002.

**City of Overland Park**

**Capital Asset Statistics by Function/Program  
1999 to 2008 Inclusive**

	<b>1999</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>Public Works</b>										
Streets (miles)	1,512	1,543	1,581	1,616	1,630	1,650	1,680	1,736	1,704	1,811
Streetlights	N/A	N/A	N/A	N/A	N/A	10,200	12,156	12,488	12,940	13,664
Traffic Signals	205	209	215	224	227	229	236	243	244	252
Stormsewers (miles)	N/A	N/A	N/A	N/A	N/A	394	422	581	593	593
<b>Parks and Recreation</b>										
Park Acreage	1,289	1,356	1,375	1,380	1,393	1,441	1,430	1,440	1,450	1,450
Parks	78	78	77	81	81	81	82	83	83	83
<b>Police Department</b>										
Automobile	N/A	35	35	35	35	37	37	38	40	44
Police Stations	3	3	3	3	3	3	3	3	4	4

CITY OF OVERLAND PARK  
SCHEDULE OF INDUSTRIAL DEVELOPMENT REVENUE BONDS  
As of 12/31/08

Company	Interest Rate	Interest Payment Date	Date Issued	Maturity Date	Serial Payment	Payment Date Year	Authorized & Issued	Outstanding Amount
Black & Veatch Bond B	9.20%	November 12 & May 12	04/01/95	05/12/10	\$2,516,965 \$2,632,746 \$1,503,217	05/12/09 11/12/09 05/12/10	\$38,000,000	\$6,652,928
Sprint/United Mgmt Co Project Series 1997	7%	December 1	12/17/97	12/01/37	Term payment on Dec 1, 2037		\$57,000,000	\$57,000,000
Series 1998	6.825%	December 1	12/23/98	12/01/38	Term payment on Dec 1, 2038		\$130,524,076	\$130,524,076
Series 1999	7.79%	December 1	12/15/99	12/01/39	Term payment on Dec 1, 2039		\$238,550,830	\$238,550,830
Series 2000	8.55%	December 1	12/22/00	12/01/40	Term payment on Dec 1, 2040		\$260,159,876	\$260,159,876
Series 2001	7.75%	December 1	12/12/01	12/01/41	Term payment on Dec 1, 2041		\$228,000,000	\$228,000,000
Series 2002	10%	December 1	12/18/02	12/01/42	Term payment on Dec 1, 2042		\$57,000,000	\$57,000,000
Series 2003	7.45%	December 1	12/17/03	12/01/43	Term payment on Dec 1, 2043		\$48,000,000	\$48,000,000
Universal Underwriters Group Project	7.86%	15th of the month	12/29/98	02/15/19	\$898,227.78 \$971,187.79 \$1,050,333.85 \$1,135,548.88 \$1,228,667.04 \$1,328,599.44 \$1,436,872.44 \$1,553,643.75 \$1,680,718.90 \$1,817,550.48 \$9,257,969.92	2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019	\$28,285,000	\$22,359,320
Prescription Solutions Series 2005	7.25%	December 15	12/28/05	12/15/15	\$300,000.00 \$300,000.00 \$300,000.00 \$300,000.00 \$300,000.00 \$300,000.00 \$300,000.00	2009 2010 2011 2012 2013 2014 2015	\$3,795,354.32	\$2,100,000.00
Series 2007	7.25%	December 15	08/13/2007	12/15/2017	\$1,191,939.40 \$1,278,355.01 \$1,371,035.74 \$1,470,435.83 \$1,577,042.43 \$1,691,378.01 \$1,814,002.91 \$1,945,518.13 \$2,110,068.20	2009 2010 2011 2012 2013 2014 2015 2016 2017	\$15,071,012.99	\$14,449,775.66

CITY OF OVERLAND PARK  
SCHEDULE OF INDUSTRIAL DEVELOPMENT REVENUE BONDS  
As of 12/31/08

Company	Interest Rate	Interest Payment Date	Date Issued	Maturity Date	Serial Payment	Payment Date Year	Authorized & Issued	Outstanding Amount
Erickson Retirement Communities, LLC Tallgrass Creek Series 2006	4.85%-for the first 7 yrs	March 1 & September 1	11/01/2006	03/01/2028	\$490,000	2010	\$14,950,000	\$14,950,000
					\$515,000	2011		
					\$540,000	2012		
					\$565,000	2013		
					\$595,000	2014		
					\$620,000	2015		
					\$650,000	2016		
	\$685,000	2017						
	\$720,000	2018						
	\$755,000	2019						
	\$795,000	2020						
	\$835,000	2021						
	\$880,000	2022						
	\$925,000	2023						
	\$970,000	2024						
	\$1,020,000	2025						
\$1,075,000	2026							
\$1,130,000	2027							
\$1,185,000	2028							
K City, LLC, Capital One Series 2006	6%	March 15 June 15 September 15 December 15	09/18/2006	12/31/2016	\$423,291.25	2009	\$29,980,000	\$29,114,926
					\$449,265.87	2010		
					\$476,834.44	2011		
					\$506,094.69	2012		
					\$537,150.46	2013		
					\$570,111.92	2014		
					\$605,096.00	2015		
\$25,547,081.48	2016							
TKCC XCVI, LLC, Quintiles Transnational Corp. Series 2006	5%	December 26	12/22/2006	12/26/2016	\$3,050,000.00	2009	\$30,500,000	\$24,400,000
					\$3,050,000.00	2010		
					\$3,050,000.00	2011		
					\$3,050,000.00	2012		
					\$3,050,000.00	2013		
					\$3,050,000.00	2014		
					\$3,050,000.00	2015		
\$3,050,000.00	2016							

Total \$1,133,261,732

Source: IRB transcript

*(This page has been left blank intentionally)*